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# **EAST (OUTER) AREA COMMITTEE**

# Meeting to be held in Civic Hall, Leeds, LS1 1UR on Tuesday, 8th February, 2011 at 2.00 pm

# **MEMBERSHIP**

# Councillors

S Armitage - Cross Gates and Whinmoor;
P Grahame - Cross Gates and Whinmoor;
P Gruen - Cross Gates and Whinmoor;

M Dobson - Garforth and Swillington; A McKenna - Garforth and Swillington; T Murray - Garforth and Swillington;

J Lewis - Kippax and Methley; K Parker (Chair) - Kippax and Methley; K Wakefield - Kippax and Methley;

W Hyde - Temple Newsam;
M Lyons - Temple Newsam;
D Schofield - Temple Newsam;

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Tel: 24 74356

South East Area Manager: Shaid Mahmood

Tel: 22 43973

# A BRIEF EXPLANATION OF COUNCIL FUNCTIONS AND EXECUTIVE FUNCTIONS

There are certain functions that are defined by regulations which can only be carried out at a meeting of the Full Council or under a Scheme of Delegation approved by the Full Council. Everything else is an Executive Function and, therefore, is carried out by the Council's Executive Board or under a Scheme of Delegation agreed by the Executive Board.

The Area Committee has some functions which are delegated from full Council and some Functions which are delegated from the Executive Board. Both functions are kept separately in order to make it clear where the authority has come from so that if there are decisions that the Area Committee decides not to make they know which body the decision should be referred back to.

# AGENDA

Item No	Ward/	Item Not Open		Pag No
			PROCEDURAL BUSINESS	
1			APPEALS AGAINST REFUSAL OF INSPECTION OF DOCUMENTS	
			To consider any appeals in accordance with Procedure Rule 25* of the Access to Information Procedure Rules (in the event of an Appeal the press and public will be excluded).	
			(*In accordance with Procedure Rule 25, written notice of an appeal must be received by the Chief Democratic Services Officer at least 24 hours before the meeting.)	
2			EXEMPT INFORMATION - POSSIBLE EXCLUSION OF THE PRESS AND PUBLIC	
			To highlight reports or appendices which officers have identified as containing exempt information, and where officers consider that the public interest in maintaining the exemption outweighs the public interest in disclosing the information, for the reasons outlined in the report.	
			2 To consider whether or not to accept the officers recommendation in respect of the above information.	
			3 If so, to formally pass the following resolution:-	
			RESOLVED – That the press and public be excluded from the meeting during consideration of the following parts of the agenda designated as containing exempt information on the grounds that it is likely, in view of the nature of the business to be transacted or the nature of the proceedings, that if members of the press and public were present there would be disclosure to them of exempt information, as follows:	
			No exempt items or information have been identified on this agenda.	

Item No	Ward/	Item Not Open		Page No
3			LATE ITEMS	
			To identify items which have been admitted to the agenda by the Chair for consideration.	
			(The special circumstances shall be specified in the minutes.)	
4			DECLARATIONS OF INTEREST	
			To declare any personal/prejudicial interests for the purpose of Section 81(3) of the Local Government Act 2000 and paragraphs 8 to 12 of the Members Code of Conduct.	
5			APOLOGIES FOR ABSENCE	
			To receive any apologies for absence.	
6			MINUTES - 7TH DECEMBER 2010	1 - 6
			To confirm as a correct record the minutes of the meeting held on 7 <sup>th</sup> December 2010.	
7			OPEN FORUM	
			In accordance with Paragraphs 6.24 and 6.25 of the Area Committee Procedure Rules, at the discretion of the Chair a period of up to 10 minutes may be allocated at each ordinary meeting for members of the public to make representations or to ask questions on matters within the terms of reference of the Area Committee. This period of time may be extended at the discretion of the Chair. No member of the public shall speak for more than three minutes in the Open Forum, except by permission of the Chair.	

Item No	Ward/	Item Not Open		Page No
			EXECUTIVE BUSINESS	
8	Cross Gates and Whinmoor; Garforth and Swillington; Kippax and Methley; Temple Newsam;		ACTIONS, ACHIEVEMENTS AND UPDATE REPORT  To receive and consider a report from the South East Area Manager updating Members on actions and achievements around the Area Delivery Plan since the Area Committee meeting in December 2010.	7 - 48
9	Cross Gates and Whinmoor; Garforth and Swillington; Kippax and Methley; Temple Newsam;		WELLBEING BUDGET (REVENUE) 2010/11  To receive and consider a report from the South East Area Manager updating the Area Committee on project work funded through the Well Being Budget for 2010/11.	49 - 56
			COUNCIL BUSINESS	
10	Cross Gates and Whinmoor; Garforth and Swillington; Kippax and Methley; Temple Newsam;		FUTURE OPTIONS FOR LONG TERM RESIDENTIAL AND DAY CARE FOR OLDER PEOPLE  To receive and consider a report from the Deputy Director of Adult Social Care (Strategic Commissioning) presenting information relating to future options for long term residential and day care services for older people.	57 - 84
11	All Wards;		To receive and consider a report from the Assistant Chief Executive (Planning, Policy and Improvement) informing Area Committees on the progress of recent work on locality working through a Locality Working Pathfinder in the South East wedge of the city.	85 - 90

Item No	Ward/	Item Not Open		Page No
12	All Wards;		DELEGATION OF ENVIRONMENTAL SERVICES  To receive and consider a report from the Director of Environment and Neighbourhoods updating the Area Committee on progress towards achieving delegation of certain environmental services from the 2011/12 municipal year.	91 - 96
13	All Wards;		SOUTH EAST HEALTH AND WELLBEING PROGRAMME	97 - 102
			To receive and consider a report from the South East Health and Improvement Wellbeing Manager outlining the significant changes taking place locally following publication of the recent government white paper and highlighting implications for the work of the local area partnerships.	
14	All Wards;		CHILDREN'S SERVICES PERFORMANCE REPORT	103 - 128
			To receive and consider a report from the Director of Children's Services providing Area Committees with an update against key data relating to education for the academic year 2009-10; and November 2010 NEET and Not Known data. The report also provides details of recent key inspections that have taken place across Children's Services and provides an update on the development of the new Children and Young People's Plan (CYPP) 2011-2015.	
15			DATES AND TIMES OF FUTURE MEETINGS	
			To note the date and time of the next meeting as Tuesday, 22 <sup>nd</sup> March 2011 at 2.00 pm in the Civic Hall, Leeds.	

# **EAST (OUTER) AREA COMMITTEE**

# **TUESDAY, 7TH DECEMBER, 2010**

**PRESENT:** Councillor K Parker in the Chair

Councillors S Armitage, P Grahame, P Gruen, W Hyde, J Lewis, M Lyons, A McKenna, T Murray and D Schofield

# 45 Chair's Opening Remarks

The Chair welcomed all in attendance to the December meeting of the East (Outer) Area Committee.

#### 46 Late Items

In accordance with his powers under Section 100B(4)(b) of the Local Government Act 1972, the Chair admitted to the agenda a late item in relation to 'The Spending Challenge' exercise. The information was not available at the time of agenda despatch. (Minute No. 55 refers)

#### 47 Declarations of Interest

Councillor Murray declared a personal interest in agenda item 9, Wellbeing Budget (Revenue) 2010/11, in his capacity as trustee of Garforth School Partnership Trust. (Minute No. 53 refers)

Councillor Armitage declared a personal interest in agenda item 10, Actions, Achievements and Update report, in her capacity as Chair of Swarcliffe Good Neighbours Scheme. (Minute No. 54 refers)

### 48 Apologies for Absence

Apologies for absence were submitted by Councillors Dobson and Wakefield.

# 49 Minutes - 19th October 2010

**RESOLVED** – That the minutes of the meeting held on 19<sup>th</sup> October 2010 be confirmed as a correct record.

# 50 Matters Arising from the Minutes

### Minute No. 37 – Wellbeing Budget (Revenue) 2010/11

Members thanked officers in Highways, and Environment and Neighbourhoods, particularly James Nundy, for their hard work and positive contribution as part of the Christmas lights in Cross Gates scheme.

Draft minutes to be approved at the meeting to be held on Tuesday, 8th February, 2011

# Minute No. 44 – Community Centres Report

One Member requested an update on Corporate Property Management (CPM) responsibilities in relation to Community Centres. It was reported that a further update was being provided as part of the Actions and Achievements update (Minute No. 54 refers)

# 51 Open Forum

In accordance with paragraphs 6.24 and 6.25 of the Area Committee Procedure Rules, the Chair allowed a period of up to 10 minutes for members of the public to make representations or to ask questions on matters within the terms of reference of the Area Committee.

On this occasion, there were no matters raised under this item by members of the public.

# 52 Annual Report - for Parks and Countryside Service in East Outer Area Committee

The Head of Parks and Countryside submitted a report which provided the Area Committee with an overview of the service and highlighted some of the challenges faced together with key performance initiatives.

Appended to the report was information highlighting Parks and Countryside contributions to the delivery of the Leeds Strategic Plan targets and outcomes.

The Chair welcomed to the meeting, Vicky Nunns, Parks and Countryside, to present the report and respond to Members' questions and comments.

In brief summary, the main areas of discussion were:

- Clarification about funding arrangements in relation to the Playbuilder project at Grove Road Recreation Ground. It was reported that this project had been deferred to the Leader of the Council and Director of Resources. One Member expressed concern about funding streams being withdrawn if the scheme was not progressed in the near future.
- Concern about budgetary implications in relation to the proposed delegated function / enhanced role. Members emphasised the importance of the Area Committee determining local priorities / schemes to be taken forward.
- Ongoing issues in relation to sites at Thorpe Park and St Aidan's. It
  was reported that in relation to Thorpe Park, Parks and Countryside
  were awaiting master plan documents, which it was anticipated would
  be submitted in the New Year. Members also sought clarification when
  the site at St Aidan's was being transferred to Parks and Countryside.
  Officers stated that it was likely to be in excess of one year and that
  this timescale had been provided by the Minerals section of Planning

Draft minutes to be approved at the meeting to be held on Tuesday, 8th February, 2011

Services. The Chair requested that the Area Committee be provided with confirmation of the timescale.

**RESOLVED** – That the report and information appended to the report be noted.

(Councillor A McKenna joined the meeting at 3.10 pm during the consideration of this item.)

# 53 Well Being Budget (Revenue) 2010/11

The South East Area Manager submitted a report which updated the Area Committee on project work funded through the well being budget for 2010/11.

Appended to the report was a copy of the small grant position as at 8 November 2010.

Martin Hackett, Area Management Officer, presented the report and responded to Members' questions and comments.

Members were informed that Area Management had written to local businesses in Halton Village about contributing towards the costs of installing Christmas lights. No response had been received to date.

#### **RESOLVED -**

- (a) That the report and information appended to the report be noted;
- (b) That the following decisions be made in relation to applications for well being funding:
  - Cross Gates 'switch on' £2,541 from Cross Gates and Whinmoor ward allocation to support community engagement – Approved
  - Methley 'switch on' £1,100 from Kippax and Methley ward allocation to support community engagement – Approved
  - Traffic management project in Silkstone Way (Cross Gates) £3,000 from the Cross Gates and Whinmoor ward 'tasking budget' Approved
- (c) That the application for wellbeing funding in relation to Garforth Arts Festival be deferred for further consideration by Ward Members and reported back to the Area Committee.

# 54 Actions, Achievements and update report

The South East Area Manager submitted a report which updated Members on the actions and achievements of the Area Management Team since the last meeting.

The following information was appended to the report:

Draft minutes to be approved at the meeting to be held on Tuesday, 8th February, 2011

- Minutes of Jobs, Employment and Training (JET) Partnership held on 11<sup>th</sup> October 2010
- Minutes of East Children Leadership Team held on 15<sup>th</sup> July 2010
- Minutes of South East Leeds Health and Well Being Partnership held on 30<sup>th</sup> September 2010
- Minutes of Swarcliffe Forum held on 5<sup>th</sup> October 2010
- Minutes of North Whinmoor Forum held on 11<sup>th</sup> October 2010
- Minutes of Halton Forum held on 5<sup>th</sup> August 2010.
- Corporate Property Maintenance (CPM) responsibilities relating to maintenance
- Service responsibilities relating to maintenance, i.e. responsibility of those that manage the centre's
- Works orders as categorised by CPM.

Martin Hackett, Area Management Officer, presented the report and responded to Members' questions and comments.

In brief summary, the main highlighted points were:

- Members expressed concern about community centres not being adequately maintained. There was also concern about additional responsibilities being imposed on volunteers of community centres.
- Members discussed establishing a small sub-group to tackle various issues in relation to community centres in Outer East Leeds. The Chair suggested that the group consisted of one Member per Outer East Ward plus one representative of CPM. Councillors Armitage and Murray volunteered to serve on this sub-group.

### **RESOLVED -**

- (a) That the report and information appended to the report be noted;
- (b) That the Area Committee approves the following projects to be funded from Swarcliffe PFI credits:
  - increase in cost for the parking scheme in Swarcliffe from £144,000 to £157,000
  - awards £5,900 from Swarcliffe PFI credits to fund work to the kitchen at Gregory's Youth and Adult Centre
  - provisionally awards a further £2,100 for new carpeting in Room 1 of St Gregory's Youth and Adult Centre, subject to other estimates and acquiring match funding.
- (c) That a small sub-group be established to take on issues relating to community centres in Outer East Leeds and reports back to the Area Committee on actions agreed and undertaken.

# 55 The Spending Challenge

The South East Area Manager submitted a report which informed the Area Committee of 'The Spending Challenge' exercise and encouraged Members to support local participation.

Appended to the report was a copy of the spending challenge form that community groups and residents were being asked to complete.

Martin Hackett, Area Management Officer, presented the report and responded to Members' questions and comments.

In brief summary, the key areas of discussion were:

- Confirmation that hard copies of the consultation document were being circulated to local community groups / organisations.
- Clarification under the heading 'Clean and Safe Neighbourhoods' that the tax bill for burying Leeds' rubbish was increasing by £1.6m a year.

**RESOLVED** – That the report and information appended to the report be noted.

# 56 Dates and Times of Future Meetings

To note the following future meeting dates and times for the 2010/11 municipal year:

- 8<sup>th</sup> February, 2011 at 2.00 pm
- 22<sup>nd</sup> March, 2011 at 2.00 pm.

(All meetings to take place on a Tuesday at Leeds Civic Hall.)

(The meeting concluded at 4.10 pm.)

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# Agenda Item 8



Originator: Keith Lander

2243040

# Report of the South East Area Manager

**Outer East Area Committee** 

Date: 8<sup>th</sup> of February 2011

Subject: Actions, Achievements and update report

Electoral Wards Affected: Garforth & Swillington Kippax & Methley Temple Newsam Cross Gates & Whinmoor  Ward members consulted (referred to in this report)	Specific Implications For:  Equality and Diversity  Community Cohesion  Narrowing the Gap
Council Delegated Executive Function Function for Call In	<ul> <li>√ Delegated Executive         <ul> <li>Function not available for</li> <li>Call In Details set out in the report</li> </ul> </li> </ul>

# **Executive Summary**

This report provides Members with details of actions and achievements of the Area Management Team relating to priorities and work of the Area Committee since the Area Committee meeting in December 2010. It also provides an update on issues relating to the work of the Area Management Team, partnership work and partner agencies.

# Purpose of this report

 This report provides Members with an update on actions, partnership work and progress since the last meeting in December 2010, particularly in relation to the Area Delivery Plan.

# **Background Information**

2. The ADP has been developed following the headings contained within the Leeds Strategic Plan and the Vision for Leeds. It is a local expression of the city's commitment to the Local Area Agreement and partnership working. The themes of the ADP are:

- Culture
- Harmonious Communities
- Enterprise and Economy
- Transport

- Environment
- · Health and Wellbeing
- Thriving Places
- Learning.
- 3. The refreshed version of the Area Delivery Plan was approved by Area Committee in July 2010.

# **Updates by Theme**

# **Culture**

# Providing new and improved leisure facilities in Outer East

- 4. An improved drainage system has now been installed to the rugby pitch at Fieldhead Carr. This pitch had been an artificial surface and in very poor condition until Area Committee funded a project to dig up, provide soil and grass the surface. Unfortunately drainage problems persisted making the pitch unplayable but this has now been rectified to the satisfaction of users.
- 5. A project closely linked to this is the provision of floodlights to the lower pitches at Fieldhead Carr that are also used by the local junior rugby club. Planning permission has been granted for the scheme and this is expected to progress once the full cost of the project has been acquired. Area Committee has awarded £6.5k towards this £10k project.

#### **Swarcliffe PFI Credits**

6. The work to renew the kitchen at St Gregory's Youth & Adult Centre has now been completed. This work has been funded through Swarcliffe PFI credits. Whilst this work has been going on the probation service have had the community payback team internally redecorating the whole building. This team for east Leeds is jointly funded by the inner and outer east area committees.

# **Enterprise and Economy**

### Supporting regeneration work in priority estates

7. The milestone banking environmental improvements near Garden Village in Micklefield has now been completed. This final phase of improvements completes a £250,000 investment by Yorkshire Forward that has seen significant capital improvements to the Youth & Adult Centre, investment in Peckfield Business Park and environmental improvements across the village.

# **Learning**

### **Jobs Employment & Training (JET) Partnership**

8. There have been no further meetings of the JET partnership since the one held on the 11<sup>th</sup> of October. New dates for 2011 are currently being arranged. This partnership, set up to improve employment and training opportunities, is represented from the Area Committee by Cllr Tom Murray.

# Children Leeds - East Leadership Team

- 9. The Area Committee champion for this partnership is Cllr Tom Murray. The work that this partnership is involved in crosses the boundaries of a number of themes in the Area Delivery Plan (ADP). The minutes of the partnership meeting held on the 14<sup>th</sup> of October are attached at the end of this report (appendix 1).
- 10. Key issues discussed at the October meeting included integrated locality working, governance of the cluster partnerships, development of the new children's and young people's plan and the sustainable schools framework.

# **Environment**

# **Community Environment Officers (CEO's)**

11. The Community Environment Officers are to introduce a proactive initiative to focus on the problem of dog fouling across the Outer East Committee Area wards.

CEO's from all 3 wards will be involved and will work as a team to provide a concentrated effort. The CEO's will be supported by the dog wardens, PCSO's and local Neighbourhood Policing Teams.

CEO's will patrol dog fouling "hot spots" in each ward on a regular basis and at times when dog walkers are likely to be present. Dog walkers will be made aware of their responsibilities and the consequences of non compliance. Those owners witnessed not cleaning up after their dogs will be issued with fixed penalty notices for £75.

In conjunction with enforcement action an education campaign is planned for each ward. It is hoped to engage with local schools and set up information stalls in local public centres. The first campaign is programmed for March and will take place in Garforth. The enforcement patrols are to commence immediately.

Local media will be informed of the campaign and any enforcement successes.

# **Environmental Services Delegation**

- 12. Workshops were held in January with Members from each of the 10 Area Committees to progress the delegation; a separate report on the delegation to Area Committees is being tabled at today's meeting.
- 13. In the light of the above work with Members, Environmental sub-groups of Area Committees are potentially well placed to provide more of a focus on the work needing to be done outside of the Area Committee business. In addition to the nominated Area Committee's Environmental Champion, Members might wish to consider having a Ward Member representative attending this group as part of the Member Development Programme and to assist the Area Committee to focus on the Service Level Agreement and the performance management. It is anticipated that the group would initially meet once per month and then most likely on a bi-monthly or quarterly basis.

# **Health and Wellbeing**

# **Health & Well Being Partnership**

- 14. The Health and Well Being partnership meets quarterly at the Civic Hall and its representative from Area Committee is Cllr James Lewis. The most recent meeting was held on the 27<sup>th</sup> of January. The minutes were not available at the time of mail out.
- 15. The development of the short term partnership priorities for Health and Wellbeing started in December 2009 with a workshop for the wider Healthy Leeds Partnership focusing on the long term vision for Leeds as a healthy city.

In April 2010, a small task group was established to develop the priorities and actions. The work over the summer has incorporated the evidence from the Marmot Review on health inequalities as well as the local Joint Strategic Needs Assessment.

This resulted in an the drafting of overarching outcomes and key measures for wider consultation from September including the Council's Corporate Leadership Team, NHS Leeds Executive Management Team and the LSP Strategy Group. From this the task group have done further work and held discussions and workshops to develop the attached draft city health and well being priority plan (appendix 2). This is still very much under development and has several stages of consultation and engagement with key stakeholders before a final version is ready to take to partners for approval.

# **Thriving Places**

#### **Creating Safer Environments**

16. The North East Divisional Community Safety Partnership met on the 16<sup>th</sup> of December 2010 and the minutes of that meeting are attached as appendix 3. Cllr Mark Dobson represents the Area Committee on this partnership.

### West Yorkshire Fire and Rescue Service

17. The Station Commander for Garforth and Stanks Fire Stations will be in attendance at the meeting to discuss the restructuring of the service and how it can better direct resources toward driving down risk. The service is looking towards partner agencies, elected members and community organisations etc to help identify vulnerable individuals, poor standards of fire safety and hotspot sites that attract fly tipping or antisocial behaviour. The service will also continue to manage risk in the community by prevention and protection methods using Fire Safety Teams, Arson Task Force, and Safety Central.

### **Tasking Teams**

18. Since the last meeting of Area Committee meetings were held in Temple Newsam and Cross Gates & Whinmoor (15<sup>th</sup> December 2010) and Garforth/Kippax/villages (5<sup>th</sup> January 2011). A number of actions taken by respective teams are highlighted below:

- Garforth/Kippax & Villages there has been an increase in bogus callers
  targeting elderly and vulnerable particularly in Garforth and Kippax. The
  tasking group agreed to fund two covert cameras to be used in the homes of
  those being targeted. In the first two weeks one individual has been charged
  for carrying out unnecessary work at extortionate rates. The camera evidence
  has proved to be very useful in being able to press these charges.
- Cross Gates & Whinmoor the emphasis at recent meetings has been to target a number of individuals believed to be involved in crime and anti-social behaviour. The Police are carrying out regular home visits to these individuals to alert them to the fact that they know who they are and what they believe they are up to. When their activities involve ASB they are jointly visited by ASBu officers.
- **Temple Newsam** target hardening work in Templegates, Halton, after increase in burglaries. In partnership with CASAC sash jammers and brass chains were installed to properties in this area; the work was a follow up to the replacement of 30 Euro-profile locks in the Templegates.

# **Harmonious Communities**

# **Community Forums**

- 19. The following forum meeting were recently held:
  - Swarcliffe 2<sup>nd</sup> February 2011. The minutes were not available at the time of mail out.
  - Whinmoor 10<sup>th</sup> of January 2011. The minutes were not available at the time of mail out.
  - Cross Gates The minutes of the meeting held on the 20<sup>th</sup> of October 2011 were not available at the last meeting of Area Committee. These are now attached as appendix 4. A further meeting was held on the 12<sup>th</sup> of January 2011. The minutes of that meeting were not available at the time of mail out.
  - Halton Moor & East Osmondthorpe The minutes of the meeting held on the 26<sup>th</sup> of October 2010 were not available at the last meeting of Area Committee. These are now attached as appendix 5. A further meeting was held on the 18<sup>th</sup> of January 2011. The minutes of that meeting were not available at the time of mail out.
  - Halton The minutes of the meeting held on the 28<sup>th</sup> of October 2010 were not available at the last meeting of Area Committee. These are now attached as appendix 6. A further meeting was held on the 20<sup>th</sup> of January 2011. The minutes of that meeting were not available at the time of mail out.
  - Garforth & Swillington Forum 6<sup>th</sup> of December 2010. The minutes of that meeting are attached as appendix 7.

# **Community Centres**

20. The first meeting of the community centre's sub-group was held on the 28<sup>th</sup> of January 2011. The meeting was chaired by Cllr Keith Parker and items discussed included buildings maintenance, reviewing the pricing and lettings policy, health and safety in community centres and general items such as cleaning and reporting systems. The sub group agreed to meet quarterly and actions, minutes etc will be reported to Area Committee.

# Implications for Council Policy and Governance

21. No specific issues are identified.

# **Legal and Resource Implications**

22. No specific issues are identified

#### Recommendations

- 23. Area Committee is asked to note the report and raise any questions.
- 24. Area Committee is asked to consider setting up an Environmental sub-group to progress the delegation and service level agreement with environmental services.

# **Background reports**

Outer East Area Committee Report, 8 July 2008 – Area Delivery Plan 2008-11 Executive Board Report, 16 July 2008 – Area Committee Roles 2008/09



# Appendix 1 MINUTES - EAST CHILDREN LEEDS LEADERSHIP TEAM

Meeting held 14<sup>th</sup> October 2010 (Temple Newsam House)

Item Description Action

# 1 Welcome, apologies and introductions.

#### 1.1 Present:

Ken Morton DCSU – Locality Enabler - East

Richard Mellard Head Teacher & Cluster Chair – Temple Newsham Halton

Jane Addy Cluster Chair – Garforth
Dave Weetman Manager MAST Team

Yvonne Butterfield Integrated Services Leader – Seacroft / Manston Jackie Claxton Ruddock Integrated Services Leader – Temple Newsam / Halton

Jon Lund Youth Offending Service Flavia Doherty VCFS – Relate Leeds

John Roche CYPSC – Service Delivery Manager – East Ian Garforth Secondary – East Leeds Governors Rep Ann Nicholl Primary – East Leeds Governors Rep Cllr Veronica Morgan East Area Committee Children's Champion

Richard Norton VCFS – Re'new

Cath Lennon Head Teacher (Secondary)

Mandy Voller Education Leeds – Attendance Adviser

Mike Haworth Education Leeds

Neil Bowden Area Youth Service Manager Diane Reynard Head Teacher – SILC

Cllr Thomas Murray East Area Committee Children's Champion

### 1.2 In attendance:

Steve Ruse Sustainable Schools Consultant – Ed Leeds

William Newham DCSU - Support

## 1.3 Apologies Received:

Tim Bean Head Teacher & Cluster Chair – Brigshaw Federation Rosaleen Hamer Head Teacher & Cluster Rep – Seacroft Manston

Chris Walton Head Teacher & Cluster Chair – Inner East
John Woolmer East North East Area Management

Kevin Paynes School Improvement Adviser – Education Leeds

Christine Street Job Centre Plus

Debbie Reilly NHS Leeds - Professional Lead for School Nursing

Margaret Green NHS Leeds

Til Wright Education Leeds – Integrated Children's Services

Jeannette Morris-Boam VCFS – Leeds Voice Nahid Rasool VCFS – Shantona

Jackie Goodwin
Diane Brown
Jason Minott

Integrated Services Leader – Inner East
NHS Leeds – East/North East CAMHS
Community Sports Officer – East

**1.4** Ken Morton welcomed colleagues to the meeting and introductions were made.

# 2 Minutes of the last meeting and matters arising.

**2.1** The minutes of the last Leadership Team held on Thursday 15<sup>th</sup> July 2010 were agreed as an accurate record of the meeting.



# 3 Integrated Locality Working

3.1 Ken Morton provided an overview of current transformation programme developments using the circulated blueprint diagram to illustrate the proposals.

In summary Ken outlined the background, history and drivers for the programme and the proposed direction for what an integrated children's service in Leeds will be based on:

- Good and improving schools and children's centres:
  - working with partners through a network of local cluster partnerships and
  - supported by a new model for delivering services to schools and children's centres.
- Redesigned services for vulnerable children based on:
  - Local teams for child protection and well being, based around clusters (or combined clusters)
  - Three area based services focusing on improving outcomes for looked after children
  - Three area based services focusing on improving outcomes for children and young people with complex needs.

Ken commented that we are not in a position to describe structures until the CSR has been published and its implications digested. For full detail of the proposals see attached diagram.

- **3.2** Following Ken's update a number of points / concerns were raised by the Leadership Team:
  - Leadership of the new directorate needs to be clarified as soon as possible especially education with Chris Edwards departure at the end of 2010. Schools need to be able to see a champion.
  - There needs to be a bigger emphasis on strengthening links with adult services. Ken commented that Sandie Keene is working on how relationships can be developed with adult services in a more consistent way across the city.
  - A number of members commented that there is no clear timeline for implementation of the changes and it the current milestones do not seem achievable.
  - Clarity is needed around allocation of resources between inner and outer areas.
  - Clarification is needed as to whether the decision to move from 5-3 areas been made.
  - Concerns were raised around the level of consultation and discussion with the voluntary sector around the changes that are being proposed and the potential involvement of voluntary sector organisations in wellbeing teams.



- There is a danger that schools will look inward and choose to opt out of partnership models and therefore engagement with headteachers and cluster chairs has to be a big focus. Ken added that there are plans to second 3-4 headteachers to work with colleagues in Education Leeds and Children's Services. The transformation programme and developing the new relationship between the LA and Schools will be on the agendas for various Headteacher meetings such as Head's forum and FOS meetings. There is also a task and finish group of heads working with Dirk Gilleard and Pat Toner in Education Leeds.
- 3.3 In summary members of the Leadership Team were supportive of the direction being proposed, however there are a number of areas that require clarification. It was acknowledged that there is a certain amount of uncertainty and that the transformation programme has to move at pace but it is important that key conversations with heads and local leaders take place.

Ken Morton commented that by the next Leadership Team the proposals will have moved on considerably and will allow for a more informed discussion. Also we should be in a better position to understand the financial position following the CSR. In addition Nigel Richardson the new DCS will be attending and there will be an opportunity to have a wider discussion.

# 4 Cluster Governance Update

- 4.1 Ken Morton briefly led the leadership team through the report 'Reviewing Area and Cluster Partnership Arrangements'. Initial views about future cluster partnership requirements are being sought from existing area partnership meetings and a meeting of cluster chairs in early November. Ken then drew the leadership team's attention to a series of questions for consideration. Ken encouraged members of the leadership team to feedback any input to himself or Martyn Stenton.
- Ken commented that there are two obvious sensible changes that could be made to boundaries of clusters currently in the East if we move from 5-3 administrative areas. Ken added that the council as a whole is trying to tidy up boundaries across the city.
  - Richard Norton queried whether this would result in a move to 3 Children's Services Leadership Teams. Ken commented that this would be consistent with other partnerships although a number of factors e.g. AIP would have to be considered.
  - Mike Howarth commented that it is important that any change in geography/boundaries has to be aligned to the wider changes resulting from the transformation programme.



# 5 Integrated Working

- **5.1 ISL Update Report.** Yvonne Butterfield delivered a comprehensive update on the work of the ISLs highlighting particular issues for the East Wedge.
  - Consultation sessions being held around the transformation agenda and thresholds documentation on 19<sup>th</sup> October 3pm-5pm @ Chapeltown CC and 22<sup>nd</sup> Oct 1:30pm – 3:30pm @ Kentmere Community Centre.
  - New CAF refresher and chairing skills workshops have been organised in for practitioners in the east, flyers to be circulated this week.
  - Revised paperwork to access a guidance and support function for Intervention Panels (pre-caf) now up and running and new MAST referral from for schools circulated.
  - Issues identified around the need for training in assessment skills, engaging with families and appropriate supervision skills for managers have been fed back to Workforce Development Team.
  - 6 ISLs continuing to support the Child Screening Team at the Contact Centre.
  - All ISLs have been working on a report with recommendations/issues to consider for the new Well Being Teams.
  - Continuing to support the use of common processes, language and recording systems in a bid to strengthen information sharing. Work is having differing levels of success across the wedge.
  - Yvonne went on to outline the statistics for the East in terms of CAFs and CYPSC referrals. Yvonne circulated an integrated processes update for the east wedge.
  - There have been 350 recommendations for CAF's from CYPSC and currently 66% of these have been converted to CAF's. ISLs continuing to work with agencies to build on this and improve outcomes for the 34% still remaining.
- KM commented that the changes around the thresholds documentation are only a format change and a small threshold change.
  - KM added that the government is committing to a national eCAF system. A number of members of the Leadership Team voiced concerns around the CAF process in Leeds and the capacity available to complete CAFs. It was agreed that CAF would be added as a substantive item at a future meeting.

Action KM / ISLs

# 6 East Reports

**6.1** Area Inclusion Partnership - AIP Draft annual report and Actions



from 23<sup>rd</sup> Sept AIP circulated with the agenda and papers. KM commented that currently there are 20 permanent exclusions in the East, while for example in the North East there is only 1. We need to get to the bottom of this and the AIP is tasked with this agenda. Also in the South the secondary aspect of the EOTAS service has been taken over and managed through schools with heads signed up to a statement of intent re: no permanent exclusions. KM added that after the next meeting we will be clearer on recommendations for East to be taken forward to Family of Schools.

- **Area Committee Report** For information, Children's Services Performance Report attached.
- **6.3 Family Support Group** Jackie Claxton Ruddock briefly updated that the East ISLs are managing this group and it reports to the Strategic Family Support and Parenting Board. Jackie happy to share ToR, membership, minutes with the Leadership Team.

# 7 Development of the new Children and Young People's Plan

- 7.1 Ken Morton briefly updated that the new Children's Trust Board agreed an approach for a new partnership CYPP focus on three key partnership priorities for the next three years. Ken called on the leadership team to respond to the consultation exercise to inform the development of the new CYPP. Nigel Richardson the new DCS is Child Friendly City
- A number of members of the leadership team commented that this priorities are not dramatically different from the last set.
  - A number of members also commented that the idea that 'local is the strategy' is missing from the priorities.
  - Cllr Murray commented that tackling child poverty and the high levels of deprivation parts of Leeds is not expressed well enough in the priorities.
  - Jackie Claxton commented that there is nothing about learning from other cities / research, why will the changes that are being taken forward make a difference.

#### 8 Leeds Sustainable Schools Framework

8.1 Steve Ruse circulated an overview of sustainable schools in Leeds. In brief six lead partner sustainable schools have been commissioned by Education Leeds to support the extension of the Leeds sustainable schools framework to all schools during the academic year 10/11 based on a successful pilot scheme in which all lead partner sustainable schools successfully participated during 09. For the East the schools undertaking a lead role are Kippax North Junior and Infant School and Guisley Secondary. For additional information contact Steve Ruse (Sustainable Schools Consultant – Education Leeds).



- 9 AOB
- **9.1** No additional items were raised.
- 10 Date and time of next meeting / meeting schedule.

	East – Children's Services Leadership Team					
	Date		Time	Venue		
13 <sup>th</sup>	January	2011	8:30 – 10:30	Temple Newsham House		

# City Priority Plan 2011-15: Health and Wellbeing: Version 7

# **Strategic Outcomes**

Over the next four years we will focus on delivering and monitoring the following strategic priorities:

Outcome 1: Across the whole of the Leeds population healthy life expectancy will continue to rise

Outcome 2: In four years time the widening of the health inequalities gap will have halted

Outcome 3: The people of Leeds live healthy, safe and independent lives

# **Our Plan**

To achieve this we will deliver the following themes over the next 4 years:

- Increase healthy behaviour and healthy lifestyles
- Improve the social determinants of health
- Transform health and social care services

All performance indicators used in this plan will be disaggregated to measure progress for the whole of Leeds compared to the 10% most deprived Super Output Areas (SOAs). Indicators will also measure progress to address the specific health needs experienced by priority populations where appropriate.

# **Working Principles**

The priority plan will be developed to be:

- Realistic what success will look like in four years time and frame the priority areas and linked priorities accordingly
- Frame priority areas/priorities in outcome based language
- A limited number of effective actions using evidence from reports such as the Marmot review and NICE guidance
- Actions that can be implemented within the current and projected resources available across partners agencies
- Actions focussed on those that can be achieved in partnerships not the responsibility of single organisations
- Measurable using performance indicators that measure short term progress towards long term change
- Deliver change for individuals, communities and across the whole population of Leeds

# **Strategic Outcome HW1**. Across the whole of the Leeds population healthy life expectancy will continue to rise

Accountable Director - Ian Cameron

Lifestyle factors lead to poor health outcomes and cause increased disease, disability and death. They also place additional costs on the economy both through sickness and inactivity and further demands on health and social care services.

To achieve change we need to

- Empower individuals and communities so that they can increase responsibility and control for their own health and that of people around them.
- Focus on the lifestyle factors causing greatest harm
- Create social conditions that support healthy choices (see Strategic Outcome HW2)
- Increase access to healthy lifestyle and prevention services (see Strategic Outcome HW3)

Performance Indicators	Ta	argets
	2011-12	2012-13
Empower individuals and communities so that they can increase responsibility and control for their own		
health and that of people around them.		
Life Expectancy		
All-age all cause mortality rate		
All-age all cause mortality rate - Females city wide		
All-age all cause mortality rate - Males city wide		
Estimated prevalence of adults that eat healthily		
<ul> <li>Participation in moderate intensity sports and active recreation on 20 or more days in the previous 4 weeks</li> </ul>		
Percentage of household involved in civic participation		
<ul> <li>Percentage of people taking part in formal volunteering at least once a month in the last 12month</li> </ul>		
Increase in Vitality Index metrics		
Reduce the Harm caused by Substance Misuse		
16+ current smoking rate prevalence		
Alcohol related hospital admission rate		
Increase the numbers of drug users in effective treatment		

- Proportion of adults aged 16+ who binge drink
- Increase in the number of people who feel able to visit the City Centre at weekend evenings

# Increase in mental health and well-being

- Suicide rates
- Self reported measure of feeling of well-being

# **Priority Actions**

Priority Action - HW1a: Empower individuals and communities so that they can increase responsibility and control for their own health and that of people around them.

Delivery Lead: lan Cameron

### **Action Plan 2011/12:**

Action	Targeting	Action Owner	Contributing Officers	Milestone or Target
Build the capacity of	Leeds City Council,	Dawn Bailey/?		Increase in the number of
Leeds public services to	Criminal Justice			staff who engage in
engage communities	Services, Fire and			education and training on
and individuals in key	Rescue Services, NHS			health improvement,
decisions impacting on	commissioners and			delivery of brief advice and
quality of life	health care providers			health inequalities
Support the role of the	Voluntary Sector target	Ruth Middleton/Brenda	Voluntary Sector Commissioning	Secure 3 year contract
Voluntary and	areas (MSOAs and	Fullard/John England	group	agreements.
Community Sector in	priority populations)		Voice	
reducing health			Locality Health and Wellbeing	
inequalities and			Partnerships	
influence the provision				
of sustainable funding				
and resources for the				
sector				

Cuanta ala suasa thuas sula	Towns COAs and	Dranda Fulland/ Jahra	LCC and NUC Lands	Development of a committee
Create change through	Target SOAs and	Brenda Fullard/John	LCC and NHS Leeds	Development of a campaign
informed choices by	priority populations	England	Communications Teams	that promotes Leeds,
increasing health			Altogether Better	delivered through a diverse
awareness and access				range of activities and
to health information in				media.
a range of settings and				
through diverse media,				Increase in activity through
cultural activities and				the Altogether Better
Community Health				Programme
Champions				
Priority Action - HW1	b: Reduce the Harm ca	iused by Substance M	isuse	Deliver Lead: Ian Cameron
Action Plan 2011/12				
Action	Targeting	Action Owner	Contributing Officers	Milestone or Target
Develop and deliver a	City wide,	Jim Willson	Safer Leeds	City wide alcohol plan
comprehensive	Binge drinkers,	Brenda Fullard	Alcohol Management Board	operational from April
approach to reduce	Children and families	John England		2011
alcohol harm	Employers and		7	Review local licensing
	businesses			powers in line with Home
				office recommendations -
				November 2011
Develop and deliver a	City wide,	Jim Willson	Safer Leeds	
comprehensive	drug misusers, children	Victoria Womack		
approach to illegal drug	and families of drug			
misuse	misusers, offenders			
Develop and deliver a	Retailers, Children and	Heather Thomson,		
comprehensive	families, target SOAs	LCC lead officer for		
approach to reduce	and priority populations,	Trading Standards,		
tobacco use	statutory and	Helen Freeman		
	commercial employers			
Priority Action - HW1c	: Increase in mental he	alth and well-being		Delivery Lead: lan
Action Plan 2011/12				Cameron
Action Plan 2011/12 Action	Targeting	Action Owner	Contributing Officers	Milestone or Target
Action	raigeting	Action Owner	Continuating Chicers	milestone of rarget

Develop and deliver a comprehensive approach to reduce suicide		Victoria Eaton/LCC officer	
Raise awareness of mental health to challenge the stigma and misunderstanding around mental health issues		Catherine Ward/LCC officer	
Prioritise action to	Target SOAs,	Victoria Eaton/LCC officer	
improve the lifestyle	offenders,		
choices and physical	refugees and asylum		
health of people with mild	seekers, homeless		
to severe and enduring	people, and those		
mental illness.	who misuse alcohol		
	and drugs		



# Strategic Outcome HW2. In four years time the widening of the health inequalities gap will have halted

Health inequalities are driven by a range of complex social factors and social inequality. We need to create the conditions for people to take control over their own lives. If the conditions, in which people are born, grow, live, work and age are favourable and equitably distributed then people will have more equal freedom to have a good life in ways that will influence their own health. We need to ensure that the people of Leeds live in a City where social, economic and environmental conditions improve their health and well-being throughout every stage of people's lives.

Performance Indicators	Targe	ets
	2011/12	2012/13
	₩	
Give every Child the Best Start in Life (targeting pre-birth and under 7s)		
Infant Mortality rates		
Take up for formal child care by low income working families		
Emotional health of children		
Prevalence of breast-feeding at 6-8 wks from birth		
Obesity in primary school age children in Reception		
Prevalence - Obesity in primary school age children in Year 6		
Under 18 conception rate		
Healthy and Sustainable Places		
Percentage of housing stock deemed as decent		
Percentage of overcrowded houses		
<ul> <li>Percentage of households accepted as being unintentionally homeless and in priority need</li> </ul>		
People perceiving neighbourhood as improved		
Accessible green space as a percentage of all land		
Density fast food outlets		
Percentage of household involved in civic participation		
<ul> <li>Percentage of people taking part in formal volunteering at least once a month in the last</li> </ul>		
12months		
Income, Work, Worklessness and Health		
<ul> <li>Claimants of incapacity benefit/severe disablement allowance with mental/behavioural</li> </ul>		
disorders		
<ul> <li>Percentage of Adults receiving secondary mental health services in employment</li> </ul>		

quality and energy

efficiency

Reduced work absenteeism due to reported sickness Reduction in levels of worklessness **Priority Actions** Priority Action - HW2a: Give every Child the Best Start in Life **Delivery Lead:** Action Plan 2011/12 **Targeting Contributing Officers** Action **Action Owner Milestone or Target** Delivery of a sexual health strategy that includes the prevention of teenage pregnancy Prioritise action to reduce the number of children living in poverty in Leeds Prioritise action to improve maternal and child health including breastfeeding, family obesity, family substance misuse and parenting Priority Action - HW2b: Healthy and Sustainable Places **Delivery Lead:** Action Plan 2011/12 **Targeting Action Owner Contributing Officers** Milestone or Target **Action** Housing: bring together actions on fuel poverty, overcrowding, housing

Increasing access and				
choice of healthy, affordable food and				
encourage existing outlets to provide				
healthier food options				
Increasing physical				
activity through active				
transport and increased				
access to leisure and				
sports facilities by target				
populations				
Health Impact				
assessment on planning				
applications and Local				
Development plans		4		
	Income, Work, Workless	sness and Health		Delivery Lead:
Priority Action - HW2c: Action Plan 2011/12			V	-
Priority Action - HW2c: Action Plan 2011/12 Action	Income, Work, Workless Targeting	sness and Health  Action Owner	Contributing Officers	Delivery Lead:  Milestone or Target
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve retention and in-work			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve retention and in-work support for disabled			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve retention and in-work support for disabled people and those with			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve retention and in-work support for disabled people and those with mental or physical health			Contributing Officers	-
Priority Action - HW2c:  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve retention and in-work support for disabled people and those with mental or physical health problems, or caring			Contributing Officers	-
Priority Action - HW2c:  Action Plan 2011/12  Action  Development and implementation of effective workplace health and well-being initiatives in both paid and unpaid work settings.  Identify and promote effective ways to improve retention and in-work support for disabled people and those with mental or physical health			Contributing Officers	-

advice and support to those at risk of or in poverty, including improving take-up of and benefits and reduction in debt				
				accomtable Divertery Condia
Strategic Outcome HW3.	The people of Leed independent lives	ds live healthy, safe and	A	ccountable Director: Sandie Keene
		alth and social care services ensuring to ease their appropriate use of services	hat barriers are	removed so that

Performance Indicators

Targets
2011/12 2012/13

• To be confirmed

Priority Action - HW3a enabling access to services closer to home

**Delivery Lead:** 

#### Action Plan 2011/12

Action Plan 2011/12 Action	Targeting	Action Owner	Contributing Officers	Milestone or Target
Reduce avoidable admissions to hospitals and care homes				
Develop intermediate care services				
Re-ablement and prevention services				
Integration of health and social care mental health services				
Integration of health and				

social care learning disability services				
Supported housing?				
Priority Action – HW3b	increase control and ch	oice for individual		Delivery Lead:
Action Plan 2011/12				
Action	Targeting	Action Owner	Contributing Officers	Milestone or Target
personal health and social care budgets				
self directed support				
Self care				
Priority Action – HW3c Vulnerable people live free from abuse and neglect				Delivery Lead:
Adult safeguarding				



# East North East Divisional Community Safety Partnership Meeting 16<sup>th</sup> December 2010, 2:00pm Unit 1, Acorn Business Park

**Present:** Tim Kingsman West Yorkshire Police (Chair)

Bev Yearwood East North East Area Management, LCC

Graham Heath WYFS Nick Bartrum ASBU

James Nundy South East Area Management, LCC

Steve Vowles ENEHL

Jon Lund Youth Offending Service

Gillian Mayfield Community Safety /Safer Leeds

Pamela Parker Aire Valley Homes

Leanne Manning East North East Area Management, LCC (Minutes)

**Apologies:** Maggie Bellwood, John Woolmer, Victoria Fuggles, Neil Bowden

		Action
1.0	Minutes of Previous Meeting	
1.1	Agreed as an accurate record.	
2.0	Matters Arising	
2.1	Bev to speak to Education and Probation re representation at DCSP.	BY
	(6.2 regarding Community Leadership Team) CLT to be put on the February DCSP agenda.	
3.0	Burglary Update	
3.1	Tim Kingsman ran through the burglary pack and explained that November has been the most challenging month in years with 475 offences. This could be down to prison releases and known offenders coming back on the streets. Overall 435 separate people have been arrested for burglary which illustrates the scale of the problem. The priority areas still remain Burmantofts and Richmond Hill and Killingbeck and Seacroft.	
3.2	Tim explained about Operation Breach that is taking place which will involve a lot more police officers on the streets, extra detectives on burglary investigations, improved tasking and coordination of resources and improved intelligence gathering. 100k has been spent on the operation and December burglary statistics are dropping so this seems to be working well.	
3.3	Tim told the group that there are currently two issues at the moment causing burglary which are Europrofile Locks and the number of insecure windows/doors.	
3.4	A discussion took place around how partners can further contribute towards burglary reduction. A list of names (70+) has been compiled by the intelligence unit of the active criminals, Jon Lund explained that he is happy to get someone to go through the names and explain what is happening with them on the system. It was agreed a meeting should take place as to how partner can further assist in relation to nominal's. This will take place on Thursday 6 <sup>th</sup> Jan at Evolution House 12pm-4pm, this will include Bev Yearwood, Nick Bartrum, Tony Reed and Jamie Martin. Jon Lund will arrive	

	at 2pm but will have someone there for the start. Bev Yearwood to contact probation to attend this meeting.	BY
3.5	Tim Kingsman asked if anyone had any ideas about how to stop people leaving doors/windows open. This is proving difficult to get through to people and wont get solved quickly. Home office flyers relating to the festive season to be distributed at large supermarkets across the division. Bev to action.	BY TK
3.6	Steve Vowles explained he can do some work with residents groups to raise awareness. A discussion took place around specific targeted work, evidence shows that sneaks in often occur in the near proximity of known nominal's – Further research to be undertaken to drill down to streets.	SV
3.7	Graham Heath raised that he was aware of an initiative going on in North West, putting a balloon into the houses that are insecure. Gillian Mayfield to find out about this.	GM
4.0	HMIC/Audit Commission Burglary Update	
4.1	Bev explained that there was good feedback regarding the DCSP's commitment and efforts around partnership work and reducing burglary dwelling. GM stated that feedback as an overall city queried whether we had enough intelligence, lack of ambition in relation to target setting and wanted to see a bigger strategic plan.	
4.2	GM to circulate the report after it has been to safer Leeds Exec on 20 <sup>th</sup> January.	GM
4.3	Can we use victims stories in the community to get people to take sneak ins seriously? A victim liaison officer can take stories to residents groups on local housings estates to help solve this issue. Tim to speak to two NPT inspectors in Burmantofts and Richmond Hill and Seacroft about getting a group together. JL offered the support of YOS victim liaison officer	BY TK
4.4	Bev explained that Jackie Hawkes is involved with 8 schools, getting children to property mark items and make them more cautious with the chance of winning prizes.	
5.0	POCA Expenditure Update	
5.1	Bev explained that there is £20000 left in the POCA fund and she is currently trying to push forward resident groups with vulnerable people in them to put in POCA applications to improve security.	
5.2	The group decided that the £250 maximum will be put back up to £500 to help get this spent by March 2011. Bev asked everyone to keep promoting POCA.	TK
6.0	Confidence and Satisfaction – BME GAP	
6.1	A summary report was circulated . Tim explained that the satisfaction data from people who use the WYP services shows that the BME community are 7.1% less satisfied that the white community. How can we build on current engagement strategies?	
6.2	Bev explained that in relation to the sample size it is not 100% that this is correct to the different NPT's. This is more statistically significant with the number of surveys. Ages ranges were also discussed, and the need to ensure we are targeting the relevant age group.	
	Steve Vowles explained that in the past surveys were sent out by social landlords and thousands got returned, these were analysed by diversity strand and it showed BME community were dissatisfied. SV to share good practise on what East North East Homes have implemented. One of the key issues raised was follow up visits to dissatisfied customers	
6.3	Graham Heath to Establish satisfaction rates for WYFS.	GH
6.4	There is a new sergeant in Chapeltown who will be conducting some academic research on the BME gap and Tim asked for support from partners	BY

	– BY to meet with him.	
7.0	Performance Matrix/Executive Highlights Report	
7.1	The Exec report from July 1 <sup>st</sup> – Sept 30 <sup>th</sup> , was circulated highlighting current partnership activity, the next one will be available in the next couple of weeks. People are still happy to get the report and hear the information. BY to speak to Simon Hodgson re the performance matrix for last quarter.	ВҮ
7.2	Liz Bailey will join DCSP to look at connections with health. Bev asked for thoughts for the next meeting where Liz can link in and where we think the gaps are. One of the key issues raised from the police regarding draining resources due to not been able to deal with people until they are sober.	
7.3	Bev to circulate the report about the assaults dealt with in hospitals.	BY
8.0	Gang Prevention in Chapeltown - Update	
8.1	Tim explained that the group are focussing on a bid 'The Big Lottery' are present and highlighted that some incidents had caused tensions between partners but appeared to now be moving forward.	
8.2	The work from the group will have a big impact on the area, for example Bonfire night proved difficult but with additional youth activity and support from partners it was an improvement on the previous year.	
9.0	Date of Future Meetings	
9.1	The meeting dates are: to be confirmed by Bev.  All meetings are 2.00 – 4.00 and are held at Unit 1, Acorn Business Park, Killingbeck Drive.	
10.0	Any Other Business	
10.1	Gillian raised that discussions around the next three years priorities were currently ongoing and the councils strategic outcomes. New priorities may influence future structure of the DCSP and working groups. GM stated that full consultation with DCSP would take place when city wide priorities area agreed.	BY GM
10.2	Graham Heath explained that new high security doors have been fitted which are proving hard for the fire service to gain access. GH asked whether the ALMO had doors that could be used for practise – TK to link GH with the operational support unit regarding some new equipment the police had.	GH

# Leeds

#### **Outer East Area Committee**

#### **Cross Gates Consultative Forum**

## Minutes from 20 October 2010 at Cross Gates and District Good Neighbours Building

#### Appendix 4

#### **Present:**

Cllr Pauleen Grahame (Chair), Cllr Suzi Armitage, James Nundy (LCC – South East Area Management, minutes), Jean Thacker (Grafton Villas), Roy Dobson (resident), Simon Norman (LCC – Environmental Services), Paul Spandler (LCC – ES), Synthia Mawson (Devonshire Neighbourhood Watch), Greg Sharp (LCC – Highways), Dave Coulthard (Cross Gates Shopping Centre), PC 201 Wilkinson (West Yorkshire Police), PC 3489 Green (WYP), John Holmes (LCC – Youth Service), Fran Rhys (Crossgates Methodist Church), Tony Pickles (resident), Barry & Julie Hamilton (residents), Mrs Brighton (resident), B. Hardy (resident), Kirsti Cale (Crossgates Traders Association)

#### **Apologies:**

Cllr Peter Gruen, Stephen Seymour (Crossgates Shopping Centre), Jean Barnbrook ( $1^{st}$  Manston Guides), Ann-Marie Vella ( $1^{st}$  MG), Phillip Marsden (D NW), Alex Webb (LCC – Events Team)

1.0	Welcome, introductions and apologies	Action
1.1	Cllr Grahame welcomed everyone to the meeting, and everybody introduced themselves and the above apologies were noted.	
1.2	James Nundy was congratulated on his secondment.	
2.0	Minutes of the meeting held on 27 July 2010	
2.1	Agreed as an accurate record.	
3.0	Matters arising from those minutes	
3.1	(7.8) Excess noise from Devon pub – LCC Enforcement have visited the landlady in connection with the noise levels and keeping the area free of litter	
3.2	The issues with Roadrunner private hire vehicles as detailed at previous forums has got better, but some problems still persist. LCC Enforcement have visited the company in an effort to address the remaining problems.	
4.0	10 minute open floor	
4.1	None.	
5.0	Christmas lights update – James Nundy / Kirsti Cale	
5.1	<ul> <li>Lamp post motifs</li> <li>It was reported that there will be 14 motifs along Austhorpe Road and 6 on Station Road, funded by the Area Committee. Installation date is Friday 22 September</li> </ul>	
5.2	<ul> <li>Switch-on event: 28 November 2010</li> <li>A number of options are being looked into as per the location and exact details of the event will be released in due course</li> <li>Crossgates shopping Centre offered the use of their stage</li> <li>Revd Rhys offered to enquire whether the church choir would be</li> </ul>	

	available	
6.0	Parking issues on Silkstone Way	
6.1	A meeting took place earlier today with Cllr Pauline Grahame, Cllr Richard Lewis, Howard Claxton (LCC – Highways), Simon Norman (LCC – Environmental Action Team) and Mr Dobson (resident), for a discussion about solving the obstruction issues in front of residents driveways and also at the junction with the Ring Road.  • It was agreed that double yellow lines can be pained on both sides of Silkstone Way, to be joint funded by the Outer East Area Committee and LCC City Services	City Services / AMT
6.2	Greg Sharp gave details of a legislation.	
6.3	<ul> <li>There was a request to have a new island installed on the Ring Road by the Silkstone Way turning to stop overtaking and give drivers turning right some protection from oncoming traffic.</li> <li>A speed survey is to be completed and Greg to feed results back to the Forum</li> </ul>	GS
7.0	Community Safety / Environmental action	
7.1	Police update PC Mark Wilkinson has been working in this area for 18 months and PC Green for six months. They gave an update on crime statistics for the Cross Gates and Manston area over the last quarter:  • Overall crime is down 5%  • Assaults up 20%  • Burglary (dwelling) down 14%  • Criminal damage up 15%  • Damage to vehicles down 25%  • Robbery down 15%  • Theft from person up 250% (but this equates to 12 incidents)  • Theft from vehicle down 50%  • Taking vehicle without consent (TWOC) – no change	
7.2	Current hotspot is Austhorpe Road with five reports of ASB, three assaults, two theft from vehicles and one criminal damage. Station Road is the second hotspot with four ASB, one burglary and one assault.	
7.3	There is still a known group causing problems in Manston Park.	
7.4	There were reports of drugs and drug dealers in / around the Devon pub. The police recommended anonymous calls to Crimestoppers if residents are afraid of reprisals.	
7.5	<b>Environmental Action</b> – Simon Norman and Paul Spandler A report was given about recent activity, including 125 requests for action, mostly frequently occurring were neighbourhood noise, waste, overgrown vegetation, fly tipping and littering.	
7.6	There have been three half-days of action in the Crossgates Shopping Centre, giving away 'stubbies' for safe disposal of smoked cigarettes, education and £75 fines for those who are caught dropping litter.	
7.7	Simon gave out his contact details: 07891 278 378 / simon.norman@leeds.gov.uk  There have been issues at the former petrol station next to Marks & Spencer  Seven fixed penalty notices have been served for drivers littering	

#### from cars Dogs fouling on Manston Park Issues in the ginnel running from Lulworth Crescent to Austhope Lane Simon offered to attend neighbourhood watch and Traders association meetings (Please get in touch with him if you do) Visits completed in connection with commercial waste 'SMA' graffiti tags removed Reports of late night party noise nuisance on Kelmscott Lane Sandiford Terrace and the land nearby is to be cleaned up The 'cake walk' path (Sunnyside nursing home side) is to be upgraded by Network Rail in the near future 8.0 Youth service update - John Holmes 8.1 Sessions at John Smeaton Leisure Centre have attracted 40 young people on Mondays and football coaching sessions on Fridays are also popular. 8.2 Sessional work is also ongoing at Manston Park, with detached youth workers in there on Tuesday evenings, working with older males. 8.3 Healthy cooking sessions have taken place and soup is a by-product, which is then distributed at other detached sessions. 8.4 Breeze website: **breezeleeds.org** 8.5 Discussion on the 13-19 age group. 8.6 More engagement is needed with youths with special needs. 8.7 Kirsti Cale asked again for youth work programme fliers so she can advertise the sessions in the shops. John to let Kirsti have some. 1H 9.0 Any other business and date of next meeting 9.1 **Shopping Centre update from Dave Coulthard:** Currently three empty units – one has a lease and one recently went into liquidation Greenwoods frontage is now let. Shop fit is starting on 21 October Scaffolding at the front of the Centre for parapet works. Due to complete at the end of November Multi-storey car park and additional five units: holes are dug, but an objection was received Shopping Centre Santa visit on 21 November 9.2 Moira Flynn thanked the Crossgates Traders for their support and contributions. 9.3 **Allotments** A survey has been completed and over £50,000 is needed to bring the site back into use: A planning application needs to be done Removal of concrete is estimated at £40,000 Fencing will be around £10,000 Water pipe work £10,000 LCC Parks & Countryside are to employ two allotments officers who will be able to work on the scheme A discussion followed: Potential to adopt allotments to join up with Grafton villas ginnel? Toilet block could be installed on site because the pipework should

still be in place? Will access and parking be controlled? Need to wait for LCC officers to come back with information before a meeting can be set up 9.4 **Grafton Villas** Jean Thacker was thanked for attending a recent meeting. Cllr Grahame hopes to get the scheme progressing again. 9.5 Plans for a new zebra crossing on Austhorpe Road There are proposals to have a new zebra crossing between North Road and the entrance to the shopping centre. The scheme was first proposed several years ago but shelved due to funding. A vehicle and pedestrian count survey has been completed and the scheme is at the feasibility stage. A discussion followed: The members for the forum were puzzled as to why it has been proposed. There does need to be another safe crossing point, but felt a pelican crossing at an alternative location would be far more appropriate. The zebra crossing is part of a package of improvements including introduction of a weight limit on Whitkirk Lane and paving improvements on Austhorpe Lane / Manston pub When was the scheme requested and by whom? Greg Sharp to GS investigate. Cllr Grahame to speak to Cllr Lewis, as the Executive Member for Cllr Highways Grahame 9.6 1<sup>st</sup> Manston Guides An update was highlighted by Cllr Grahame, saving the detail for delivery A-M V by Ann-Marie at the next forum 9.7 Time and date for next meeting Scheduled for 12 January 2010. ΑII

#### **Outer East Area Committee**



## Minutes from Halton Moor Forum at Halton Moor One Stop Centre 26 October 2010

#### **Appendix 5**

#### **Present:**

Cllr Mick Lyons (Chair), Cllr David Schofield, James Nundy (LCC – South East Area Management, minutes), Janet Miller (East North East Homes), Ron Bool (Leeds Tenants Federation & OTRA), Tom Smith (LCC – Environmental Services), Chris O'Brien (LCC – ES), John Pearson (LCC – Environmental Action Team), Andrew Derra (LCC – Youth Service), Karen Chiverall (LCC – EASEL Team), Brian Mumby (Halton Moor Residents Association), G. Marsh (HM RA), Jonathan Day (West Yorkshire Police), James Martin (WYP), Jenny Hill (Leeds Initiative)

#### **Apologies:**

Coullin Meikle (LCC – Youth Service), PC Ian Phillips (WYP), Maggie Bellwood (LCC – EASEL)

Item	Welcome, introductions and apologies	Action
1.1	Cllr Lyons welcomed everyone to the meeting, introductions were made and the above apologies noted.	
2.0	Minutes of the meeting held on 3 August 2010	
2.1	Agreed as an accurate record.	
3.0	Matters arising from those minutes	
3.1	None.	
4.0	10 minute open floor	
4.1	<ul> <li>Vision for Leeds – Jenny Hill A new Vision document is being produced for 2010-2030, which will cover the whole of Leeds. It has been brought on by the recession and change in financial climate and population changes. It will be a sustainable community strategy. </li> <li>The consultation document was tabled and copies distributed. The consultation can also be done online at www.whatifleeds.org</li> <li>The forum was encouraged to complete the forms</li> <li>Jenny is happy to visit community groups for more information. Please get in touch at www.whatifleeds.org</li> <li>Potential to have a whatif Halton Moor blog</li> </ul>	
4.2	<ul> <li>East Leeds Leisure Centre</li> <li>Hesco Bastion were looking into taking over the East Leeds Leisure Centre, but they also wanted the office space</li> <li>Leeds City Council's plan was to close East Leeds and Gipton and build a new leisure centre for both areas under the EASEL contract</li> <li>LCC are still hoping to form a partnership to run the East Leeds Leisure Centre</li> </ul>	
5.0	Residual waste treatment facility - project update	
5.1	£68 million of PFI funding is secured for this project.	

5.2 Leeds commercial waste will be included in the facility to top up any spare capacity the facility may develop. 5.3 Front end recycling rate is expected to be 8-10%, with the remains burnt, to generate electricity for the National Grid and reduces the cost of running the plant. 5.4 There will be a filtration process on the emissions. 5.5 Landfill costs £80 per tonne (£1.8million per year) 5.6 One of the proposed sites is 100 yards from properties on Halton Moor Road. 5.6 **Current position** Currently at the 'refined solutions' stage Final bids are expected this winter 10,500 households are to receive a pamphlet about the proposals Public issues can still be fed into the bids Various local consultations have happened with approx 100 residents at each Consultation findings: Health impact One site is less popular 5.7 The final decision is expected in summer 2011 and a pre-planning consultation by the winning bidder will take place. A planning application is expected in 2013 and the facility is expected to be operational by 2015. 6.0 Community safety / environmental issues 6.1 Jonathan Day and James Martin delivered the crime report: Burglaries are increasing again as they always do this time of year, with a peak time between 6-8pm. Generally breaching Europrofile type locks Car and Repair, Cross Gates Good Neighbours Scheme, Age UK and good locksmiths can replace locks. CASAC offer a free assessment service, but the parts are still chargeable It was recommended that it would be wise to promote getting locks changed at tenants and residents meetings Current burglary hotspot is Colton There was an outbreak of damage to motor vehicles on Cartmell Drive in Halton Moor on 10 August 2010 Three people have been detained following cctv footage of them throwing rocks at buses ASB has improved CCTV has also helped catch three burglars and a male has been detained for theft of railings Two Section 59 notices have been served in connection with off-road bikes (generally, levels decrease in the darker nights) The forum requested to get Police bikers back again Public confidence has increased by ten percent Halton Moor Avenue is still experiencing cars travelling above the 20mph limit past Meadowfield Primary School. Road Traffic section Police to be asked to drop by and do a speed gun test every now and again 6.2 It was suggested that all of Halton Moor to become a 20mph zone. The

		1
6.3	only road currently not 20mph is Halton Moor Avenue. <b>Community Environmental Officer</b> – John Pearson  Environmental audits have been completed around the estate, working	
0.3	in partnership with housing officers.	
6.4	Litter picks and road sweeps are not thought to be taking place as often as they should be and estate caretakers are perhaps not picking everything up they should.	
6.5	In general, about 90% of residents visited comply with the requests at the first time of asking.	
6.6	Officers have been dealing with issues with large dogs in gardens – if the dogs are roaming free , please report to the <b>LCC dog wardens</b> on <b>0113 222 4407</b>	
6.7	Esthwaite Gardens dog attack is to be investigated by John.	JP
6.8	A handout of other recent activities was tabled, which also included contact details.	
6.9	Any issues, intelligence or queries can be directed to <b>John</b> on tel: <b>07891 272 168</b> or email <b>john.pearson@leeds.gov.uk</b>	All
6.10	Cllr Lyons stated that since CEOs and CESOs have started working in the area lots of environmental issues have been addressed and as a knock on effect, fewer complaints have been made.	
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7.0	Youth Service update - Andrew Derra	
7.1	Andrew gave an update on recent activities. A handout was tabled entitled 'Report on the out of school holiday programme 2010'.	
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#### **Outer East Area Committee**



Halton Forum Minutes from 28 October 2010 Christ Church, Halton

### Appendix 6 Present:

Cllr David Schofield (Chair), Cllr Mick Lyons, James Nundy (LCC - South East Area Management Team, minutes), Jenny Hill (Leeds Initiative), Colin & Denise Wilsher (Woodland & Whitkirk Neighbourhood Watch), Margaret Blenkhorn (WW NW), Heather Sanderson (resident), Yvonne Gomersal (resident), Margaret Burton (resident), Michelle Bell (resident), Jackie Flannagan (resident), Margaret Walsh (Templegate Neighbourhood Watch), Patricia Wragg (resident), Thelma Dixon (resident), Margaret Ward (T NW), Tricia Wynter (resident), George & Joan Boucher (residents), Joanne Goodall (resident), Audrey Linley (resident), Coulin Meikle (LCC – Youth Service), P & B Huison (WW NHW), Mrs M Oates (resident), Terry Dennis (resident), PC Chris Walters (West Yorkshire Police), PCSO Paul Calvert (WYP), John Pearson (LCC – Environmental Action), Michelle McGill (LCC – EA), Coulin Meikle (LCC – Youth Service)

#### **Apologies:**

Cllr Bill Hyde, The Reverend (Whitkirk Church), Susan Merry (Temple Moor High School) – no longer working in this area

1.0	Welcome, introductions and apologies
1.1	Cllr Schofield welcomed everyone to the meeting and top table introductions were made.
2.0	Minutes from 5 August 2010
2.1	Colin and Denise Wilsher were not recorded as being present at the last meeting.
2.2	The minutes were otherwise agreed as accurate.
3.0	Matters arising from those minutes
3.1	(4.3) <b>Templegate Walk traffic issues</b> – It was reported there had been one site visit, but police were requested to visit again at 3pm, the time the school closes as people are still parking on the zigzag lines. H-bars are not going to be provided across residents drives at this location.
4.0	10 minute open floor
4.1	Vision for Leeds – Jenny Hill  A new Vision document is being produced for 2010-2030, which will cover the whole of Leeds. It has been brought on by the recession and change in financial climate and population changes. It will be a sustainable community strategy.  • The consultation document was tabled and copies distributed. The consultation can also be done online at www.whatifleeds.org  • The forum was encouraged to complete the forms  • Jenny is happy to visit community groups for more information. Please get in touch at www.whatifleeds.org  • Potential to have a whatif Halton Moor blog
5.0	Residual Waste Treatment Facility – project update
5.1	Cllr Schofield and Andrew Lingham (LCC – Environmental Services) gave an update on this item:

Produced by South East Area Management Team (tel: 336 8943)

- leaflets and other information was tabled
- 5.2 £68 million of PFI funding is secured for this project.
- 5.3 Leeds commercial waste will be included in the facility to top up any spare capacity the facility may develop.
- Front end recycling rate is expected to be 8-10%, with the remains burnt, to generate electricity for the National Grid and reduces the cost of running the plant.
- 5.5 There will be a filtration process on the emissions.
- 5.6 By-products are ash and the fly ash will be transported to landfill.
- 5.7 Landfill costs £80 per tonne (£1.8million per year).
- 5.8 One of the proposed sites is 100 yards from properties on Halton Moor Road.

#### 5.9 **Current position**

- The final two bidders are currently at the 'refined solutions' stage
- Final bids are expected this winter
- 10,500 households are to receive a pamphlet about the proposals
- Public issues can still be fed into the bids
- Various local consultations have happened with approx 100 residents at each
- Consultation findings:
  - Health impact
  - One site is less popular
- 5.10 The final decision is expected in summer 2011 and a pre-planning consultation by the winning bidder will take place. A planning application is expected in 2013 and the facility is expected to be operational by 2015.
- 5.11 Contact points and update registration points were highlighted within the handouts.

#### 6.0 | Community safety / environmental issues

#### 6.1 **Police update by PC Chris Walters and PCSO Paul Calvert:**

Crime statistics from the last six weeks ere discussed, and it was highlighted that burglary (dwelling) had risen by 23 offences from the previous period. This equates to 30% of all crime in the area:

- Halton burglary hotspots are currently Templegate's and Primrose's, with a peak time between 2-4am, taking items such as cameras, mobile phones and televisions
- There are still lots of sneak-in burglaries taking place and attacks on Europrofile locks (upgraded locks are available from approximately £80 per door). To try and combat these offences, the police are out in unmarked cars and on bikes
- Forum members were reminded to lock doors and windows, and take keys upstairs at night
- **Success story:** three offenders were recently caught 'equipped for burglary' with mole grips
- Vehicle crime is down by 17%
- Anti-social behaviour is down by 3.5% at 131 calls. This includes rowdy or
  inconsiderate behaviour, street drinking, noise, motor bikes etc. There are
  no patterns emerging at the moment, but there have been several calls
  regarding Woodland Road, Primrose Crescent and Morritt Avenue
- Operation Confidence is coming to the area soon. It will involve door

knocking to gauge levels of satisfaction and trying doors to see if they are unlocked (in an effort to highlight sneak-in burglaries) 6.2 The police recommended forum members with satnavs to turn the Bluetooth off when leaving the device in the car as criminals are now using the signal (it has a 10m radius) to pinpoint which cars have satnavs onboard, by using mobile phones. The other recommendation was to remove the satnav cradle and rub the ring from the windscreen. 6.3 There is a 'caught on camera' section of the police website with camera stills of people wanted for questioning. The photos stay on for two months before they are moved to the Crimestoppers website. 6.4 Police telephone numbers: Neighbourhood policing team: 0113 285 5335 National non-emergency number: **0845 60 60 60 6** 6.5 **CEO / CESO Report** John Pearson tabled his report and gave a verbal update: The car park at rear of Co-op has been cleaned of litter and broken glass etc. Monthly inspections now take place and it is regularly cleaned by the landlords. Colton Retail Park – rodent issue – Shops have been taking appropriate action. The land owners are responsible for the low vegetation and have cut it back to allow pest control better access Overgrown vegetation and dog fouling on streets is talked when seen 6.6 Intelligence was requested as evidence is needed to take things forward. Please contact John on **07891 272 168** / **john.pearson@leeds.gov.uk** or Michelle McGill on 07891 277 577 / michelle.mcgill@leeds.gov.uk 7.0 Youth Service update - Coulin Meikle 7.1 Virgil gave an update on recent activities: The Youth Service provision is now running seven nights a week, with a recent intake of 100 new young people getting involved in activities Seven young people are currently engaged in the Duke of Edinburgh award The Service runs on half the budget of a standard high school Information is obtained from the police and PACT meetings in connection with young people to allow a more accurately targeted programme Youth Service bus is operational seven days a week - has recently been at Sainsbury's and has received £2,500 for equipment on the bus Summer holiday programme linked in with Breeze at Temple Newsam House, to pool resources, mix the communities and in the region of 450 young people attended the sessions Involved in the Area Committee funded Whitkirk cricket week coaching in August, delivered Yorkshire Cricket Board Building links with Temple Moor High School and Corpus Christi Police crime statistic of ASB reducing by 7% (43 fewer victims) is thought to be linked to the summer programme 7.2 The councillors were thanked for their MICE money contributions. 8.0 Any other business and date of next meeting 8.1 The Older Persons Event Week, funded by the Outer East Area Committee, was highlighted as another success. 8.2 Date of next meeting: Thursday 20 January 2011 at Temple Moor High School ΑII



## Neighbourhoods & Housing Department Outer East Leeds Area Committee

Garforth & Swillington Forum Meeting held 6<sup>th</sup> December 2010 Garforth Community College

**Present:** Cllr Dobson (Chair), Lynne White (LCC), Michelle McGill (CESO LCC), Sharon Elliott (Leeds Learning), Aileen Larsen (Leeds Learning), PS 1065 Steve Goodwill (West Yorkshire Police NPT), Paul Rogers (West Yorkshire Police NPT), Phil Dunwell (Garforth Tenants and Residents/Garforth in Bloom), Ian Forster (GRA), Janet Winn (Gt & Little Preston PC), Gordon Hall, Ann and Barry Rowell, Parvez Aziz (Youth Service LCC), Kevin Pease of Garforth Ltd)

**Apologies:** Pat Watson (Youth Service), Eric Pepper, Susan Ashworth (Garforth in Bloom), June Rollins (Windermere Watch), Bernard Caulfield (Swillington PC), Jayne Hookham (Resident), David LeRoy, Elizabeth Crossley (Gt & Little Preston PC) Eric Crossley (Great Preston Resident)

1.0	Introductions and Apologies	Action		
1.1	Councillor Dobson welcomed everyone to the meeting, introductions made and apologies noted			
2.0	Minutes of the last meeting held on 6 <sup>th</sup> December 2010 and matters arising			
2.1	The minutes were agreed as an accurate record			
2.2	Minute 2.4 re: Swillington Library – Cllr Dobson met with Cllr Ogilvie and Library Staff and are looking at option of moving to the school rather than introducing a mobile library – Cllr Dobson will report back			
2.3	Minute 3.2 – PD amendment Gascoigne Public House have not developed small gardens it is Garforth in Bloom who are hoping to develop and have received grant for the land which is owned by Housing			
3.0	Police			
3.1	SG informed PACT meetings are local meetings held at a local level but were poorly attended despite being widely advertised.			
3.2	There has been a rise in burglaries since last meeting in Garforth and Swillington, mainly due to people not locking their doors, arrests have been made			
3.3	SG gave out statistics – ASB covered mischievous night, Halloween, Bonfire Night and snow fall			
3.4	SG/PR gave update on Whitehouse Lane problem and were liaising with MESMAC – asked if Cllr Dobson would give his support. Police need as much help as possible with complaints about the number of cars parked etc			
	Will complain about the names of care parties of			
3.5	Curry House was refused extension of licensing hours.			

3.6	IF enquired about speeding on A642 and asked if a speed sign after Isabella Road would help – Police made a note Cllr Dobson got 50% in favour for a sign at Whitehouse Lane				
3.7	Cllr Dobson drove down Grange estate and complimented high visibility of PCSO's who increase intelligence in the area.				
3.8	Cllr Dobson informed Bonfire and Switch on of Lights was a success which attracted lots of people – SG said it was well organised and Police involvement was minimal – all passed off peacefully.				
3.9	Spice Ranch has licence to stay open until 23.00 but have applied to extend until 2.00 a.m. – this was refused.				
3.10	New application for Rhythm and Booze – Cllr D will write to residents and keep an eye on things, giving a schedule of conditions and if they don't comply he will ask for a licensing review.				
3.11	AR informed of difficulty in seeing oncoming traffic at the chicane on Ninelands Lane SG informed that Highways need to look into it – MM informed she had requested tree to be cut back to help. Cllr D informed he's had a site meeting with Highways and can't see what purposes the chicane serves. PD Garforth in Bloom are looking at putting in barrels.				
4.0	10 Minute Open Floor				
4.1	<b>Extended Services</b> SE informed Area committee gave funding for holiday programme, Easter, Summer and October half term which reached 800 young people and was really successful. SE gave details of various schemes provided. They had been put forward for two awards.				
4.2	There is an after school club where over 300 young people attend and can be booked on website or reception. Cllr Dobson thanked SE				
4.3	AL informed of Forensic Science day next year which anyone can attend. Cllr Dobson asked if the Friday Café is still open AL informed it is and is being revamped and moving the age range.				
5.0	Fire Service				
5.1	Cllr Dobson explained he had fought hard to keep the service as it is for Garforth and had now been informed a full review was to take place. Cllr Dobson complimented the Fire Service on the work they do in the community in relation to fire prevention				
6.0	Coupland Road Residents Association				
6.1	No in attendance				
7.0	Services to Young People				
7.1	PA gave an update on young people on Garforth mobile bus which covers two different areas. A Garforth youth steering group meeting was held and a war veteran gave a talk which was very successful.				
7.2	Cllr Dobson re: Skatepark - damage to one of the ramps - MM will chase it up with Chris Nenadic				

7.4 7.5	pained a lot from it.  PA informed they are trying to promote East Leeds Project but no money available to transport them. AL said if PA can get drivers they have three mini buses they can use and explained if they held a driving licence from before 1997 they are eligible to drive a mini bus for the Academy but would have to do a quick course costing £65  Cllr Dobson informed of event to raise money for a memorial bench and looking into funding for cardiac arrest in young people. AL informed screening would be taking	
7.6	place February 2011.  Cllr Dobson spoke about the Health Service letter sent to all forum members and explained the situation also the Warfarin Clinic was missed off the letter and is looking for support to keep this facility in Garforth. There will be a review in 2011. Cllr Dobson is keen to move more health facilities into the community.	
8.0	Date and time of next meeting	
8.1	Next meeting to be held on Monday 7 <sup>th</sup> March at 6.00 at Garforth Academy	

# COUNCIL

## Agenda Item 9

Originator: Martin Hackett

Tel: 3950705

#### Report of the South East Area Manager

**East Outer Area Committee** 

Date: 8<sup>th</sup> February 2011

Electoral Wards Affected:	Specific Implications For:			
Cross Gates & Whinmoor Garforth & Swillington Kippax and Methley	Equality and Diversity			
Temple Newsam	Community Cohesion			
$\sqrt{} \  \   \text{Ward Members consulted} \\ \text{(referred to in report)}$	Narrowing the Gap			
Council Delegated Executive Function Function for Call In	Delegated Executive Function not available for Call In Details set out in the report			
Executive Summary  This report updates Area Committee on the Well Being budget for expenditure in 2010/11 with details provided on some of the work funded from this source. The budget for 2010/11 is £210,985.				

#### 1.0 **PURPOSE OF THIS REPORT**

- 1.1 The Well Being budget for Outer East Area Committee is £210,985 in 2010/11.
- 1.2 The budget has one commitment of £38,500 to cover the cost of Leedswatch CCTV monitoring and maintenance for its 11 cameras.
- 1.3 The remainder of the budget has been used to fund particular projects and targeted at priority themes within the Area Delivery Plan.
- 1.4 This report updates Area Committee on a number of recent requests for funding.

#### 2.0 **BACKGROUND INFORMATION**

2.1 The Well Being Budget for 20010/11 is £210,985.

- 2.2 In 2010/11 Area Committee has a total commitment of £38,500 for CCTV monitoring and maintenance costs.
- 2.3 At its meeting held in March 2010 Area Committee approved the following projects:
  - a gardening service for elderly and disabled people £38,000
  - community payback probation scheme £15,000
  - small grants budget £10,000.
  - the cost of an additional Community Environment Support Officer(CESO) 27,700 per year (including on costs).
  - Funding towards the provision of a Credit Union at Halton Moor One Stop Centre -£5,000.
- 2.4 The CCTV commitment and cost of the other projects amounts to £135,200. There is a carry over from unspent Well Being from 2009/10 of just under £15,000. This leaves a balance of £90,000 to be split evenly across the 4 wards.
- 2.5 Area Committee agreed that the remainder of the budget was allocated against the following priority areas of work:
  - Additional Activities for young people
  - Community Engagement
  - Tasking Team (Community Safety and environmental work)

#### 3.0 MAIN ISSUES

#### 3.1 Small Grants

3.1.1 There is £10,000 available within the small grants budget which provides up to £500 per application. Small grant expenditure in 10/11 is detailed on *appendix 1*.

#### 3.2 Community Engagement - Garforth Arts Festival

- 3.2.1 Area Committee deferred a decision on support for this project at its December meeting until discussions had been held with Garforth & Swillington Ward Members and the Garforth Arts Festival Director. This meeting has now been held.
- 3.2.2 Garforth Arts Festival is an ambitious community festival managed by the School Partnership Trust (SPT). It aims to provide access to high quality arts education and cultural experiences for people in the ex coalfield areas of East Leeds. This year the educational project strand of the festival will work with every single child in all of the 7 SPT primary schools, as well as the whole of years 7, 8 and 10 of Garforth Community College through participatory arts projects, including music, dance, drama and art.
- 3.2.3 The festivals objectives are:

- To raise mutual awareness between cultures, (people of minority ethnic communities are significantly under-represented in this area of Leeds), thus promoting community cohesion through cross cultural artistic activities, that are community focused but not insular.
- To involve 3 key target groups of people in the festival: local school children, local community groups, and professional artists, local, national and international.
- To use the festival as a focus for educational projects thus providing opportunities for young people beyond that of the curriculum. The projects are aimed at developing confidence in and through performance ,developing artistic skills, fostering and developing creativity and widening young people's cultural awareness/interests
- To bring the best artists to the area, and thus help facilitate the growth of cultural opportunities within the area.
- To encourage local people to become involved in various activities, either as participants or audience members by creating a programme that contains elements that are both new and familiar to its audiences.
- To 'put the area on the map' to encourage people from outside the area to visit Garforth for the festival and in turn contributing to economic regeneration.
- To provide opportunities for inclusion, participation and excellence.
- 3.2.4 Garforth Arts Festival has requested Area Committee support the project with an award of £6,000. At the meeting held on the 17<sup>th</sup> of January 2011 with the project leader and Cllr Mark Dobson it was agreed that the recommendation to Area Committee would be to award £5,000 towards this project. The funding will go towards the costs of employing an Arts Practitioner and the cost of delivering arts workshops with SPT rimary schools. The total cost of the project is £65,000.

#### 3.3 Gardening scheme for elderly and disabled

- 3.3.1 Outer East Area Committee has funded a gardening scheme since its inception in 2004. Initially the scheme was delivered by the Community Programme; when the programme was discontinued in 2006 the scheme was delivered by Leeds Groundwork Trust until 2009 when Swarcliffe Good Neighbours Scheme was appointed to deliver the programme.
- 3.3.2 The project has always been funded from the previous years budget i.e. the project this year (2010/11) was funded from the budget of 2009/10. It was set up this way in order for the scheme to start in the April of the year and not have to wait until this first meeting of Area Committee that usually meets in either June or July of the year. There is funding available within this years budget (2010/11) to deliver a gardening project in 2011/12.
- 3.3.3 An application has been received from Swarcliffe Good Neighbours Scheme (SGNS) to deliver the project in 2011/12. The cost of the project is £36,600 which is a reduction of £1,200 on last years cost.
- 3.3.4 The project is available to all residents who are either over 60 years of age or disabled where there are no family members in the household that are able to do this work.

  The gardening service will be available from April until October of 2011. SGNS will

also deliver an affordable decorating service for elderly and disabled during the winter months.

- 3.3.5 The cost of the project is:
  - 2 x full time salaries £28,930
  - Management costs £3,800
  - Vehicle costs £3,700
  - Equipment £380
  - Protective equipment £200
  - Garden waste £730

Total - £37,740. Area Committee has been asked to meet £36,600 of this cost.

- 3.3.6 The scheme works whereby the first visit is free to the householder and thereafter a charge of £10.50 per hour is made. In 2010/11 there were 363 jobs carried out to 165 households. The breakdown of jobs by ward is as follows:
  - Temple Newsam 68
  - Cross Gates & Whinmoor 29
  - Garforth & Swillington 27
  - Kippax & Methley 41
- 3.3.7 Contact has been made with SGNS in order for it to provide an alternative project at nearer £20,000. This can potentially be achieved if the decorating element of the project is removed. The gardening scheme would operate from April to October and therefore reduce the 2 full time salaries by £14,500 and management costs by £1,900.
- 3.3.8 Area Committee is asked to consider this as an alternative option.

#### 3.4 **Project work in 2011/12**

- 3.4.1 Although the Well Being Budget for 2011/12 has not yet been agreed it would be a reasonable assumption to anticipate that the budget next year will be lower than in 2010/11. It would therefore be appropriate to start a discussion with Members on the project work that they consider an absolute priority in their wards, project work they would like to fund subject to adequate resources and project work they would be prepared not to continue funding next year.
- 3.4.2 Another option is reduce the scope and size of projects in order to make savings. This could include reducing each ward's tasking budget from £8,000 to £5,000; reducing the small grants budget; reducing cricket coaching from 3 to 2 weeks; reducing older person's week from 5 to 3 days etc. In the case of the 3 weeks of cricket coaching, in 2010 each child was charged 50p per day to attend: this charge may have to be increased to £2 per day in 2011.
- 3.4.3 Over coming weeks Members will be contacted about the Well Being priorities in their respective wards.

#### 4.0 IMPLICATIONS FOR COUNCIL POLICY AND GOVERNANCE

4.1 The details described in this report and the recommendation fits with existing Council policy and governance arrangements.

#### 5.0 LEGAL AND RESOURCE IMPLICATIONS

5.1 There are no new legal implications arising from this report.

#### 6.0 CONCLUSIONS

6.1 This report reminds Members of the work funded by the Well Being Budget in 2010/11 that helps deliver priority outcomes in its Area Delivery Plan. It asks Members to consider two project proposals and also advises Members of an expected reduction in 2011/12 and asks them to start considering what their priorities for funding will be next year.

#### 7.0 RECOMMENDATIONS

- 7.1 Area Committee is asked to note the content of this report and raise any questions.
- 7.2 Area Committee is requested to approve funding the following project:
  - Garforth Arts Festival £5,000
- 7.3 Area Committee is requested to consider one of the following options regarding options concerning a gardening/decorating scheme in 2011/12:
  - Provide a full gardening and decorating scheme delivered by Swarcliffe Good Neighbours - £36,600
  - Provide a gardening scheme delivered by Swarcliffe Good Neighbours £20,000
  - Not fund a gardening or decorating scheme in 2011/12
- 7.4 Area Committee is also requested to start considering its priority work in 2011/12.

#### Background papers

Outer East Area Committee Report, 8 July 2008 – Area Delivery Plan 2008-11

Executive Board Report, 16 July 2008 – Area Committee Roles 2008/09

Well Being Report to Area Committee, 19<sup>th</sup> October 2010.

**Appendix 1 Outer East small grant position as at 21 January 2011** (from 10/11 budget)

Cross Gates & Whinmoor ward		Ref	Paid?	£
8th Seacroft (St Gregorys) Rainbows	Trips out (2010)	OE 10 03 S	Yes	165.00
1st Manston Guides	London trip	OE 10 05 S	Yes	500.00
3rd Cross Gates Rainbows	Spring camp 2011	OE 10 15 S		500.00
				1,165.00
Garforth & Swillington ward		Ref	Paid?	£
Garforth in Bloom	New planters	OE 10 01 S	Yes	500.00
Coupland Road Residents Association	Environmental project	OE 10 04 S	Yes	500.00

Garforth in Bloom	New planters	OE 10 01 S	Yes	500.00
Coupland Road Residents Association	Environmental project	OE 10 04 S	Yes	500.00
Swillington Saints FC / Swillington Welfare	Replacement (Second Hand) Tractor	OE 10 06 S	Yes	500.00
Great & Little Preston in Bloom	Berry Lane rose bed	OE 10 09 S	Yes	300.00
Garforth Methodist Lunch Club	Kitchen equipment	OE 10 12 S		500.00
				2,300.00

Kippax & Methley ward		Ref	Paid?	£
Kippax Welfare Sports & Social	Storage container (from 09/10)	OE 09 18 S	Yes	500.00
Ledston Luck Community Group	Ledston Luck fete 21 August 2010	OE 10 02 S	Yes	500.00
Methleyfest	Methley Festival 2010	OE 10 07 S	Yes	500.00
Kippax Welfare ARLFC Juniors	Tracksuits	OE 10 07 S		500.00
				2.000.00

Temple Newsam ward		Ref Paid?	£
Sutton Park Assoc Residents Committee	SPARC Showcase Gala	OE 10 08 S	500.00
			500.00

## Agenda Item 10



Originator: Sheila Fletcher 39 50689

Report of the Deputy Director - Strategic Commissioning Adult Social Care

**Meeting: Outer East Area Committee** 

Date: 8<sup>th</sup> February 2011

Subject: Future Options for Long term Residential and Day Care for Older People

Electoral Wards Affected:	Specific Implications For:
Cross Gates & Whinmoor Garforth & Swillington Kippax & Methley Temple Newsam Ward Members consulted (referred to in report)	Equality and Diversity  Community Cohesion  Narrowing the Gap
Council   Function	Delegated Executive Function not available for Call In Details set out in the report

#### **EXECUTIVE SUMMARY**

This report presents the Area Committee with information relating to future options for long term residential and day care services for older people.

At its meeting on 15<sup>th</sup> December, the Council's Executive Board agreed a set of criteria for considering the most suitable options for each of its residential homes and day-care centres for older people. It also agreed to begin public consultation on these proposed options.

The Executive Board report is appended and forms the basis of this report. (Appendix 1).

This report outlines the consultation and engagement process aimed at seeking the wider views of stakeholders and specifically of those people currently living in residential care homes, day care centre users, their carers and the staff who provide care and support.

Members of the Area Committee are asked to consider the information set out in this report and make a response as part of the consultation process agreed by Executive Board.

#### **Purpose of This Report**

- 1. This report presents the area committee with information relating to the future options for long term residential and day care services for older people. It outlines the consultation process to progress and implement the recommendations of the Executive Board agreed on 15<sup>th</sup> December 2010. The Executive Board report is appended and forms the basis of this report.
- 2. Members of the Outer East Area Committee are invited to suggest specific local issues that will help plan for the future needs of older people and make a response as part of the consultation process agreed by Executive Board.

#### **Background Information**

- 3. In relation to the future of older people's residential care, these matters were the subject of an inquiry conducted by Adult Social Care Scrutiny Board in October and November 2010. The inquiry accepted that people's expectations about residential care accommodation have increased and that the current provision is not sustainable in the long term due to the cost of bringing this up to the necessary standards. The inquiry also informed the development of a set of options in relation to residential care homes, approved by Executive Board on 15<sup>th</sup> December.
- 4. The ambitions of the improvement programme developed by the council to embrace and implement the spirit and vision of "Putting People First" were reinforced by the outcome and recommendations of the 2008 Independence, Wellbeing & Choice Inspection of Adult Social Services. The Inspector concluded that there was an immediate need to 'extend the range and choice of services by reconfiguring and modernising traditional buildings based services'. In July 2008, Executive Board agreed a strategy for reshaping older people's day services to provide greater opportunities for them to receive more personalised services with an enhanced range and quality of community based activities. At the same time, proposals were being made to strengthen the position of Neighbourhood Networks to be the primary response to engage older citizens in social, community and well-being initiatives with a more specialised role for Local Authority provision.
- 5. Building on these proposals, future options for older people's day care have been considered alongside residential care provision and form the basis of the proposed options and consultation agreed by the Executive Board on 15<sup>th</sup> December.
- The following residential homes and day centres in the outer east area are affected by the proposed options for change.
  - Grange Court Residential Home
  - Firthfields Day Care Centre
  - Naburn Court Day Care Centre

#### **Consultation and Timescales**

7. The Executive Board report appended outlines a series of options and a set of criteria for considering the most suitable option for each of its residential care homes and day care centres, (paragraphs 4.14 – 4.15 and 4.2.6). Members of the Outer East Area Committee are invited to comment and give their views on the criteria for determining the most appropriate option for each facility, outlined in the Executive Board report appended, particularly in terms of any specific local factors.

8. The Executive Board report also describes a consultation programme on these options, (paragraph 6). At the meeting of the Area Committee Chairs on 3<sup>rd</sup> December, Members considered and commented on the proposed structure and approach of the consultation programme proposed as part of the duties of the local authority to seek the wider views of stakeholders and specifically of those people currently living in residential care homes.

#### Consultation with residents, day care users and relatives

- 9. For existing residents of residential care homes, day care centre users, their families and carers the consultation will;
  - seek their views about the actual process and formula for deciding the options
    for the future running of their residential care home and day centre. This will
    help identify any gaps and ensure that those affected understand what is being
    talked about, why the changes are being made and consider how this will affect
    them as an individual.
  - determine the impact of the proposals on individuals and how we might reduce this and ensure that the needs of individuals are adequately assessed in making any plans.
- 10. A letter and consultation pack containing a fact sheet and explanation of the criteria for determining the option for each individual home was sent to residents, day care centre users and their relatives on 10<sup>th</sup> January 2011. Staff have been fully briefed to be able to assist them understand, consider and take-in the information. The aim will be to ensure that residents, day care centre users and their relatives understand the criteria for considering the most suitable option for their residential care home and day care centre.
- 11. Officers in Adult Social Care (ASC) are currently assessing the option for each individual home and day care centre according to the criteria agreed by Executive Board. It is anticipated that this analysis will be complete in February 2011 at which point further consultation materials, bespoke to each residential home and day care centre, will be circulated to all residents. It is proposed that further consultation will then take place on the specific option. Questions will be put to residents and day care users using a questionnaire, available in a range of formats. They will be offered a one to one interview and individual advocates will be appointed for those residents and day care centre users that do not have a relative or friend to support them or speak on their behalf. The main focus of this will be to capture people's responses to the proposed changes and determine the impact on individuals and how this might be reduced as plans are developed. This consultation will compliment the individual needs assessments that will be carried out by appropriately qualified officers in Adult Social Care.
- 12. In order to provide an opportunity for the area committee to comment on the proposed options for individual centres referred to in paragraph 6 and relevant neighbouring facilities, it is suggested that a further report outlining these individual options is brought to the Outer East Area Committee at its meeting in March 2011.

#### **Wider Consultation**

- 13. Delivering the proposed changes also requires consultation and engagement at a more general level with stakeholder and interest groups and the wider general public who may have expectations about the future of older peoples care services. At its meeting in November 2010, Executive Board approved a phased, city-wide public consultation on the impact of the Comprehensive Spending Review announced by the Government in October. This provided an opportunity to present a comprehensive and holistic view of all council services and their future delivery. Initially a corporate approach, the aim of the first phase of the consultation was to make residents of Leeds aware of the financial challenges facing the city and the need to make difficult choices and decisions on service provision. Officers in ASC were involved in the design of this consultation, contributing to a series of questions available to the public on the council's consultation portal 'Talking Point' from mid-November to 31st December 2010. It is suggested that the findings from this consultation could serve to provide a mandate from the citizens of Leeds to generally review ASC services, including the future of older people's long-term residential services.
- 14. Phase two of the overall consultation on the spending challenge, beginning in January 2011, will be a directorate specific approach. For ASC, this provides an opportunity to consult closely with stakeholders on the future of adult social care services. In addition, specific consultation and engagement will take place on changes to individual services and initiatives. These are outlined below. It is proposed to coordinate these various strands of consultation in order to make best use of resources, avoid duplication and "consultation fatigue" among our stakeholders.
  - Spending Challenge
  - Future options for residential and day care services
  - Charging of non- residential services
  - Promotion of community based services and personal budgets/ self directed support
- 15. There are a number of existing service user and carer forums and reference groups across the various disability, older people and ethnic groups. Also infrastructure organisations that hold regular meetings with their members. The membership of many of these groups is duplicated, with the same people representing the interests of older people across a broad range of themes. Leeds Older People's Forum has a membership of over 120 voluntary sector organisations working with older people across Leeds, including Neigbourhood Network Schemes. The forum supports its members and ensures that the voluntary sector is involved in planning, developing and managing services for older people. Although the following list is not exhaustive, these are some of the groups invited to take part in the consultation. Members of the Outer East Area Committee are invited to suggest any local groups who may not be represented on the list of groups below.
  - Learning Disability Reference Group LDRP
  - Mental Health Watch
  - Older People's Reference Group OPRG
  - The Alliance of Service Experts -
  - The Independent Disability Council IDC
  - The Equality Hubs
  - Leeds VOICE
  - Volition
  - Leeds Older People's Forum

- Neighbourhood Networks
- Leeds LINk
- Leeds Involving People
- Leeds Older People's Forum
- 16. It is proposed to hold a series of consultation market place style events for members of these groups and forums. The aim will be to capture their views on the future of adult social care services. In terms of the specific consultation on future options for residential and day care, officers will have a stall providing a wide- range of information and the opportunity for stakeholders to comment.
- 17. In addition to these events, there are a number of ways in which the wider general public and other interest groups will be able to have their say. An information pack providing background information, a fact sheet and questionnaire will be available online and hard copies will be available on request. The questionnaire can be filled in manually and posted or can be done online on the council's consultation portal, 'Talking Point' at <a href="https://www.leeds.gov.uk">www.leeds.gov.uk</a>

#### **Implications for Council Policy and Governance**

- 18. The options presented in the report developed for the existing Local Authority provided facilities, endorsed by the Executive Board, will be the subject of a formal and comprehensive programme of consultation and engagement as set out in the previous passage.
- 19. Colleagues in NHS Leeds who commission 30 of the current bedbase are also key stakeholders and in the development of shared plans for the development of more integrated health and care services in the City it is clear that they will wish to identify what scope exists within the emerging strategic plan for further joint work within these facilities. Discussions so far have indicated a positive desire for more extensive partnership reflecting the good work that has been undertaken in recent years within these facilities and recognising potential economic benefits for both parties which are currently being examined in much greater detail.

#### **Legal And Resource Implications**

20. In discharging its responsibilities under the Human Rights Act, the Authority is required to undertake a comprehensive formal programme of consultation in relation to the options set out previously in this report. In addition, the Authority is committed to ensure that the care and support needs of any older person affected by the options set out in this report are adequately assessed as an integral part of this process with appropriate advocacy available in support of identifying high quality alternatives where it is agreed this is the most appropriate option.

#### **Equality Considerations**

21. An equality impact assessment is being prepared against all the equality characteristics as laid down by legislation. It will form part of the consultation process and will be reviewed as plans develop.

#### Recommendations

- 22. Members of the Area Committee are asked to:
  - Note and consider the report appended
  - Comment on the criteria for determining the most appropriate option for each facility outlined in the Executive Board report appended, particularly in terms of any specific local factors
  - Suggest any local voluntary organisations working with older people in the outer east area as outlined in paragraph 15
  - Suggest specific local issues that will help plan for the future needs of older people
  - Consider any response they wish to make as a part of the consultation

#### **Background Papers**

Independence, Wellbeing and Choice Inspection of Adult Social Care, Executive Board, July 2008

Adult Social Care Scrutiny Board, October and November 2010

Government Spending Review 2010, Executive Board November 2010



Originator: Dennis Holmes

Tel: 2474959

#### Report of the Director of Adult Social Services

**Executive Board** 

Date: 15 December 2010

Subject: Future Options for Long Term Residential and Day Care for Older People.

Electoral Wards Affected:	Specific Implications For:
	Equality and Diversity
	Community Cohesion
Ward Members consulted (referred to in report)	Narrowing the Gap
Eligible for Call In	Not Eligible for Call In (Details contained in the report)

#### **EXECUTIVE SUMMARY**

This report sets out the Council's vision for the future of residential care and daytime support for older people in Leeds. It takes as its central principle people's increasing expectations of choice, quality and control over the care they receive.

The report describes the Council's existing residential and day care service and considers the city's future requirements for these services in the light of

- the changing demographic profile of older people in the city
- people's wish to remain at home for as long as possible
- new services that are being developed as alternatives to residential and day care
- new services aimed at preventing premature entry into residential and day care
- new services being developed in the independent sector
- the 'Putting People First' and personalisation agenda
- the increasing number of surplus places in the Council's residential homes and day centres
- the current and future economic climate and the capital requirements of a high quality service

The report goes on to set out options for the future of the Authority's residential and day care estate and a consultation process by which service users, residents, carers, staff, stakeholders and the general public will be engaged in drawing up firm proposals for presentation to a future meeting of Executive Board.

Executive Board is recommended to support the need to take action to address the issues set out in para 3.1 to 3.3.3 of the report; endorse the options for change set out in para 4.1.4 to 4.2.8 of the report; endorses proposals to use Richmond House as an intermediate care facility as set out in paras 4.1.6 to 4.1.8; approve the establishment of an Advisory Board consisting of representatives from all provider and stakeholder groups as described in para 4.2.7; give approval for the consultation as described in para 6.1 to 6.16 of the report; and receive further recommendations for

each individual unit or facility following the outcome of the consultation at a future meeting of Executive Board.

#### 1 PURPOSE OF THIS REPORT

- 1.1 The purpose of this report is to present Executive Board with information that will allow an informed consideration of recommendations for the future provision of residential and day care in Leeds.
- 1.2 The information presented in this report highlights the urgent need to bring forward strategic options that maximise opportunities to develop more person-centred services, whilst ensuring the needs of people currently using existing services continue to be met safely and appropriately. If the Council is to shape the future of the service over the next decade, it is essential to begin the transition from the residential and day care model currently provided to one that delivers bespoke services in the older person's home as far as possible and in residential settings when needs become complex.

#### 2 BACKGROUND INFORMATION

- 2.1 Previous reports to Executive Board have highlighted the Council's vision to shape more flexible services which offer care and support in or close to people's own homes and communities. At the meeting of 3 November 2010, Executive Board approved proposals to establish a city-wide reablement service aimed at preventing premature entry into residential care. At the meeting of 21 July 2010, Executive Board endorsed the introduction of Personal budgets and self-directed care for people increasingly wishing to arrange their own care and support packages to help them remain independently ay home.
- 2.2 These reports and policies should be seen in the context of national legislation and guidance, including *Independence, Wellbeing and Choice* (DH Green Paper, 2005); *Putting People First*, the vision and commitment to the transformation of adult social care (DH 2007); and *Shaping the Future of Care Together* (DH Green Paper, 2009).
- 2.3 The national picture is one of the present and future generations of older people increasingly requiring their support and housing to be provided separately, with support delivered in their own homes, tailored to individual needs with the ability to increase or reduce as required. People have increasing expectations of support at home for longer and increasing expectations of choice, quality and control over the care they receive.
- 2.4 The future role of local authorities will be to support people with the highest and most complex needs and ensure people with low to moderate needs are able to gain access to services that will help them remain independent. In the light of the emerging vision of *Putting People First*, the further role of local authorities will be to oversee development of an independent-sector care and support market that provides its customers with a wide variety of choices for flexible services.
- 2.5 An Independence, Wellbeing and Choice inspection of Adult Social Care in Leeds was carried out by the then Commission for Social Care Inspection in 2008. Its report and recommendations highlighted tensions between the requirements to provide increasingly personalised care through personal budgets, while at the same time maintaining a large stock of directly provided, buildings-based services.
- 2.6 As a result, on 22 July 2009, Executive Board approved measures to address partially an over capacity in day care places and to close or reduce four day services in the city

2.7 This report therefore describes further proposals to re-shape the city's current day and residential care arrangements to meet changing expectations and ensure better outcomes for people within available resources.

#### 3 MAIN ISSUES

#### 3.1 Demography

The number of people in Leeds aged over 65 is projected to grow from its current base of 110,500 by 8% in 2015 and by 33% in 2029. The increase in the number of people over 85 is expected to be more rapid, growing by 11% in 2014 and by 70% in 2029.

- 3.1.2 A significant increase in the number of people over the age of 85 will mean that more people will experience dementia and this will need to be reflected in care services offered by the city.
- 3.1.3 This demographic change will lead to a widening gap between the existing supply of the kinds of care currently on offer and the demand for them. There is therefore a significant opportunity to remodel the balance of care towards more support and care at home and away from more institutional, buildings-based care.

#### 3.2 Residential care

#### 3.2.1 The Council's residential homes

There are 19 Council-run residential care homes in Leeds, representing 628 out of a total residential care bed-base of 2214 across the city. The majority of the Council's units provide a combination of standard residential care and residential respite care. A smaller number of units offer specialist care which includes dementia care, care for physically frail older people and intermediate care provided under contract to NHS Leeds. Seven units offer day care facilities on the same site.

- 3.2.2 Most of the Council's residential homes were built in the 1960s and are in need of refurbishment to bring them up to modern standards, including capital investment at all units to ensure compliance with fire regulations. In 2010 this additional investment is anticipated to be £1.32 million. A cumulative cost of around £3.9 million over five years and £6 million over 10 years can be expected.
- 3.2.3 The expectations of people entering long term residential care are that their physical surroundings should at least match those they have enjoyed previously. Regulatory requirements for new facilities are for all rooms to have en-suite toilet and wash basin although the majority are now built with bathrooms that include showers. To bring Councilowned facilities up to this standard would require considerable additional investment. Given the relatively small scale of most of the units, any form of modernisation within the current structures would reduce the number of rooms overall, adversely affecting financial viability.

#### 3.2.4 <u>Independently provided residential homes</u>

In the last three years 1000 new bed spaces have been opened by the city's independent care providers in newly-built facilities. Each of the new homes has been built to a specification which includes en-suite rooms and enhanced care technology. It is common for these new homes to offer facilities such as IT suites, hair salons, cafes etc.

- 3.2.5 The rooms and additional facilities offered in these new, purpose-built establishments clearly influence the choice of home being exercised by potential residents and their families, generally at the expense of less well-specified establishments and generally at no greater cost.
- 3.2.6 <u>Demand for long term residential care</u>

Whilst there are periodic fluctuations, year on year trends show that fewer people are being placed in this type of accommodation. An analysis produced for the Council by the Cordis Organisation has highlighted a significantly falling demand for residential care (a 19% reduction between 2002 and 2008). Their report notes the specific impact of the increased availability of extra care housing in accelerating the fall in demand for residential care. It should be noted that an additional 120 units of extra care housing will become available by the end of the 2010/11 financial year and a further 300 units are proposed as part of the Council's bid for Round 6 PFI credits. The projected requirement for residential care beds will therefore fall into sharper decline.

- 3.2.7 In 2007/08, Leeds publicly funded 24 people over the age of 65 for every 1000 people in that age group (a total of 2066 people). If present trends continue (driven by the further development of alternative housing options and more intensive forms of health and social care in the home) this rate could fall to as low as 5 per 1000 in 2029. This projection suggests that as little as one-third of the current residential care beds being used or provided by Adult Social Care would be needed in 20 years time.
- 3.2.8 Although direct comparisons are problematic (chiefly due to the allocation of overheads), the assessed unit cost of Council-provided residential care is more expensive than can be purchased in the independent sector by between £50 and £150 per week. According to the Care Quality Commission's assessment of the quality of care provided, no material difference in quality can be discerned, although each home clearly has its own unique features. This cannot fail to impact on demand for Council-provided residential accommodation.
- 3.2.9 The residential care model will be less attractive to people who are currently in their mid 60s, who will expect their support to be delivered in their own homes when they require it.

#### 3.2.10 Benchmarking

National benchmarking by the Department of Health (DH) indicates that local authorities should aim to spend no more that 40% of their available budget on residential care for older people and should aim to reduce this year on year. According to the DH view, Leeds is over-provided at approximately 55% of committed expenditure.

#### 3.3 Day care

#### 3.3.1 <u>The Council's day centres</u>

Sixteen day centres for older people are operated by the Council within the city, typically operating from 10.00am to 3.30pm. Three of the centres provide services for people experiencing dementia and seven are linked to a residential care home.

#### 3.3.2 Demand for day care services

Policy guidance issued in 2009 (Shaping the Future of Care Together) encourages local authorities to develop strategies which stimulate development of high quality services that treat people with dignity and maximise choice and control through the use of personal budgets and self-directed support. This means that people are increasingly sourcing their support outside of the traditional day care setting. At the same time, councils were encouraged to invest in prevention, early intervention, reablement and providing intensive care and support for those with high level, complex needs.

3.3.3 As a result, day care services for older people in Leeds become increasingly under-used, as public expectations, changing patterns and the take-up of personal budgets have an impact on day centre occupancy. The current occupancy of the 16 Council-run day centres ranges between 39% and 62%, suggesting that they are not sustainable in the future and not attractive to new customers of the service. In spite of approval given by Executive Board in

July 2010 to reduce the number of day care places throughout the city, occupancy levels continue to decline.

#### 4 CONCLUSIONS

#### 4.1 Residential care

- 4.1.1 During the past 10 years, the Council's stock of residential care facilities for older people had been reduced by the opportunistic development of extra care housing, using sites vacated by former residential homes.
- 4.1.2 This program has taken five establishments out of commission over the decade, concluding most recently with the redevelopment of the Hemingway House site. However, savings which may have been made by down-sizing the stock of directly provided units have been cancelled out by the additional investment needed to meet CQC and Fire Authority standards.
- 4.1.3 The 'doing nothing' option is not, therefore, realistic. Doing nothing would lead to the closure of units through lack of investment to maintain current facilities even to minimum standards. People needing residential care are increasingly more likely to be attracted to the modern, independent facilities on offer than those offered by the Council. This will continue to drive up the number of vacant places in Council homes and increase the unit cost of a Council-provided placement. Acting alone, the Council will not be able to afford to upgrade any of its units to an expected or desired standard.

### 4.1.4 Options for change: residential care

Two options for change are presented for each unit, following consideration of a number of factors, including:

- the current profile of residents living in the home, their needs, levels of dependency and risks associated with their care and those of their carers;
- the current profile of the staff team, skill mix and length of service;
- the wishes of staff in relation to the recent offer of early leaver initiatives;
- the strategic 'fit' of the unit in the future vision for adult social care in the city:
- the current profile of bed use: specialist, generic, permanent, transitional;
- the current use of the facility under agreement with partners;
- the availability of appropriate alternative facilities nearby;
- · the trend in levels of unoccupied places;
- the unit cost of placements in the facility;
- · the material condition of the building;
- the capital and revenue requirements over the next five years to maintain the facility to basic standards;
- the capital and revenue requirements to upgrade the facility to approach compliance with the 2002 minimum standards;
- the impact of other Council initiatives in the local community.

Option 1 – Recommission: The facility is suitable overall, with no or minimal structural alteration. It will be used as a specialist care facility in line with the vision for future adult social care provision. This option lends itself to opportunities to integrate health and social care services in the city, particularly for intermediate care services for physically frail older people and those experiencing dementia.

<u>Option 2 – Decommission:</u> The facility has significant limitations overall to continue with its current use. Under this option, there are four sub-options:

## 2a Gradual decommission

If no nearby facility exists where residents could be offered alternative accommodation, then the decommission would be phased over a period of years

Decommission phased with introducing a new provision

2h

If an alternative facility is under construction or planned nearby (eg independent sector care home or extra care housing) which will better meet the future use of older people in the locality, the decommission would be phased to accommodate construction or completion

#### 2c Decommission into existing provision

If appropriate alternative accommodation is available nearby, then residents would be offered opportunities to move there. The decommission would be planned to coincide with the residents' move.

## 2d Sale as a going concern

Although a building may be limited overall in its future use by the Council, it may be of interest to third-sector or independent providers, subject to appropriate guarantees preserving benefit to Leeds people and the Council.

- 4.1.5 In relation to Option 2 above, consideration will be given to the potential for
  - the facility to become a 'community hub', supporting services such as community support, early intervention, reablement and outreach
  - expressions of interest from third and independent sector care home developers in new facilities on the site, so as to offer high quality, modern facilities to future generations
  - the future availability of extra care housing on or near to sites made available through this process
  - where none of the above is achievable, the reinvestment of any capital receipt gained from the sale of the building / land is used to achieve service improvement

#### 4.1.6 Richmond House

A consultation conducted earlier this year over the proposed use of the Richmond House site for extra care housing confirmed a wish to retain it. Given the unusually high specification of the building and the range of opportunities on offer there, discussions with NHS Leeds have concluded that Richmond House offers an opportunity to continue with an increased number of intermediate care beds to prepare for the coming winter. In the mean time, any future model for intermediate care will be reviewed. This would see the deployment of NHS Leeds staff alongside Adult Social Care staff, with the centre's role being aimed at diverting older people away from hospital and / or long term care. Richmond House has no permanent residents and currently offers eight intermediate care beds partly funded by NHS Leeds and 12 respite beds.

- 4.1.7 Financial modelling has shown that, under a shared funding arrangement, the intermediate care model can be accommodated in the short term. Using this facility to test the success or otherwise of the model will give valuable insight into the extent to which this option could be developed.
- 4.1.8 Recent discussions have shown that NHS Leeds colleagues are keen to pursue the intermediate care option at Richmond House over the next few months. As a result, some people currently receiving respite care at this site will need to be offered appropriate alternatives to allow Richmond House to us used as an intermediate care centre.

### 4.1.9 Fairview

At Fairview, a consultation conducted earlier this year did not support a proposal to use the site for extra care housing. Fairview will therefore continue in its current role and be subject to review under options 1 and 2 above, together with the Council's other residential care homes.

### 4.1.10 VIEWS OF SCRUTINY

An inquiry by the Council's Adult Social Care Scrutiny Board conducted in October and November 2010 accepted that people's expectations around the choice, quality and control over their residential accommodation have increased significantly and that a position of 'no

change' in the provision of Council-run residential care is not an option. The relevant section of the Scrutiny Board's report reads as follows and the full recommendations can be found at Appendix 1:

#### 4.1.11 Observations, Conclusions and Recommendations

The Scrutiny Board is clear that that the current arrangements for public sector residential care are not sustainable in the long term, particularly in the light of the significant budget reductions announced in the comprehensive spending review.

4.1.12 Therefore the Board has concluded that the 'do nothing option' is not an option but rather a need to review future provision and consider all alternative options.

## 4.1.13 Consideration of options

The Board has considered what options could be pursued in relation to each of the current 19 residential homes for older people.

#### 4.1.14 Recommendation1

It is the view of the Board that the range of options as presented by officers are appropriate models that can be tested for each establishment and would recommend that the Executive Board supports these options.

#### 4.1.15 Consideration of Criteria

The Board considered the criteria to be used when considering which option best suited each individual establishment.

### 4.1.16 Recommendation 2

It is the view of the Board that the criteria presented provides a sound framework for considering the most suitable option for an establishment and should be adopted by Executive Board. In addition the Board recommends that Care Quality Commission ratings are included within these criteria. The Board also recommends that inclusion issues are incorporated when looking at the impact on communities where facilities are located.

### 4.1.17 Consultation

The Board considered the proposed consultation methodology and structure.

#### 4.1.18 **Recommendation 3**

The Board recommends the Executive Board agree the consultation methodology and structure and that it determines the consultation timetable appropriate having regard to statutory obligations.

The Board also recommends that the consultation includes; ad hoc community groups specific to a local area, neighbourhood networks and advocacy groups.

#### 4.1.19 Recommendation 4

The Board recommends that the Executive Board agree the use of a template based on the consultation questionnaire used by Kent County Council, subject to the reorganising of the questions.

## 4.1.20 Other observations made by the Scrutiny Board

The Scrutiny Board made the following observations which may be of interest to Executive Board:

• Independent sector homes generally had more modern facilities and required less updating and were therefore able to provide a cheaper unit cost for services.

- The acknowledgment that as any phased decommissioning programme is implemented the unit cost of providing residual local authority provision will rise.
- The current pay deferential between independent and voluntary sector employed carers and those employed by the local authority could be more justifiable by the local authority providing more specialised services in collaboration with NHS colleagues
- The overall reduction of people needing permanent residential care was due in part to the success of the Local Authority policy of developing a range of alternative care packages that had allowed people to remain in their own homes longer and other housing options such as sheltered and extra care housing.

## 4.2 Day care

- 4.2.1 Policy direction and local demographic information suggest that services for older people in the future should be directed to those who have complex needs and require specialist services, for example around dementia. Meanwhile, people with low to moderate needs are increasingly directed toward locally provided services in the community and the Council's universal services.
- 4.2.2 Three opportunities arise for partnerships to develop in relation to the future use of existing day care centres.
- 4.2.3 Partnership with Health services: Opportunities arise for developing community based services for dementia care, and support and reablement in partnership with NHS Leeds and the Leeds Partnership (mental health) Foundation Trust. Future models of service would allow us to meet the need of people who are most vulnerable and direct resource appropriately. The current model of care cannot be sustained in the longer term and this is an opportunity to reshape the present service to ensure Leeds is able to provide a more specialist service in the short and medium term.
- 4.2.4 Partnership with other Council services: Work done earlier this year to develop an outline business case for the proposed Holt Park 'Wellbeing Centre' confirmed the capacity of different Council directorates to work together in partnership to produce a vision for a universal preventive support service for older people. This vision continues to apply to existing Council facilities as well as the proposed new development.
- 4.2.5 Partnership with the voluntary sector. In partnership with the voluntary sector, discussions are under way with local community organisations over Holbeck and Bramley Lawn centres, which closed earlier this year. The outcome of these discussions may present a model for the maintenance of community based services for older people.

## 4.2.6 Options for change: day care

Options for change are presented for each unit, following consideration of a number of factors, including

- the current profile of people using the centre, their needs, levels of dependency and risks associated with their care and those of their carers:
- the current profile of the staff team, skill mix and length of service:
- the wishes of staff in relation to the recent offer of early leaver initiatives;
- the strategic 'fit' of the unit in the future vision for adult social care in the city;
- the current profile of use: specialist, generic;
- the current use of the facility under agreement with partners;
- the availability of appropriate alternative facilities nearby;
- the trend in levels of unoccupied places;
- the unit cost of placements in the facility;
- the material condition of the building;

- the capital and revenue requirements over the next five years to maintain the facility to basic standards:
- the capital and revenue requirements to upgrade the facility to approach compliance with minimum standards
- the impact on other Council initiatives in the local community.

Option 1a - Recommission: the facility is suitable overall, with no or minimal structural alteration required to be used as a specialist day care facility in line with the future vision for adult social care. This option lends itself to extending integration opportunities with NHS organisations in the city, particularly with regard to intermediate care interventions for physically frail older people and those experiencing dementia, or in relation to the needs of carers.

Option 2a – Decommission as day centre; recommission for alternative use: the facility is suitable overall, with no or minimal structural alteration required, to be put to an alternative use either by local authority or health services needing local bases.

<u>Option 2b – Decommission</u>: the facility has significant limitations overall to continue with its current use and no opportunity exists for use by local authority or health staff.

Under options 2a and 2b, there are four conditions:

- 2a & b (i) While the facility is unsuitable, all those currently using the centre and their carers would be offered alternative services designed to better meet their needs. The decommission of the centre would be phased over time to ensure this process is completed safely
- 2a & b (ii) Expressions of interest would be sought from local voluntary organisations in developing their services from buildings decommissioned through this process
- 2a & b (iii) Officers will work closely with colleagues in Environments and Neighbourhoods and with registered social landlords to ensure the future availability of extra care housing on or near sites made available through this process
- 2a & b (iv) Where neither 2 (ii) nor 2 (iii) is achievable, any capital receipt from the sale of a building or land will be reinvested in meeting social care objectives.
- 4.2.7 Implications of a reduced day service estate mean that the views of a wider constituency need to be canvassed with regard to the role which could be played by the in dependent, voluntary, community or faith sector, alongside the wider Council in providing day opportunities for older people and their carers. To that end, the Director of Adult Social Services proposes the establishment of an Advisory Board consisting of representatives from all provider and stakeholder groups. The purpose of the Board would be to inform the development of different delivery models as alternatives to the services provided from the facilities under review.
- 4.2.8 Any revisions to the extent of the existing estate would also need to address the transport requirements, particularly in relation to routes and costs.

#### 5 LEGAL AND RESOURCE IMPLICATIONS

#### 5.1 Residential care

The current annual budget for the Council's in-house residential care establishments amounts to £20.2 million, including direct costs (staffing, running costs), corporate charges

- (including HR, ICT, legal and property management) and departmental overheads (senior management, support, training and safeguarding.
- 5.1.1 It is estimated that a total of £7.5 million of essential work is needed for building condition and fire prevention works over the next 20 years and a further £28.7 million over ten years to provide ensuite facilities and improvements to communal areas approaching those on offer at the new-build independent care homes.
- 5.1.2 The current unit cost of a directly-provided residential care place is £543 per week (this is based on 95% occupancy). If the current trend in declining occupancy continues, this would rise to £600 per week by the end of 2010/11 (every 5% fall in occupancy would add £37 per bed per week). If the decline in occupancy rates were to be arrested, then the need to invest in essential works would still bring the unit cost to £573 per week. The provision of ensuite and other improvements would bring the unit costs to £800 per week.
- 5.1.3 The current cost for independent sector residential care is £420 per week; and for independent sector EMI residential care, the current cost is £474 per week.
- 5.1.4 A detailed analysis of the cost of residential care can be found at Appendix 2.

## 5.2 Day care

The current annual budget for the Council's day care establishments amounts to £6.5 million including direct costs (staffing, running costs, transport and private hire), corporate charges (including HR, ICT, legal and property management) and departmental overheads (senior management, support, training and safeguarding.

- 5.2.1 Demand for day centre places is falling. At the end of the last financial year, attendance was at 55%. The average of 60% attendance in the current financial year shows the decline in attendance was not arrested by the closure of three day centres in March and April 2010.
- 5.2.2 Day care is now running alongside other services that are aimed at supporting the wellbeing of older people that are more current and up to date with the needs of the individual and the personalisation agenda. Duplication is therefore a concern in addition to falling attendance figures, which lead to rising unit costs.
- 5.2.3 A detailed analysis of the cost of day care can be found at Appendix 2.

#### 5.3 National policy

- 5.3.1 The recent DH agenda for social care, A Vision for Adult Social Care: capable communities and active citizens, published after the 2010 Comprehensive Sending Review highlights how the proportion of social care budgets spent on long term residential care varies dramatically across the country. Some of this variation may reflect local preferences however, the DH says that some people are being placed in residential care because there are few alternatives to meet their needs in the community, or because people are discharged from hospital without a suitable care plan.
- 5.3.2 The *Vision* goes on to say that supported housing and extra care housing offer flexible levels of support in a community setting and can provide better outcomes at lower costs for people and their carers than traditional high-cost residential and nursing care. Better use of existing community-based services, for example step-down, reablement or home improvement and adaptations can also reduce demand for residential and nursing care. The government expects councils to look closely at how they can reduce the proportion of spending on residential care through such improvements to their community-based provision.

#### 6 PROPOSED CONSULTATION

- 6.1 The November 2010 meeting of Executive Board approved a city-wide public consultation following the publication of the Comprehensive Spending Review.
- 6.2 Adult Social Care has been closely engaged in developing the structure and content of the consultation, which sets out the following vision.
- 6.3 "In adult social care, we are developing services which are focused on protecting older and disabled people and which give them more of a choice in how they receive help. We call it 'personalisation'.

"We're also working much more closely with the NHS and we've recently appointed a joint director of public health to work across both our organisations.

"Some of our income is from payments people make towards the cost of services they receive. What they contribute depends on their ability to pay. One option might be for us to increase charges for people who can afford to pay more.

"It is likely that we will review what community based services we offer, such as residential care centres

#### "We want to:

- help people stay in their homes for as long as possible
- offer more specialised services for people with the greatest needs
- offer better support for people who need help after an accident or illness, to try and keep them out of hospital or residential care
- look at opportunities where some adult social care services may be delivered by other organisations, such as the NHS, voluntary or private sectors."
- The consultation goes on to seek the public's views in the future provision of Adult Social Care services as follows.
- 6.5 "Question 5: Thinking about what you've just read, please rate how important you think the following are:
  - give people more choice in the social care services they get
  - raise the charges for services for people who can afford to pay more
  - review, perhaps close and replace some adult social care services or facilities where they are underused or outdated
  - help people stay in their own homes for as long as possible
  - ask other organisations, such as the NHS to deliver some services for us"
- A companion report will be submitted to this (15 December 2010) meeting of Executive Board with specific recommendations for the removal of subsidies for some elements of adult social care services.
- 6.7 Whilst not being directly specific to the matters addressed in this report, the responses provided will give a general context alongside which a formal consultation process will take place in relation to residential care and a similarly structured consultation in relation to day services.
- 6.8 It is proposed that more detailed formal consultation will also take place (outline details of which are set out from paragraph 5.9 onward), to determine the impact of the options on individuals and to identify how these will be mitigated as plans are developed. It is essential to ensure that this formal consultation embraces not only what is being proposed,

but also the rationale behind the proposals; to that end people will be provided with the fullest information.

It is intended that the consultation will be a two way process and that the aim should be to secure ongoing engagement at every stage of the process. Involvement in the proposed consultation will be offered to current service users, families and carers, the general public, staff and all relevant partner organisations. The scope of the proposed consultation will be on the future of each residential and day care unit, highlighting an option or options for addressing the issues. It is proposed that this should begin following endorsement of these proposals by the Executive Board, beginning in January 2011 and be competed within three months. The findings from the consultation, recommendations on the option for each unit and the detailed implementation plan will be reported to a meeting of the Executive Board in summer 2011.

## 6.10 Consultation methodology and structure

A comprehensive suite of information will explain the way in which factors for consideration before proposing changes set out at paras 4.2.3 and 4.3.6 above have been applied in generating the option or options for each unit.

## 6.11 Who will we consult with?

- Service users families and carers
- Staff
- Elected members
- Community groups
- Partnership organisations
- Trade unions
- The general public

## 6.12 How?

We will undertake the consultation by

- One to one interviews with all residents, relatives and carers as well as people who use respite services
- Ward Member briefings
- Attendance at Area Committees
- Providing questionnaires or all stakeholders, including online
- Producing fact sheets setting out options and how these have been arrived at
- Effective feedback arrangements
- Meetings and events with community groups with a particular interest in older people and the issues being consulted upon
- Meetings and events with trades unions, specifically in relation to the options being consulted on
- Group Q&A sessions for people who use services and all interested parties
- Documentation that gives background information about each unit and options available
- Staff meetings
- Meetings with key partner organisations, particularly NHS partners
- Newsletters and web-based information
- A media campaign
- 6.13 Formal advocacy and will be provided for service users when required and as requested. All options will be subject to a formal equality impact assessment.

## 6.14 When will we consult?

Phase 1 – the corporate consultation

It is proposed that the general consultation, to be conducted by the Chief Executive's office (paras 5.4 to 5.6 above) will begin in November 2010.

Phase 2 – the consultation on residential and day care

The more specific consultation, to be conducted by Adult Social Care (paras 5.7 to 5.12 above) will begin in January 2011 and be completed by April 2011.

- 6.15 Feedback from the consultation will be reviewed and the responses recorded and circulated to those involved in the consultation process.
- 6.16 The responses collected during the consultation and the outcome of the equality impact assessment will be used to draw up recommendations for future residential and day care services, to be considered by a future meeting of Executive Board. The recommendations will include detailed proposals on implementation.

#### 7 RECOMMENDATIONS

- 7.1 That Executive Board endorses proposals to use Richmond House as an intermediate care facility as set out in paras 4.1.6 to 4.1.8, together with the need to make alternative arrangements for people requiring respite care and who would expect to receive that care at Richmond House.
- 7.2 That Executive Board supports the need to take action to address the issues set out in para 3.1 to 3.3.3 above.
- 7.3 That Executive Board endorses the options for change set out in paras 4.1.4 to 4.2.8 above.
- 7.4 That Executive Board approves the establishment of an Advisory Board consisting of representatives from all provider and stakeholder groups as described in para 4.2.7.
- 7.5 That Executive Board gives approval for a public consultation as described in paras 6.1 to 6.16 above.
- 7.6 That Executive Board requests further recommendations to be brought to a future meeting, following the outcome of the public consultation.

#### **DOCUMENTS REFERRED TO IN THIS REPORT**

Independence, Wellbeing and Choice, Department of Health, Green Paper, 2005.

Putting People First, the vision and commitment to the transformation of adult social care, Department of Health, 2007.

*Independence, Wellbeing and Choice Inspection of Adult Social Care Services: Leeds*, Commission for Social Care Inspection, 2008.

Shaping the Future of Care Together, Department of Health, 2009.

From day centres to day services: response to the consultation on day services, Leeds City Council, Executive Board. November 2009.

A Vision for Adult Social Care: capable communities and active citizens, Department of Health, 2010.

Personalisation of Adult Social Care: Update on Implementation of Self Directed Support, Leeds City Council Executive Board, July 2010

*Inquiry into the Future of Residential care Provision for Older People in Leeds*, Leeds City Council, Scrutiny Board (Adult Social Care), November 2010.

Government Spending Review, Leeds City Council, Executive Board, November 2010.

Domiciliary care strategy and reablement, Leeds City Council, Executive Board, November 2010.

Charges for non-residential adult social care services, Leeds City Council, Executive Board, December 2010.

## **APPENDIX 1**

## Scrutiny Board Adult Social Care Inquiry into the Future of Residential care Provision for Older People in Leeds Comments for inclusion into Executive Board Report

#### 1 Introduction

At the June 2010 Adult Social Care Scrutiny Board meeting members expressed their desire to conduct an inquiry into the future provision of Residential Care Services in Leeds. It was considered appropriate for the Scrutiny Board (Adult Social Care) to conduct an inquiry at this juncture in order to influence decision making and assist with policy development which will ensure effective service delivery and value for money.

- 1.1 It was agreed that the Inquiry would focus on the current provision of Residential Care and the requirement for modernisation to meet customer demand whilst providing a quality service and value for money. The Board paid particular attention to:
  - Current Residential Care Service provision across the City and aspirations for the future.
  - Anticipated customer demand (both long and short term)
  - Council provided Residential Care, Commissioned Private Sector Care, Quality, Sustainability and Value for Money
  - Working with Partners and Future Commissioning/De-commissioning.
- 1.2 The Scrutiny Board has received and discussed a large amount of information, covering the following;
  - The National Social Care Context
  - Current Policy Context
  - Demography Projected Population Growth and Dependency
  - Benchmarking Comparisons
  - Demand for Housing Options and Services to Maintain Independence The Local Picture and Expected Numbers of Beds for Future Services –
  - Facilities and Supply of Residential Care in Leeds
  - Implications for Local Authority Residential Care
  - The forecast reduction in provision of residential care in contrast to the increasing elderly population.
  - Provision of end of life and palliative care.
  - Respite care and facilities for carers
  - Sheltered housing
  - Those who received care from families and friends and were not accounted for by the care system.
- 1.3 The Board also discussed.
  - Financial requirements of existing public sector residential homes staffing costs, registration and regulation issues, capital investment.
  - · Cost of void beds
  - Lack of opportunity for capital investment in public sector residential properties.
  - Unit cost comparisons with the private sector.
- 1.4 This report presents the agreed view of Scrutiny Board (Adult Social Care). The Board has requested that these comments are incorporated into the report to go before Executive Board.

## 2 Observations, Conclusions and Recommendations

The Scrutiny Board is clear that that the current arrangements for public sector residential care are not sustainable in the long term, particularly in the light of the significant budget reductions announced in the comprehensive spending review.

2.1 Therefore the Board has concluded that the 'do nothing option' is not an option but rather a need to review future provision and consider all alternative options.

### 2.2 Consideration of options

The Board has considered what options could be pursued in relation to each of the current 19 residential homes for older people.

## 2.3 Recommendation1

It is the view of the Board that the range of options as presented by officers are appropriate models that can be tested for each establishment and would recommend that the Executive Board supports these options.

#### 2.4 Consideration of Criteria

The Board considered the criteria to be used when considering which option best suited each individual establishment.

#### 2.5 Recommendation 2

It is the view of the Board that the criteria presented provides a sound framework for considering the most suitable option for an establishment and should be adopted by Executive Board. In addition the Board recommends that Care Quality Commission ratings are included within these criteria. The Board also recommends that inclusion issues are incorporated when looking at the impact on communities where facilities are located.

#### 2.6 Consultation

The Board considered the proposed consultation methodology and structure.

## 2.7 Recommendation3

The Board recommends the Executive Board agree the consultation methodology and structure and that it determines the consultation timetable appropriate having regard to statutory obligations.

The Board also recommends that the consultation includes; ad hoc community groups specific to a local area, neighbourhood networks and advocacy groups.

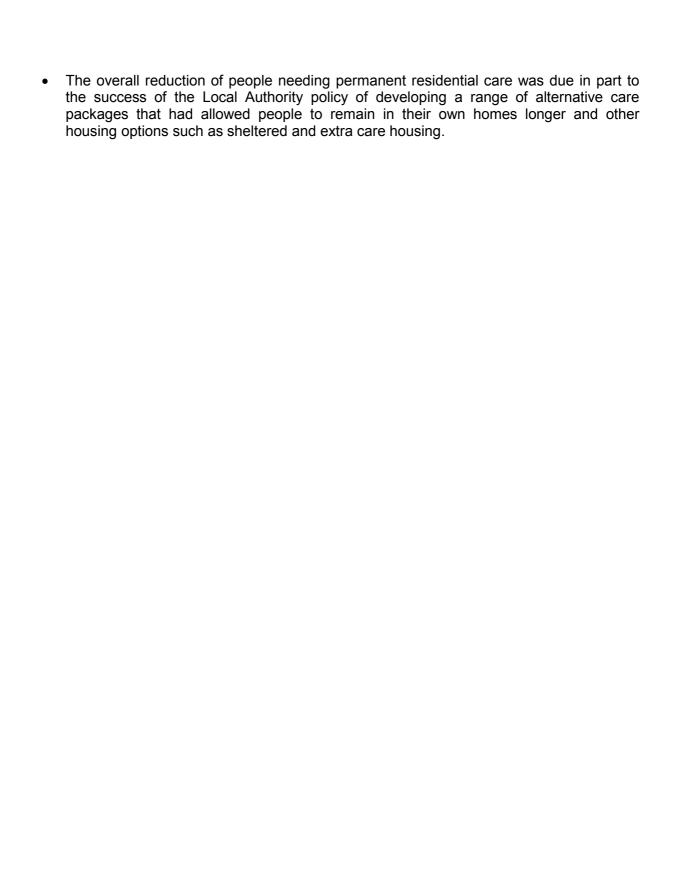
## 2.8 Recommendation 4

The Board recommends that the Executive Board agree the use of a template based on the consultation questionnaire used by Kent County Council, subject to the reorganising of the questions.

## 3 Other observations made by the Scrutiny Board

The Scrutiny Board made the following observations which may be of interest to Executive Board:

- Independent sector homes generally had more modern facilities and required less updating and were therefore able to provide a cheaper unit cost for services.
- The acknowledgment that as any phased decommissioning programme is implemented the unit cost of providing residual local authority provision will rise.
- The current pay deferential between independent and voluntary sector employed carers and those employed by the local authority could be more justifiable by the local authority providing more specialised services in collaboration with NHS colleagues



### **APPENDIX 2**

## Financial analysis, residential and day care costs

#### 1 Residential care

#### 1.1 Cost of service

The current annual budgets for the in-house residential care establishments are:

Direct Costs - Staffing

Direct Costs - Other running costs

TOTAL Direct Costs

£14.4m.
£2.4m.
£16.8m

Corporate Charges (including Finance, HR, ICT and Legal and

Corporate Property Management £2.0m

#### Departmental overheads

(including senior management and support costs, training and safeguarding costs) £1.4m £20.2m

Note - If the service was no longer provided in-house there could be savings of approximately £0.9m charges from Corporate Property Maintenance and £0.2m Departmental charges for training and other Admin/Mgmt costs. This would mean that £2.3m of the current £3.4m central costs would continue regardless of whether the service was directly provided or provided by external provider.

1.2 The service currently provides 628 beds per week offered for the following client groups:

Continuing Intermediate Care Beds (CIC) 30

Dementia 116

Permanent beds for general/respite use 471

1.3 The current year average budgeted unit cost for directly provided residential care is £543 per week. This is for direct costs only and is based on 95% occupancy (note this would increase to £555 per week if we continued to achieve 93% as in 09/10).

The current unit cost for independent sector is £420 per week for residential placements and £474 for EMI residential placements. An average of £430 per week has been used to calculate additional costs for independent sector placements.

#### 1.4 Condition of the buildings

It is estimated that additional costs will be required to maintain the establishments: Cost of essential works required is as follows:

Condition survey work over 2-20 years
 Fire Prevention works
 TOTAL Essential works required
 £1.4m
 £7.5m

These works would be capitalised at a maximum annual revenue cost of £1m over of 10 years.

If all the essential works were undertaken in-house unit costs would rise by £29.64 per week to a total of £573.

1.5 If it was decided to refurbish these buildings to an adequate standard to include more modern en-suite facilities (where possible) this would be comparable to a 'reasonable' home provided by the independent sector

Cost of desirable upgrade works required is as follows:

En-suite facilities (where possible)
 Other refurbishment to communal areas
 TOTAL Essential works required
 £9.9m
 £28.7m

These works would be capitalised at a maximum annual revenue cost of £3.7m over of 10 years.

If all the desirable works were undertaken in-house unit costs would rise by £113.67 per week to a total of £687 (including essential costs)

## 1.6 Other implications of providing en-suite facilities (where possible)

The estimated effect of making modern en-suite facilities would be a reduction in rooms available from 628 to 512, a reduction of 116 beds per week.

The potential full year effect of this is reduced income from the in-house service of £1m and an increase in costs to the independent sector (where placements will have to be facilitated) of £1.6m

Due to the reduced bed base this would increase the average weekly unit cost by £123 to £810 per week.

#### 1.7 Implications of current trend

The current trend of demand for the in-house service is reducing.

The potential full year effect of this trend is reduced income from the in-house service of £1.1m and an increase in costs to the independent sector (where placements will have to be facilitated) of £1.8m

If this trend is to continue it would equate to an occupancy level at year end of 86%. This trend would also increase the current average weekly Unit Cost to £600.

Each subsequent fall of say 5% occupancy increases unit costs by £37 per bed per week.

#### 1.8 Asset Values

City Development are currently working on the current asset values of the Residential Care establishment stock.

## 1.9 <u>Summary (residential care establishments)</u>

If the Council decided to continue with existing stock and <u>not</u> invest in repairs the revenue costs in 2010/11 would increase due to the implications/trends of the current demand.

Loss of revenue income
 Additional cost of independent sector provision
 Implication of current demand
 £1.6m
 £2.3m

If it were decided to invest in only essential works (£7.5m) to current stock revenue costs would increase

Revenue costs to fund Capital Investment

£1.0m

To maintain the current stock of Residential Care establishments to a 'reasonable' standard in comparison to Independent Sector Homes (£28.7m) the cost to the revenue budget would increase as follows

Revenue costs to fund Capital Investment

£3.7m

Loss of revenue income due to reduced beds for en-suites

£1.0m

reduced in house beds  Total Revenue implication to maintain stock	<u>£1.6m</u> £6.3m
The effect on the average unit costs is as follows	
<ul> <li>Current directly provided average unit cost based on 95% occupancy</li> <li>Current directly provided average unit cost based</li> </ul>	£543
<ul> <li>on 93% occupancy – 2009/10 year end</li> <li>'Do nothing' – occupancy trend declines to 86% by end 2010/11</li> </ul>	£555 £600
(Each subsequent fall of 5% occupancy increases unit costs by £37 per bed per week)	2000
<ul> <li>Invest in only Essential works</li> <li>Invest in Essential and Desirable works of current stock of Residential Care establishments to a 'reasonable'</li> </ul>	£573
standard (includes reduced bed base for en-suite provision)	£810

Additional cost of independent sector provision due to

## 2 Day care

1.10

## 2.1 Cost of service

COST OF SELVICE			
The current annual budgets for the in-house Day Care establishments are	9		
Direct Costs - Staffing	£2.4m.		
Direct Costs - Other running costs	£0.7m.		
Direct Costs - Fleet transport and Private Hire costs	£2.6m		
TOTAL Direct Costs	£5.7m		
Corporate Charges (including Finance, HR, ICT and Legal and			
corporate property management)			
Departmental overheads			
(including senior management, support, training and safeguarding costs)			
Total Gross Expenditure			

2.2 The above costs include the incidental costs to transport people to the establishments.

There are currently a total of £0.6m of Corporate charges and £0.2m of Departmental charges apportioned to directly provided residential care.

If the service was no longer provided in-house there could be savings of approximately £0.2m charges from Corporate Property Maintenance and £0.2m Departmental charges for training and other Administrative / Management costs.

## 2.3 <u>Implications of current trend</u>

The current trend of demand for the in-house service is reducing. Day centre attendances were at only 55% at the end of last financial year. The average of 60% in this financial year shows that attendances have increased slightly to following the closure of three day centres in March and April 2010.

As day services are continued to be provided the costs will remain, however the increase in individuals requiring a Direct Payment is an additional cost. Unfortunately there are no unique cost for a day centre element of a Direct Payment.

The costs of providing duplicate service is difficult to ascertain, however based on average cost of packages the following gives an indication

An average Direct Payment package costs

£9686 p a

• An average day care package costs

£7496 p a

Potentially a new package could be costing £17k per person per annum (although not all attributable to day care), as we continue to have low attendances at conventional Day Centres.

If we equate this to the forecasted drop in attendance of 133 individuals this is an annual cost of £1.3m additional to current day care provision available (although some of this is not attributable to Day Care).

## 2.4 Asset Values

City Development are currently working on the current asset values of the day care establishment stock.

# 2.5 <u>Summary: day care establishments</u>

The current levels of attendance of the current portfolio of Day Centres are reducing. If this trend continues and we continue to operate at such low attendances, there are additional costs that we will incur from other initiatives that are aimed at the wellbeing of older people and more current and up to date with the needs of the individuals.

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# Agenda Item 11

Originator: Shaid Mahmood (43973) Keith Lander, and James Rogers

Report of the Assistant Chief Executive (Planning, Policy and Improvement)

**Meeting: Outer East Area Committee** 

Date: 8<sup>th</sup> of February 2010

**Subject: Towards Integrated Locality Working** 

Electoral Wards Affected:	Specific Implications For:
All	Equality and Diversity
	Community Cohesion
Ward Members consulted (referred to in report)	Narrowing the Gap
Eligible for Call In	Not Eligible for Call In (Details contained in the report)

#### **EXECUTIVE SUMMARY**

The report informs the Area Committee on the progress of pathfinder work on locality working in Leeds that commenced earlier this year and -

- a) Informs Members on what the Pathfinder is and its initial findings
- b) Describes a proposal to implement a new locality leadership model to lead the integration of council services locally
- c) Outlines a set of design principles (**Appendix 1**) to form the basis of what we are seeking to achieve through locality working in Leeds.

## 1.0 Purpose Of This Report

1.1 This report informs Area Committees on the progress of recent work on locality working through a Locality Working Pathfinder in the South East wedge of the city. The report invites Members to comment and support the initial proposals arising from the Pathfinder.

# 2.0 Background Information

2.1 The council first introduced locality based arrangements when it established a community involvement team structure in 1999. In 2004, these arrangements evolved into the current Area Committee structure set alongside five District Partnerships. A number of Functions, known as Area Functions, were delegated to

the Area Committees, along with a revenue and capital budget for the committees to allocate as local priorities dictated.

- 2.2 Five Area Management Teams were established in the Environment and Neighbourhoods directorate to support both the Area Committees and the District Partnerships. In 2007, the numbers of Area Management Teams were reduced from five to three and the District Partnerships were wound up.
- 2.3 Since 2007, senior locality-specific roles in Children's and Adults Services have been established to promote the local integration of services in those professional areas, with Children's Services opting for a five wedge structure for integration. As a consequence, considerable and important progress has been made in those professional areas at a local level.

## 3.0 Main Issues

- 3.1 The focus on local priorities, by Area Committees and others, has led to real achievements in community engagement, partnership working, and in improvements at neighbourhood level right across the city with good examples of locality working in every wedge. Nevertheless, there remains a challenge to develop the scope of decision-making at a local level as only modest levels of real delegation to Area Committees have been achieved. Similarly, given our individual council directorate approaches to local leadership, the collective impact of locality based roles might be lost and we could duplicate effort and increase costs at a time of financial constraint.
- 3.2 **Locality Working Pathfinder:** In 2010, a Locality Working Pathfinder was initiated by the Corporate Leadership Team in the council's South East wedge area of the city, seeking to develop more integrated locality working across public services in Leeds. The main reasons for initiating this Pathfinder were to examine
  - The barriers to resolving longstanding problems largely as a consequence of deprivation
  - · The impact of reductions in public sector spending
  - · Methods of ensuring democratic accountability at local level
  - Approaches which may enable neighbourhoods and communities to be more resilient
- 3.3 The work was overseen by a Locality Working Pathfinder Programme Board of chief officers from all Leeds City Council directorates and by the senior managers of partner organisations. The Board is chaired by the Assistant Chief Executive (Planning, Policy and Improvement). Through the exploration of live case studies from the South East wedge, the Board has considered issues such as
  - The fragmentation and duplication of services
  - Our inability to jointly resolve deep rooted issues
  - The need to improve join-up between what we do locally and what we do corporately
  - Insufficient involvement of Elected Members in setting and progressing local priorities for council services
- 3.4 **Delegation of services to Area Committees:** Through the Pathfinder, the Board has promoted and supported development work to assess the potential for delegating some environmental services to a more local level. The work has sought input from Area Committee Chairs and Area Committees on the viability of this delegation to improve the accountability of those services to local needs. The results

and success of this piece of work will be used to help identify other areas of council activity for delegation to Area Committees in due course.

- 3.5 **Area leadership:** Again, through the work of the Pathfinder, the Board and Corporate Leadership Team have also explored and identified the need for a single 'One Council' Area Leader role similar to that established in the South East to operate in each of the council's three wedges. Key features of these new roles are
  - Supporting the further development of Area Committees
  - Enhancing customer engagement and empowerment
  - Strengthening local leadership and management of a range of council services
  - Developing closer working with partner organisations

The Area Leaders will work closely with Area Committees, report corporately to the Assistant Chief Executive (Planning, Policy and Improvement), drive forward change in local services, and address the issues identified by the Locality Working Pathfinder Board.

- 3.6 **Locality Working design principles:** Ten design principles have been drawn up through the Pathfinder to underpin the further development of locality working in the city. These are attached as **Appendix 1**. These design principles outline the ambition we are seeking to achieve through our locality working agenda. They seek to build upon the strengths of work by Area Committees, address the issues identified earlier in the paper, and provide a consistent framework and approach for council services to work within a local context.
- 3.7 Area Committee may wish to consider whether the design principles
  - Cover and reflect the key aspects of locality working that are important to them?
  - Will engage stakeholders in their area?
  - Take into account the diversity of communities in the area and the range of issues they face?
  - Will help lead to the improvements required?

## 4.0 Implications for Council Policy and Governance

- 4.1 There are policy and governance implications for the creation of an area leadership function and its reporting corporately via the Assistant Chief Executive (Planning, Policy and Improvement). These will be highlighted in an Executive Board paper.
- 4.2 The responsibilities for Area Management, currently assigned to the Director of Environment and Neighbourhoods, will be transferred to the Assistant Chief Executive (Planning, Policy and Improvement) and arrangements are being made to formalise this transfer of responsibility. As a consequence, Area Committees will continue to be supported in their function and this support will be strengthened through a developing Area Leadership role.

# 5.0 Legal and Resource Implications

- 5.1 These proposals will be taken forward in the context of core and resourcing pressures facing the Local Authority and will be highlighted in an Executive Board paper.
- 5.2 Specifically, with the creation of new Area Leader posts, savings will be made from a reduction of eight locality roles in Children's Services and Environment and Neighbourhoods graded Director 60%. Savings will be generated through the deletion of existing posts.

#### 6.0 Conclusions

Our history of locality working provides opportunities to learn from and improve upon our experiences across the Local Authority and through the Pathfinder in working and thinking more local. The current financial climate demands a consistent approach to locality working that is sensitive to the differences in our neighbourhoods and communities. This consistency is best achieved through the implementation of a shared set of ten design principles for locality working (Appendix 1) and the recruitment of three 'One Council' Area Leaders to implement these design principles and drive change in local services.

## 7.0 Recommendations

Members of the Area Committee are recommended to:

- a) Note the progress made on the Locality Working Pathfinder to date.
- b) Comment on and support the approach of a 'One Council' Area Leader to lead the integration of services locally.
- c) Comment on and support the set of design principles (**Appendix 1**) to form the basis of what we are seeking to achieve through locality working in Leeds.



Planning, Policy and Improvement

# **Locality Working**

# **Draft Design Principles**

- 1. Strong and effective **governance** arrangements that are responsive to the needs and aspirations of local communities.
- 2. Strong **local leadership** (political, council officers and partners) that champions the needs of residents, leads across service boundaries and can be held accountable for the delivery of improved outcomes for local people.
- 3. **Engage communities** in a way that supports residents in developing local priorities, holding services to account and developing a sense of pride and belonging in their local neighbourhood.
- 4. Maximise the **use of local intelligence** to prioritise and shape services to local people.
- 5. Integrate and organise **front line service delivery** to deliver responsive services and support at the right time and in the right place.
- 6. Maximise the use of **public sector assets** in local communities delivering more integrated services and realising efficiencies wherever possible.
- 7. Provide a skilled, committed and effective **local workforce** that puts the needs of residents at the centre of service provision.
- 8. Clearly define the geography and typology of a **neighbourhood** to understand its characteristics so that services are tailored and targeted to meet need effectively and efficiently.
- 9. **Share good practice** to help improve outcomes for residents across the city.
- 10. The delivery of positive results for local residents, improving the resilience and sustainability of neighbourhoods and reducing the dependency on public services.

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# Agenda Item 12



Originator: Dayle Lynch

Tel: 0113 24 76143

## Report of the Director of Environment & Neighbourhoods

**Outer East Area Committee** 

Date: 8<sup>th</sup> February 2011

**Subject: Delegation of Environmental Services** 

Electoral Wards Affected:	Specific Implications For:
All	Equality and Diversity
	Community Cohesion
✓ Ward Members consulted (referred to in report)	Narrowing the Gap
Council Function  Delegated Executive Function available for Call In	Delegated Executive Function not available for Call In Details set out in the report

# **Executive Summary**

It is proposed to delegate a range of environmental services to Area Committees from June/July 2011.

The delegation will be supported by a new service delivery structure, via three Environmental Locality Teams, which will be recruited prior to the delegation being formally adopted.

In order to achieve a strong and positive basis to the delegation, a programme of Member and officer workshops and consultations will be delivered, ensuring a common understanding of the delegation exists and that roles and responsibilities within the new ways of working are clearly defined. Work to deliver this programme has already started, and will continue to be delivered until commencement of the delegation.

A Service Level Agreement per Area Committee will be developed, in consultation with Area Chairs and Members, forming the basis for service delivery during the first year of the delegation.

# 1.0 Purpose of this Report

- 1.1 The purpose of this report is to provide the Area Committee with an update on progress towards achieving delegation of certain environmental services from the next municipal year (June 2011).
- 1.2 The report also presents proposals for the involvement of Members throughout this preparatory stage.

# 2.0 Background Information

- 2.1 On 6<sup>th</sup> August 2010, Area Chairs proposed that a range of environmental services be delegated to Area Committees. A briefing note on proposals was presented to Area Chairs on the 8<sup>th</sup> October, where a report was requested for submission to the October/November round of Area Committees.
- 2.2 Area Chairs received a further report at their 3<sup>rd</sup> December 2010 meeting, which provided a general update on progress, plus proposals for a programme of Member involvement in developing the delegation.
- 2.3 The scope of the delegation includes the following services:
  - Mechanical street cleansing;
  - Manual street cleansing (litter picking);
  - Litter bin emptying;
  - Flytipping removal & enforcement;
  - Leaf clearing;
  - Dog controls (strays, fouling);
  - Highways enforcement;
  - Graffiti enforcement work
  - Domestic and commercial waste storage & transportation control;
  - Overhanging vegetation control; and
  - Litter control (FPNs, flier controls etc.)
- 2.4 Refuse and recycling collection services and city-centre street cleansing activities are excluded from the scope of the delegation.
- 2.5 The delegation of services will be controlled, monitored and reviewed through a Service Level Agreement (SLA). There will be one SLA per Area Committee, which will take account of events and occurrences distinct to each locality.

## 3.0 Progress update

- 3.1 A project team has been established to drive the development of the delegation, working in partnership with Members and officers.
- 3.2 A programme of work has been developed with a view to approval for the delegations being sought from Executive Board in March 2011. If approved, the SLAs will be developed and approval sought at the first Area Committee meetings of the 2011/12 municipal year, in June and July.

# 3.3 Existing Services

Information relating to the existing level of services included within the scope of the proposed delegation have been collated and mapped on an Area Committee basis. This information was presented to Members at a series of workshops from 10<sup>th</sup> -13th January 2011. At those workshops, Members considered current service levels in their ward and gave views on local priorities relevant to the service areas proposed for delegation.

## 3.4 Delivery Team Structure

It is proposed that three Environmental Locality Teams will be created, one working to each 'wedge' of the city (West North West, East North East and South East). Each team will include officers who deliver all the services listed at 2.3. Appendix 1 shows how the proposed delegation will work, through working to Service Level Agreements.

The exact structure of the teams has yet to be finalised and will evolve as part of the wider restructuring process currently taking place within the Environment & Neighbourhoods directorate. Whilst the Locality Managers will be selected in February 2011, the full internal recruitment to the final structure will be by May 2011, for the teams to be in place prior to the delegation being in place from June/July.

## 3.5 Officer Involvement

Briefing sessions have been held with officers from Area Management, the Health & Environmental Action Service and Streetscene services to ensure good awareness of the proposed delegation and what it may mean for them. Further workshop sessions are scheduled with officers over the next few months, some of which may be run jointly with Members.

## 3.6 Member Involvement

A programme of workshops and meetings has been developed to allow Members the opportunity to be involved in the preparation for the delegation, including the development of Service Level Agreements. Attached at appendix 2 is the proposed programme.

Phase 1 of the programme has already been delivered. A session was held for Members of the Outer East Area Committee on Tuesday 11<sup>th</sup> January to discuss the general principles of delegating services, the perceived challenges and opportunities and how these might best be overcome. In summary, some of the comments and outcomes from the Outer East Area Committee session were:

- Concern that the resource allocated to the Area Committee is sufficient to deliver services to the required level;
- Questioned why ginnel cleansing was not included in the delegation;
- Identification of numerous community groups who regularly undertake environmental clean up activities;
- Street cleansing in town/village centres needs to take place on Sundays or Mondays to effectively deal with weekend litter; and
- Identified areas which may receive more services than is needed, and others wish require a higher level than present.

Phase 2 of the programme will take place in February and March, with the Service Level Agreement for each Area Committee being developed in more detail, including area-specific information on local occurrences and events.

Phase 3 will take place after May and will involve the finalisation of SLAs, prior to seeking formal approval by each Area Committee in June/July.

# 4.0 Implications for Council Policy and Governance

- 4.1 The delegation will contribute towards the realisation of the Council's Strategic Plan aim of achieving a *'cleaner, greener and more attractive city through effective environmental management'*.
- 4.2 The implications on governance arrangements are currently being explored by the Corporate Governance Unit, to ensure the delegation of services is properly approved and that decisions are made in accordance with the Council's constitution.

## 5.0 Legal and Resource Implications

- 5.1 At this time, no legal implications have been identified, although work is underway to ensure that in delegating services, the Council continues to meet its statutory and legal obligations to the residents of Leeds.
- 5.2 The delegation of services will not in itself result in any additional resource requirement.

# 6.0 Budget Implications

The resource allocations to Area Committee are still to be worked up at this stage. The information provided by Members at the workshops held in mid January will be used to start this aspect of the work in earnest. The stages of development of the SLA, at appendix 2, show the continuing dialogue with Members where views on resource requirements can be shared and debated.

#### 7.0 Conclusion

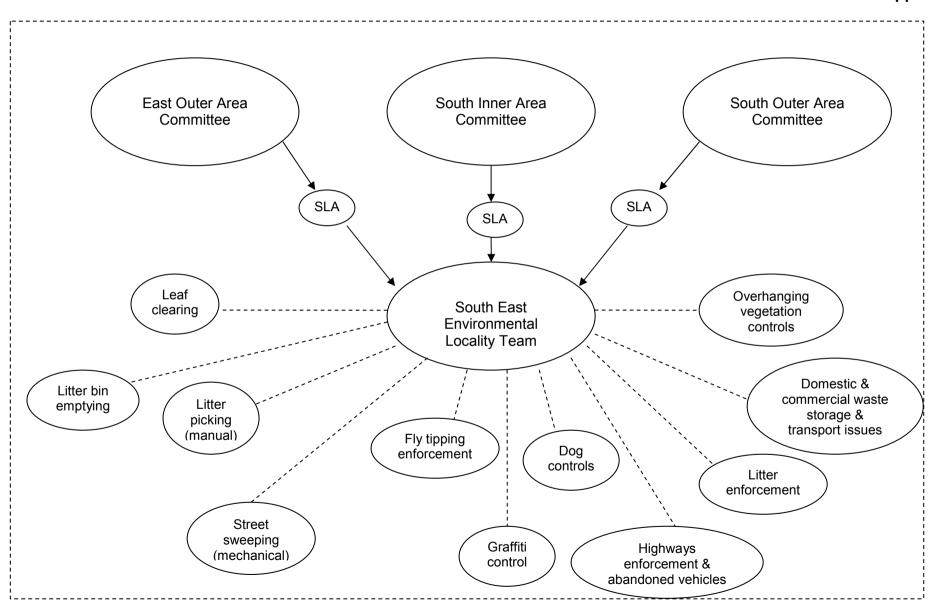
- 7.1 Considerable planning and preparatory work has taken place to set firm foundations for the delegation of environmental services to commence from June 2011.
- 7.2 It is hoped that through active involvement in the development of Service Level Agreements, Members' concerns over the delegation will be positively addressed.
- 7.3 Members will receive regular communications on progress towards achieving delegation of environmental services via Area Committees, briefings and workshop sessions.

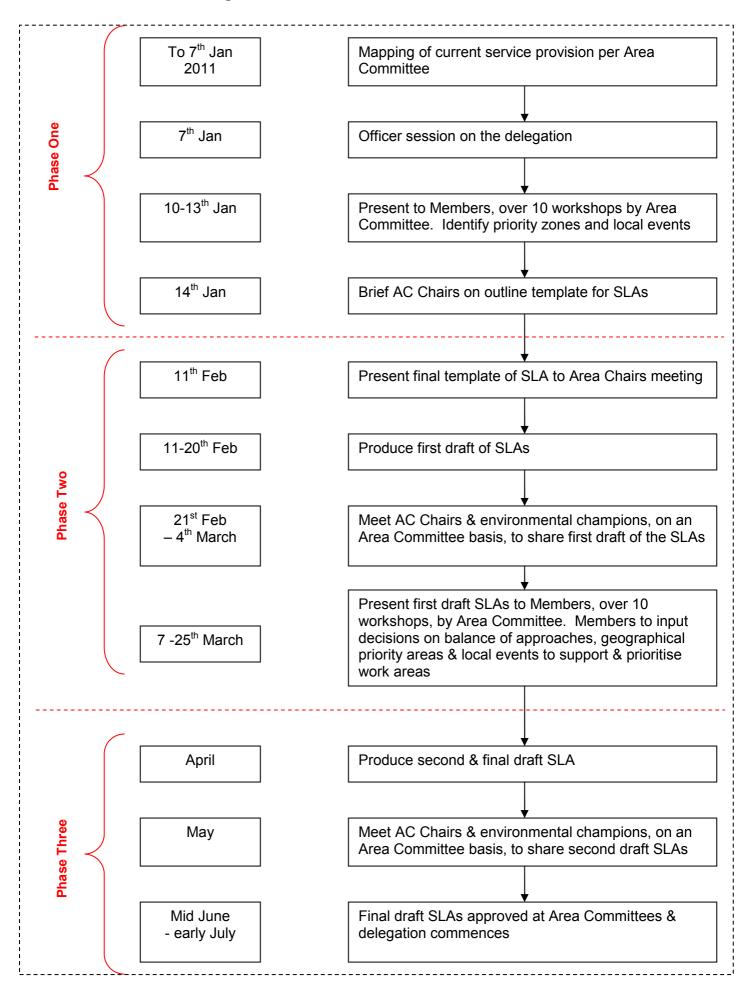
### 8.0 Recommendations

8.1 The Area Committee is asked to note the contents of the report, specifically the programme of Member involvement, and to agree to a further progress report being submitted to the next meeting.

# **Delegation of Environmental Services**

# Appendix 1







# Agenda Item 13

Originator: Bash Uppal

Tel: 2475685 / 3952846

# Report of the Health & Wellbeing Improvement Manager – South East

**Area Committee – Outer East** 

Date: 8<sup>th</sup> February 2011

Subject: South East Health and Wellbeing Programme

Electoral Wards Affected:		Specific Implications For:
All		Equality and Diversity
		Community Cohesion
√ Ward Members co (referred to in repo		Narrowing the Gap   √
	gated Executive tion available all In	Delegated Executive Function not available for Call In Details set out in the report

# **Executive Summary**

New local partnership arrangements for health and wellbeing were established by Healthy Leeds in 2009 following extensive consultation which proposed the need to focus service delivery at a more local level. The development of the three local health and wellbeing partnerships complements existing themed partnerships. These are based on area committee boundaries and supported by health and wellbeing improvement managers joint funded by the Council and Leeds PCT.

More recently following political changes at a national level further guidance and papers have been issued in 2010 that recommend abolishing Primary Care Trusts and moving accountability for the delivery of public health to Local Authorities supported by jointly appointed Directors of Public Health. Ian Cameron took up this position in Leeds as from November this year.

# 1.0 Purpose of This Report

1.1 This paper outlines the significant changes taking place locally following the publishing of recent government white paper and guidance which highlights implications for the work of the local area partnerships. This paper also provides members with a brief summary update on the work of the south east health and wellbeing partnership, the key health inequality challenges for the city and work taking place to address this by officers, member champions and services locally.

# 2.0 Background Information

- 2.1 Michael Marmot published his review paper 'fair society, health lives' in 2009 with a focus on reducing health inequalities through addressing wider social determinants of health. He put together six policy objectives as outlined that have been built on by the government in their subsequent white papers details of which are outlined below.
- 2.2 Reducing health inequalities will require action on six policy objectives:
  - Give every child the best start in life;
  - Enable all children young people and adults to maximise their capabilities and have control over their lives:
  - Create fair employment and good work for all;
  - Ensure healthy standard of living for all;
  - Create and develop healthy and sustainable places and communities;
  - Strengthen the role and impact of ill health prevention.
- 2.3 He also stated to deliver these policy objectives would require action by central and local government, the NHS, the third and private sectors and community groups. National policies will not work without effective local delivery systems focused on health equity in all policies. Effective local delivery requires effective participatory decision-making at local level. This can only happen by empowering individuals and local communities.

# 3.0 Equity and Excellence: Liberating the NHS The Governments White Paper for the future of the NHS (July 2010)

- 3.1 The NHS White Paper, *Equity and excellence: Liberating the NHS*, sets out the Government's long-term vision for the future of the NHS. The vision builds on the core values and principles of the NHS a comprehensive service, available to all, free at the point of use, based on need, not ability to pay. It sets out how we will:
  - put patients at the heart of everything the NHS does;
  - focus on continuously improving those things that really matter to patients the outcome of their healthcare;
  - empower and liberate clinicians to innovate, with the freedom to focus on improving healthcare services.

#### Some of those changes may include:

- strengthening public and patient involvement through a new Health Watch;
- improving integrated working between health and social care;
- strengthening partnership arrangements through the development of a statutory health and wellbeing board - the role of which may include some functions currently offered by our scrutiny board and will develop the role of elected members in health and wellbeing;
- moving health improvement functions to the local authority with ring fenced funds:
- joint appointment of a Director of Public Health within the local authority;
- closure of Primary Care Trusts by 2013;
- development of GP commissioning consortia.
- 3.2 In Leeds, Dr Ian Cameron has been appointed as Joint Director of Public Health for Leeds City Council and NHS Leeds. He started in his role on 1st November 2010. Our local partnerships for health and wellbeing have had GP involvement, through practice based commissioning groups, since they started meeting in October 2009

  Page 98

and they will continue to develop this. They also have councillor involvement through the elected member health champions. Healthy Leeds Partnership is facilitating the process to make our partnership arrangements statutory so that it will make health and wellbeing even more of an important priority for everyone in the city.

3.3 **Public Health White Paper** *Healthy Lives, Healthy people* published in 2010 reinforced much of what was outlined in the July white paper summarised as follows:

## What the White Paper says...about the role of local government in public health

- Local government will be given responsibility, backed by a ring-fenced budget, for improving people's health and tackling health inequalities.
- Existing functions in local government that contribute to public health will continue to be funded through the local government grant.
- Moving public health functions to local government will enable joint approaches
  to be taken with other areas of their work such as housing, the environment,
  transport, planning, children's services, social care, environmental health and
  leisure.
- Local government will have substantial freedoms, under the 'general power of competence' to decide what action is needed to tackle local public health needs.
- These freedoms will mean local government can involve new partners to take innovative approaches, for example, contracting for services with a wider range of providers across the public, private and voluntary sectors or grant-funding local communities to take ownership of some preventative activities.

# What the White Paper says...about funding for public health

- A separate consultation document will be published shortly after the White Paper on the details of the proposed scope, funding and commissioning responsibilities for Public Health England.
- The new system will be funded by a new public health budget, which will be separated within the overall Depart of Health budget.
- Public Health England will allocate ring-fenced budgets, weighted for inequalities, to upper tier and unitary authorities in local government. This budget will fund both improving population health and non-discretionary services such as open access sexual health services and certain immunisations. As a ring-fenced grant, this budget will carry limited conditions about how it is to be used.
- A new health premium will be used to reward progress made on public health outcomes locally, taking into account health inequalities.
- Shadow allocations will be made to Local Authorities for 2012-13, to allow for planning before the allocations go live in 2013-14.

What the White Paper says...about commissioning public health services More detail will be set out in the consultation document. However, there will be three principal routes for Public Health England funding services:

- Granting the public health ring-fenced budget to local government;
- Asking the NHS Commissioning Board to commission services on its behalf, such as screening services and the relevant elements of the GP contract
- Commissioning or providing services directly, for example, national purchasing
  of vaccines, national communication campaigns or health protection functions.
  These are not exclusive for example, there may be an option of asking GP
  consortia to commission on behalf of Public Health England. It is proposed
  Public Health England should be responsible for funding and ensuring the
  provision of services including drugs treatment, sexual health, immunisation,

health protection, alcohol prevention services, emergency preparedness, obesity, nutrition, health checks, screening, child health promotion services, including school nursing and health visiting, and some elements of the GP contract including immunisation, contraception and dental public health.

## 3.4 Key Timescales:

- April 2011 Shadow Health and Wellbeing Boards in place.
- Summer 2011 White paper long term care and adult social care funding.
- By April 2012 Joint Directors of Public Health GP Commissioning Consortia in place, shadow budgets allocated. All NHS provider services achieve Foundation status.
- By April 2013. GP commissioning consortia fully operational final steps to disestablish Primary Care Trusts.

# 4.0 South East Health and Wellbeing Partnership

- 4.1 The partnership has now been in place for just over a year providing a local strategic network, ensuring that partnerships between Local Authority, NHS Leeds and Practice Based Commissioners are maintained and strengthened, as well as ensuring that plans are clearly aligned. To determine our priorities the partnership used data and evidence from the Director of Pubic Health report, joint strategic needs assessment and the neighbourhood index area profiles to identify key challenges.
- 4.2 The key challenges for the city relate to reducing health inequalities. This includes tackling lower life expectancy in deprived 10% middle super output areas; high levels of alcohol related hospital admissions; high levels of cardio vascular disease; high levels of smoking related deaths; increase in teenage pregnancy; increasing levels of obesity; and addressing wider issues that impact on peoples wellbeing such as housing, environment etc. With this in mind local activity to address this has been the key focus under four overarching priorities.
- 4.3 Four overarching priorities from the area locality based health and wellbeing programme were identified to address key health inequality challenges. These priorities apply across all three area partnerships:
  - Ensure commissioned services and local service delivery better meet needs of communities living in deprived neighbourhoods;
  - Ensure translation of citywide priorities into actions at a local level;
  - Reduce health inequalities gap between deprived communities and the rest of Leeds through strengthening partnerships, building health capacity and maximising resources;
  - Improved communication channels and community engagement through locality partnership arrangements.
- 4.4 The focus for South has been to look improve communications and understanding through providing all partners with a shared overview of local service delivery through mapping and providing details via a web based package; developing robust local intelligence gathering mechanisms building on existing programmes by developing a citizens panel survey on health and wellbeing and strengthening links with local voluntary and community networks and groups; improving take up of preventative services and referral processes to make it easier for residents and advocates such as GPs, elected members to use one checklist (multi agency referral scheme) for a range of support from benefits advice, affordable warmth schemes, telecare, telehealth and care rings (fall risk prevention products which support older and

- disabled people to live independently within their homes) based on learning and best practice from other cities 'first contact' model.
- 4.5 Work is also underway to improve referral pathways from GP practices to locally delivered healthy living services (smoking, alcohol, weight management). Initially this will be linked to the NHS vascular health check programme. Having a shared overview of local services and activities; assessing the effectiveness of the interventions (university supporting this element) and then developing tools for measuring impact and tracking individual outcomes and impact, are some of the key work packages. This work will support partnerships to make measured recommendations for future commissioning and decommissioning of service delivery.
- 4.6 The local area delivery plan this past year provides members and lead health champions with an opportunity to engage in planned programmes that support communities to access preventative services such as take up of assistive technologies; raise awareness of process to access affordable warmth schemes; promote take up of cardio vascular health checks (which all 40 74 year olds with no existing medical history are being invited to undertake) and engage with reviewing of commissioned services from the voluntary and community sector. Other activity members champions are considering is linked to child poverty agenda through working with schools to address obesity through increasing take up of free school meals where currently only 30% eligible are not accessing; teenage pregnancy issues through reviewing curriculum to ensure sexual health and healthy lifestyles (implications of smoking, alcohol etc) are still included.

# 5.0 Implications For Council Policy and Governance

5.1 The work of the health and wellbeing partnership corresponds with the recently published White Paper published by the Department of Health "Equity and Excellence: Liberating the NHS" and the move towards localism. There is a greater emphasis on delivering services around local needs, especially for those that have the greatest health and wellbeing inequalities. There will be a new public health function in the council and there is a challenge to ensure that health becomes everyone's business.

# 6.0 Legal and Resource Implications

6.1 None.

#### 7.0 Recommendations

- 7.1 Members note work of the local health and wellbeing partnership
- 7.2 Members note changes taking place as a result of recent national policy drivers and implications for local authorities.

## 8.0 Background Papers

8.1 None.

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Agenda Item 14
riginators: Amanda Jackson
Jane Maxwell;

Ken Morton Tel: 3950572

# Report of the Director of Children's Services

**Report to Outer East Area Committee** 

Date: 8<sup>th</sup> February 2011

**Subject: Children's Services Performance Report** 

Electoral Wards Affected:	Specific Implications For:
All Wards	Equality and Diversity
Ward Members consulted (referred to in report)	Community Cohesion  Narrowing the Gap
Council Function  Delegated Executive Function available for Call In	Delegated Executive Function not available for Call in Details set out in the report

### **Executive Summary**

This report supports local elected member engagement with the work of children's services by providing Area Committees with an update against key data relating to education for the academic year 2009-10; and November 2010 NEET and Not Known data. It also provides details of recent key inspections that have taken place across Children's Services and provides an update on the development of the new Children and Young People's Plan (CYPP) 2011-2015.

This report aims to support elected member involvement with children's services locally by helping to strengthen understanding of some key performance information at a local level. It builds on previous children's services performance reports presented to Area Committees during 2010. The first of which covered similar themes to those in this report and the second of which covered themes primarily relating to Children and Young People's Social Care and intervention work. This report provides comparative information for those issues that were reported in the equivalent report during 2010. We will continue to improve the local reporting to build local knowledge and ownership around the agenda. Increasingly, the reporting will be around the CYPP priorities.

## 1.0 Purpose Of This Report

- 1.1 The purpose of this report is support local elected member engagement with the work of children's services by providing Area Committees with an update of key data relating to education for the academic year 2009-10; and November 2010 NEET and Not Known data. It also provides details of recent key inspections that have taken place across Children's Services and provides an update on the development of the new Children and Young People's Plan 2011-2015.
- 1.2 As we work to transform and improve children's services across Leeds we are keen to identify opportunities to involve members in taking this agenda forward. An important component of this is giving members the data about local issues that enables more targeted and informed responses to challenges and need. Within this content it is important that members get the opportunity to engage in the performance management process and in particular receive the latest information available for the issues outlined above at ward level (where possible). The report builds on previous performance reports and where appropriate provides comparative information for those issues that were reported in the corresponding report during 2010.

# 2.0 Background

- 2.1 Children's services in Leeds are currently undergoing an important period of change and improvement. Throughout 2010 work at citywide and local level has focused on responding to the priorities set out in the Children's Services improvement Plan, which in turn was in part a response to a Government Improvement Notice. A new Director of Children's Services, Nigel Richardson, joined Leeds in September 2010 and has given further impetus to the improvement and transformation work across the service, which includes a focus on stronger locality working. Elected Members have an important role to play in supporting and contributing to this work, particularly at a local level. This requires a good understanding the local context to enable better targeting of priority areas, particularly in relation to the priorities and ambitions of the new Children and Young People's Plan, which is currently under development (and discussed below).
- 2.2 To support Councillors to undertake this work, a process has been established for Area Committees to receive two performance reports per year. One report for the February/March cycle that focuses on educational attainment, attendance, exclusions, Ofsted judgments and NEET. The second report is produced for the September/October cycle and focuses on Looked After Children (LAC) data, C&YPSC assessment data and CAF data.
- 2.3 Information on the new CYPP for 2011-15 is provided in this report. The new plan is built around delivering against five outcomes and 11 priorities. The new plan will provide a platform to further improve reporting to Area Committees and identify a wider range of valuable locality data to ensure Councillors have the information to more fully understand their neighbourhoods and improve outcomes for children, young people and their families.

### 2.0 Structure of the Report

- 2.1 The first part of the report provides a brief overview of the education and NEET and Not Known data that is being reported with further detail, including the disaggregated data at Area Committee or Ward level, provided in the appendices listed below:
  - Appendix 1 Ofsted inspection judgments; attainment; absence/ attendance and exclusions data
  - Appendix 1a NI 108 Key Stage 4 attainment for Black and minority ethnic groups
  - Appendix 2 NEET and Not Known data
- 2.2 The second part of the report provides information on key recent inspections that have taken place across Children's Services. It also provides an update on the new Children and Young People Plan for 2011-15 and its outcomes and priorities.

#### 3.0 Education Data

- 3.1 The data relating to **education** included in Appendix 1 covers the following areas:
  - Ofsted Judgements Block A Performance Profile
  - Attainment foundation; primary and secondary
    - > NI 72 Early Years Foundation Stage to increase achievement for all children age five
  - NI 76 Reduction in number of schools where fewer than 55% of pupils achieve level 4 or above in both English and Maths at KS2
  - > NI 73 Achievement at level 4 or above in both English and Maths at Key Stage 2
  - ➤ NI 75 The number of pupils achieving 5 or more A\*-C or equivalent including English and maths at KS4 as a percentage of the number of pupils at the end of KS4
  - \* Please note 08/09 data is also provided for **NI 76** and **NI 75** as these indicators were included in the Jan 2009 -10 report that detailed education attainment results.
    - Absence / Attendance (local data) primary attendance and persistent absence; secondary attendance and persistent absence
  - Exclusions (local data) permanent and fixed term exclusions (number and rate per 1,000 including academies)
- In addition to the above, an update has also been provided against some key performance indicators included within Improvement Notice which are as follows:
  - NI 78 Reduction in number of schools where fewer than 30% of pupils achieve 5 or more A\*- C grades at GCSE and equivalent including GCSEs in English and Maths
  - NI 79 Achievement of a Level 2 qualification by the age of 19
  - NI 102 A) Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 2
  - NI 102 B) Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 4

**NI 108** – Key Stage 4 attainment for Black and minority ethnic groups is also included in the Improvement Notice. Detailed information on this indicator can be found in Appendix 1a.

#### 4.0 NEET Data

- 4.1 Data on November figures for NEET and Not Known can be found in Appendix 2. As well as the city wide positions, the data has been disaggregated to ward level.
- 4.2 Whilst the NEET and Not Known positions are improving, they are still a major challenge for the City which the public and private sector will need to collectively address to ensure young people have improved outcomes and are able to participate and contribute to the communities in which they live.
- 4.3 There has been improved comparative performance and a positive overall reduction in the annual NEET figures, from 9.6% in 2008-09 to 8.2% in 2009-10. Increasing the levels of young people in employment, education or training is one of the 11 priorities in the new Children and Young People's Plan. We are keen to find strategies that will build on the improvements of the last year, but also recognise that doing so will be particularly challenging given the current economic context. The Connexions Service has seen a reduction in staff numbers, meaning new approaches and partnerships will be needed for children's services as a whole if we are to sustain the recent improvements made on the NEET and particularly the Not Known level. It will also be important to monitor the impact on changing national policy, for example the removal of Education Maintenance Allowance, as this may also make the prioritisation of reducing NEETs and not knowns more challenging. A targetted focus on 'turning the curve' around NEETs will

begin shortly (discussed in the CYP Plan section below) and it is intended that this will help to find the best solutions to the issue within the changing context.

4.4 Other developments relating to the NEET agenda include the merger of The Children Leeds Learning Partnership, the 14-19 Strategy Group and the IYSS Board to form the 11-19 (25 for disabled young people) Learning and Support Partnership which met for the first time in September 2010. This Partnership will have clear ownership of the NEET Strategy on a permanent basis. The corporate NEET Improvement Board, which has driven significant improvements since November 2009, has passed all residual elements of the NEET Improvement Plan to this new partnership.

# 5.0 Update on Recent Inspections in Children's Services

- 5.1 Appendix 1 contains an update on the inspection reports published on the Ofsted website as at 31<sup>st</sup> December for **primary schools, secondary schools and sixth forms.** Other recent inspections that have taken place in Children's Services include the **Adoption Service** inspection.
- 5.2 The **Adoption Service** inspection report was published on Monday 11<sup>th</sup> January. The service has been graded as 'good' overall, with some outstanding features. This is considered a significant achievement for the service and for all the partner agencies who support them in delivering such high standard of provision in this very challenging field.
- 5.3 The scores for the different aspects of the inspection are as follows:

Overall grading: Good

Be Healthy: Not judged on these inspections

Stay safe: Good

Enjoy and Achieve Outstanding

Positive Contribution: Good

Economic wellbeing: Not judged on these inspections

Organisation: Good

- 5.4 The positive comments in the report reflect improvements across the service and this is a very positive indicator for the service and the rest of Children's Services. This follows a positive inspection for the fostering earlier in 2010, when the service received a 'good' rating overall.
- 5.5 Leeds has 13 children's homes, including East Moor Secure Children's Home. All of Leeds' residential provision is judged by Ofsted as satisfactory or good, one home has benefited from a closely supervised management plan to achieve satisfactory and was inspected on 14<sup>th</sup> January 2010, achieving a verbal report of satisfactory, this judgement will be published within 2 weeks.
- 5.6 The **Youth Offending Service** received top marks in its recent inspection report. The findings published on 12<sup>th</sup> January stated the youth offending service in Leeds is performing very well.
- 5.7 Leeds scored well above the national average in all three areas inspected by HM Inspectorate of Probation safeguarding, risk of harm to others, and reducing the likelihood of re-offending. The report is scored as a percentage of work that the inspectors judged to be of high quality in each category, and the level of improvement needed. The results were as follows:

Safeguarding – 84% (national average is 67%)
Risk of harm to others – 76% (national average is 62%)
Likelihood of re-offending – 83% (national average is 69%)

5.8 Inspectors agreed that the service only needed a minimum level of improvement for each category. This is the highest rating available to the inspectors, and equivalent to a grade of 'outstanding'.

- 5.9 Since Ofsted commenced inspecting **Children's Centres** in September, 5 Children's Centres have been inspected.
- 5.10 **Seacroft Children's Centre** received the highest possible score in every category of the Ofsted report and obtained an '**Outstanding**' judgment. The inspectors highlighted the determination of all staff to secure outstanding outcomes for children and their families, as well as the centre's extremely flexible approach to the delivery of services that ensures the exceptional support provided is correctly targeted to the changing needs of the community, families and children.
- 5.11 The 4 other Children's Centres that have been inspected and the judgments they received are outlined below:

Harehills Good
Little London Good
Burley Park Satisfactory
Richmond Satisfactory

# 6.0 Children and Young People Plan (CYPP) 2011-15

- 6.1 Although the government has stated its intention that there will no longer be a statutory requirement to have a Children and Young People's Plan, Leeds' Children's Trust Board (CTB) has confirmed its commitment to having a single shared vision for children and young people across the city and a set of priorities to focus joint effort and activity.
- The city wide planning framework for Leeds identifies the CTB as the owner of one of five City Priority Plans -The Children and Young People Plan. The other four City Priority Plans are: Safer Leeds; Health and Wellbeing; Sustainable Economy; and Regeneration and Development. Each plan will have a four year timescale commencing April 2011. It is anticipated that the final draft of the refreshed CYPP will be taken to the CTB on March 24<sup>th</sup> and the Children's Services Scrutiny Board on March 17<sup>th</sup>.
- 6.3 The new Children and Young People's Plan is built around a new vision for Leeds to become a child friendly city. The idea of a child friendly city builds on a project developed by Unicef that aims to help cities develop a system of good governance committed to fulfilling children's rights. There is more information on the website <a href="https://www.childfriendlycities.org">www.childfriendlycities.org</a>. This city ambition can be used to engage a wide range of partners, public, private, voluntary and communities more generally in a collective effort to put the child at the heart, make the economic case for investing in the future, and evidence the voice and influence the child.
- 6.4 The five outcomes the CYPP will cover to make sure that children and young people:
  - are safe from harm;
  - do well in learning and develop skills for life;
  - choose healthy lifestyles;
  - have fun growing up; and
  - are active citizens who feel they have voice and influence,

will be underpinned with a short, clear set of eleven priorities, including a cross-cutting focus on minimising the effects of poverty on children and families (see Appendix 3 for a breakdown of outcomes; priorities and the delivery lead). They will be delivered by creating a stronger sense of the shared values and behaviours that bind the children's workforce and these will in turn reflect the Council's new corporate values. To do this there will be an increased focus on working in partnership to develop the children's workforce together in a way that helps us realise our ambitions. An 'outcome based accountability' approach will be used to engage those who can make a difference to the priority areas.

6.5 Using this approach, in the short term there will be an immediate drive to re-assess current activity around three areas where children's services partners have identified the need to 'turn the curve' as quickly as possible. Workshops to begin this effort by using outcomes based accountability are planned for late January. These will cover three key measures: the number of

- looked after children; the number of children and young people not in employment; education or training and the level of school attendance.
- 6.6 Outcomes based accountability is an approach that engages a broad cross section of partners and staff to work out how best to develop practical action plans that deliver against priorities and improve the baseline position (commonly known as the 'turning the curve' methodology) for key measures. It is proposed to use this approach at city and locality level.

# 7.0 Implications for Council Policy and Governance

7.1 The performance data and ongoing activities mentioned in this report will help inform future policy / strategy development as well as the redesign of Children's Services.

### 8.0 Legal and Resource Implications

8.1 There are no legal and resource implications.

#### 9.0 Conclusions

9.1 Not applicable as the report is information based.

#### 10.0 Recommendations

10.1 Area Committees are requested to note the contents of this report, to inform their role in improving outcomes locally.

### **Background papers**

Children's Services Performance Report to Area Committees: February/March 2010 Children's Services Performance Report to Area Committees: September/October 2010 Children's Services Performance Update Report: Executive Board, 15<sup>th</sup> December.

Inner	Outer	Inner	Outer	Inner	Outer	Inner	Outer	Inner	Outer	City Wide	City Wide
ast	East	North East	North East	North West	North West	West	West	South	South	Result	Target
- Out.	3 - Out.	4 - Out.	7 - Out.	2 - Out.	7 - Out.	1 - Out.	2 - Out.	3 - Out.	4 - Out.	36 - Out.	N/A
3 - Gd.	13 - Gd.	6 - Gd.	12 - Gd.	11 - Gd.	16 - Gd.	6 - Gd.	10 - Gd.	8 - Gd.	11 - Gd.	106 - Gd.	
- Sat.	12 - Sat.	6 - Sat.	4 - Sat.	6 - Sat.	5 - Sat.	8 - Sat.	8 - Sat.	10 - Sat.	8 - Sat.	74 - Sat.	
- Inad.	0 - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	1 - Inad.	1 - Inad.	1 - Inad.	3 - Inad.	
econdary	Schools - Blo	ock A Performa	nce Profile set	ting judgeme	nts - Inspectio	n reports publi	shed on Of	sted website a	s at 31st Dece	ember 2010	
nner	Outer	Inner	Outer	Inner	Outer	Inner	Outer	Inner	Outer	City Wide	City Wide
ast	East	North East	North East	North West	North West	West	West	South	South	Result	Target
-Out.	1 - Out.	1 - Out.	0 - Out.	0 - Out.	0 - Out.	2 new	0 - Out.	0 - Out.	1 - Out.	3 - Out.	N/A
Out. ညှGd.	3 - Gd.	2 - Gd.	2 - Gd.	1 - Gd.	4 - Gd.	schools, no	1 - Gd.	1 - Gd.	0 - Gd.	16 - Gd.	
nSat.	1 - Sat.	1 - Sat.	1 - Sat.	1 - Sat.	2 - Sat.	current Ofsted	2 - Sat.	0 - Sat.	4 - Sat.	14 - Sat.	
ਰnad.	0 - Inad.	0 - Inad.	0 - Inad.	1 - Inad.	0 - Inad.	reports.	1 - Inad.	0 - Inad.	0 - Inad.	2 - Inad.	
	s (includes SI	LCs, therefore t	otal can be m	ore than numb	per of seconda	aries) - Block A	Performan	ce Profile sett	ing judgement	ts - Inspection	reports
		bsite as at 31st									
ner	Outer	Inner	Outer	Inner	Outer	Inner	Outer	Inner	Outer	City Wide	City Wide
ast	East	North East	North East	North West	North West	West	West	South	South	Result	Target
- Out.	0 - Out.	2 - Out.	0 - Out.	0 - Out.	0 - Out.	0 - Out.	0 - Out.	0 - Out.	0 - Out.	2 - Out.	N/A
- Gd.	2 - Gd.	1 - Gd.	1 - Gd.	2 - Gd.	4 - Gd.	0 - Gd.	1 - Gd.	1 - Gd.	1 - Gd.	14 - Gd.	
- Sat.	2 - Sat.	2 - Sat.	2 - Sat.	1 - Sat.	2 - Sat.	1 - Sat.	2 - Sat.	0 - Sat.	4 - Sat.	18 - Sat.	
) - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	0 - Inad.	1 - Inad.	0 - Inad.	0 - Inad.	1 - Inad.	

Foundation Stage Attainment													
Measure: NI 72 - Early Years Foundation Stage - percentage of children achieving a good level of development													
Inner East	Inner Outer Inner Outer Inner Outer Inner Outer Inner Outer Outer City Wide												
2009-10 Aca	demic Year												
34.2	54.4	55.1	68.0	55.1	66.9	45.4	57.4	38.8	57.4	53	56		

#### Information about the PI

The Early Years Foundation Stage Profile is a statutory framework for children's learning and development and welfare from birth to the end of the academic year in which they turn 5. It covers six areas of learning: personal, social and emotional development; communication, language and literacy; problem-solving, reasoning and numeracy; knowledge and understanding of the world; physical development and creative development. To achieve a good level of development, children need to achieve 78 or more points and at least 6 points in each of the communication, language and literacy and personal, social and emotional development strands. Good performance is typified by an increase in percentage points.

# Comment on city wide performance

Following a very encouraging 4 percentage points improvement in the percentage of pupils reaching a good level of development (GLD) in 2008-09, outcomes have again risen in 2009-10; this time by 2 percentage points. This continued improvement has been driven by the strong performance observed in the Personal, Social and Emotional Development (PSED) and Communication, Language and Literacy Development (CLLD) strands; which are key to this indicator. National and statistical neighbour performance have improved by a greater amount than in Leeds and the percentage of children achieving a good level of development is now 3 percentage points lower than national and 4 percentage points below statistical neighbours.

# **Primary Attainment**

Measure: NI 73 - Achievement at level 4 or above in both English and Maths at Key Stage 2.

Inner East				Inner North West							City Wide Target
2009-10 Acad	lemic Year										
60.0	74.4	73.6	90.6	72.3	86.0	60.1	76.2	60.4	71.0	74	77

#### Information about the PI

This indicator measures the number of pupils achieving Level 4 or above in both English and Maths at Key Stage 2 as a percentage of the number of pupils at the end of Key Stage 2 with valid National Curriculum test results in both English and maths. Key Stage 2 is the stage of the National Curriculum between ages 8 and 11 years. This indicator relates to tests taken by pupils at the end of KS2. Local Authority-level results relate to pupils in maintained schools. Good performance is typified by an increase in percentage.

### Comment on city wide performance

In 2009-10 some schools boycotted the test, therefore the figures are for those schools who did the tests. After three years of maintaining performance at 72%, the percentage of pupils achieving level 4 or above in English and maths increased by 2 percentage points, compared to a 1 percentage point increase nationally and in statistical neighbours. After three years of maintaining performance at 72%, the percentage points achieved at 1 percentage point increase nationally and in statistical neighbours. After three years of maintaining performance at 72%, the percentage point above in English and maths increased by 2 percentage points, compared to a 1 percentage point increase nationally and in statistical neighbours.

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Please note: 2009-10 data is provisional.

Measure: NI 76 - Reduction	on in number of primary scho	ols where fewer than 55% of	pupils achieve level 4 or above in bo	h English and Maths at Key Stage 2

Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Acad		1 (of 16	0 (of 22	4 (of 10	0 (of 25	2 (of 15	0 (of 20	4 (of 22	2 (of 22	26 (of 213	15 (of 212
7 (of 22 primary schools)	2 (of 28 primary schools)	4 (of 16 primary schools)	0 (of 23 primary schools)	4 (of 19 primary schools)	0 (of 25 primary schools)	3 (of 15 primary schools)	0 (of 20 primary schools)	4 (of 22 primary schools)	2 (of 23 primary schools)	primary schools)	15 (of 213 primary schools)
2008-09 Acad	demic Year	<u>.</u>	<u>.</u>				<u> </u>		<u> </u>		·
5 (of 23 primary schools)	4 (of 28 primary schools)	4 (of 16 primary schools)	0 (of 18 primary schools)	4 (of 19 primary schools)	0 (of 25 primary schools)	5 (of 15 primary schools)	3 (of 20 primary schools)	8 (of 22 primary schools)	1 (of 23 primary schools)	34 schools (of 209 schools)	11 schools (of 209 schools)

#### Information about the PI

This indicator relates to maintained mainstream schools with end of KS2 cohorts with more than 10 pupils where less than 55% are achieving Level 4 or above in both English maths at the end of KS2. Pupils' attainment is assessed in relation to the National Curriculum and pupils are awarded levels on the National Curriculum scale to reflect their againment. The data for 2010 is only for schools that undertook the tests at the end of Key Stage 2. Good performance is typified by a fall in the number.

### Comment on city wide performance 2009-10

Due to some schools boycotting tests in the academic year 2009-10, the number of schools below floor target has been calculated using test data where available and teacher assessment where tests were not undertaken. Provisional data for 2009-10 indicates that the number of schools below the floor target of 55% of pupils achieving level 4 or above in English and maths, has fallen from 34 in 2009 to 26 in 2009-10. This is the lowest ever number of schools below floor target in Leeds. Information from the new government indicates that the floor target for primary schools will change from 55% to 60%. If this proposed floor target was to be applied to the data for 2009-10, there would be 35 primary schools below the proposed new floor target of 60%.

Measure: NI 102 A Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 2 (Improvement Notice PI)												
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target	
2009-10 Aca	2009-10 Academic Year											
										26	22.8	

#### Information about the PI

This indicator measures the percentage point gap between pupils eligible for free schools meals (FSM) achieving at least Level 4 in English and maths at Key Stage 2 and pupils ineligible for FSM achieving the same outcome. Good performance is typified by a decrease in percentage point gap.

## Comment on city wide performance

Gaps between pupils eligible for free school meals and their peers at are not particularly meaningful at an AC level, therefore only the city wide position has been reported.

The gap in the percentage point achieving level 4 or above in English and maths at Key Stage 2 between pupils eligible for free school meals and thier peers is 26 percentage points. There was an improvement in attainment of pupils eligible for free schools meals, but only at the same rate as the improvement for pupils not eligible for free school meals, therefore the gap is the same as in 2008-09. The gap in Leeds is 5 percentage points wider than the national gap.

Please note: 2009-10 data is provisional.

### **Secondary Attainment**

Measure: NI 75 Proportion of pupils in schools maintained by the authority achieving five or more GCSEs at grades A\*-C or equivalent, including English and maths.

Inner East	Outer East	Inner North East	Outer North East		Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Acad	demic Year										
33.5	53.4	52.3	57.4	49.6	64.8	36.7	42.3	36.6	54.1	50.3	50.6
2008-09 Acad	demic Year										
30.9	51.2	46.4	52.0	41.2	62.1	27.1	41.3	26.0	49.3	45.9	51.6

#### Information about the PI

This indicator covers the number of pupils achieving 5 or more A\*-C GCSEs or equivalent including English and maths at KS4 as a percentage of the number of pupils at the end of KS4. The school element relates to all maintained mainstream schools including Academies. Key Stage 4 (KS4) is the stage of the National Curriculum between the ages of 14 and 16 years. GCSE is the principal means of assessing pupil attainment at the end of compulsory secondary education. Grades A\* to G are classified as passes, grades A\* to C as good passes and grades U and X as fails. Good performance is typified by an increase in percentage points.

### Comment on city wide performance

There has been strong improvement against the headline national measure of 5 or more GCSEs at grades A\*-C including English and maths, with over half of young people in Leeds now reaching this level. At 50.3% this represents significant improvement, with a 4.4 percentage point improvement from the 2009 result of 45.9%. National results improved by 3.3 percentage points, therefore the gap to national attainment for this indicator has narrowed and performance in Leeds is now 2.8 percentage points lower than national. Despite the significant improvements achieved, the challenging target of 56.9%, set by schools has not been met.

#### Please note:

2009-10 data is provisional and data for South Leeds academy is not included as they did not provide permission for the authority to receive their pupil level Key Stage 4 results.

Measure: NI 78 Reduction in number of schools where fewer than 30% of pupils achieve 5 or more A\*- C grades at GCSE and equivalent including GCSEs in English and maths. (Improvement Notice PI)

Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Ac	ademic Year										
1 (of 4 schools)	0 (of 5 schools)	0 (of 4 schools)	0 (of 3 schools)	0 (of 3 schools)	0 (of 6 schools)	1 of (2 schools)	0 (of 4 schools)	1 (of 2 schools)	0 (of 5 schools)	3 (of 38 schools)	1 school

#### Information about the PI

The number of schools in the local authority where the number of pupils achieving 5 or more A\*-C grades or equivalent including English and Maths at KS4 as a percentage of the number of pupils at the end of KS4 is less than 30%. Good performance is typified by a fall in number of schools.

### Comment on city wide performance

There are three schools in Leeds below the current floor target of 30% or more pupils achieving 5 or more GCSEs at grades A\*-C including English and maths (NI 78). This is compared to four in 2009 (in addition there were 3 schools that closed in 2009 that were below the floor target – South Leeds, West Leeds and Wortley). The three schools remaining below floor target are Primrose (25%), Swallow Hill (24%) and South Leeds Academy (29%). Even though these schools remain below the floor target, Primrose achieved significant improvements in 2010 compared to 2009, Swallow Hill performed better than the combined West Leeds and Wortley results in 2009 and South Leeds Academy performed better than South Leeds High School in 2009.

The recent Education White paper states that the floor target will be raised from 30% achieving 5 or more A\*-C including English and maths to 35%. If this floor target was to be applied to the data for 2009-10, there would be 8 schools below this level.

Please note: 2010 data is provisional.

Measure: NI 102 B Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stage 4 (Improvement Notice PI)												
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target	
2009-10 Ad	cademic Year											
										33	24.8	

#### Information about the PI

The percentage point gap between pupils eligible for FSM achieving 5A\*-C grades at GCSE (and equivalent), including GCSE English and Maths, at KS4 and pupils ineligible for FSM achieving the same outcome. Good performance is typified by a decrease in percentage point gap.

### Comment on city wide performance

Gaps between pupils eligible for free school meals and their peers at are not particularly meaningful at an AC level, therefore only the city wide position has been reported. 2000 data is provisional. There has historically been a wide gap in attainment in Leeds between pupils eligible for free school meals and those who are not, and the gaps in Leeds are wider than the national gaps. The gaps are wider in Leeds because performance of pupils not eligible for free school meals in Leeds is generally in line with national performance for this group, whereas attainment for pupils eligible for free school meals is below national attainment for this group. In 2010 the gap is 33 percentage points, compared to 35 percentage points in 2009. The provisional national gap for 2010 is 28 percentage points.

Inner													
East	East	North East	North East	North West	North West	West	West	South	South	Result	Target		
				See	Appendi	x 1a fo	r results						

Absence / Attendance (local data)													
Attendance - Primary													
Inner East	Outer East	Inner North East	Outer North East					Inner South		_	City Wide Target		
2009-10 Acad	lemic Year												
92.8	94.9	94.7	95.5	94.1	95.8	94	94.6	93.1	94.9	94.4			

### Information about the PI

This local indicator measures the percentage of possible sessions attended in primary schools in half terms 1-5.

## Comment on city wide performance

Attendance in primary schools increased marginally in 2009/10 from 94.3% in 2008/09 to 94.4% in 2009/10. This increase is despite the impact of snow days during the severe weather last year, where schools that remained open would have had their attendance impacted on by children who could not get to school. National data is not yet available for haff-terms 1-5, but comparative information for half-terms 1-4 indicates that attendance improved more in Leeds than nationally in 2009/10. In half-terms 1-4 attendance in leeds was 0.4% lower in Leeds than nationally.

Persistence Absence - Primary											
						Inner West			Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
3.6	1.3	1.4	0.9	2.4	0.6	2.2	1.4	3.4	1.5	1.9	

#### Information about the PI

The percentage of primary pupils that are persistent absentees in half-terms 1-5, where a persistent absentee is defined as a pupil missing 64 or more sessions of school (attendance below 80%).

## Comment on city wide performance

The percentage of primary pupils that were persistent absentees fell from 2.3% in 2008/09 to 1.9% in 2009/10. This reverses a previous trend of rising persistent absence in percentage persistent absence in Leeds was 0.7 percentage points higher than national levels of persistent absence for this time period.

19

Attendance - Secondary											
Inner East						Inner West			Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
89.2	92.3	92.7	92.2	90.5	93.2	88.1	92	88	92.2	91.6	93.3

#### Information about the PI

The percentage of possible sessions attended in secondary schools in half terms 1-5

# Comment on city wide performance

For half-terms 1-5 attendance in secondary schools has increased marginally from 91.5% in 2008/09 to 91.6% in 2009/10. National data is not yet available for half-terms 1-5, but comparative information for half-terms 1-4 indicates that improvements in Leeds is less than the improvement achieved nationally and in statistical neighbours and therefore the gaps in performance to these comparators has widened. Attendance was 1.6 percentage points below national for half-terms 1-5.

Persistence Absence - Secondary											
						Inner West		Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Academic Year											
12	5.7	4.9	6.3	8.8	4	13.4	7	14.5	6.7	7.4	6.3

#### Information about the PI

The percentage of secondary pupils that are persistent absentees in half-terms 1-5, where a persistent absentee is defined as a pupil missing 64 or more sessions of school (attendance below 80%)

### Comment on city wide performance

Persistent absence in secondary schools has fallen from 8.1% in 2008/09 to 7.4% in 2009/10, this continues a trend of reducing persistent absence. National data is not yet available for half-terms 1-5, but comparative information for half-terms 1-4 indicates that reductions in persistent absence were in line with reductions achieved nationally.

Persistent absence for half-terms 1-4 was 2.9 percentage points higher in Leeds than nationally.

Exclusions (local data) - Primary and Secondary											
Inner East	Outer East	Inner North East	Outer North East	Inner North West	Outer North West	Inner West	Outer West	Inner South	Outer South	City Wide Result	City Wide Target
2009-10 Acad	demic Year										
Primary Excl	Primary Exclusions - The rate of fixed term exclusion per 1000 pupils (numbers in brackets are number of exclusions).										
9.6 (74)	5.0 (40)	9.5 (54)	5.9 (28)	8.2 (33)	1.2 (8)	(3.9 (16)	3.8 (24)	5.7 (38)	(5.4 (42)	5.8 (357) all pupils 46.6	all pupils 45.0
Secondary E	Secondary Exclusions - The rate of fixed term exclusion per 1000 pupils (numbers in brackets are number of exclusions).										
210.5 (528) - excludes Dayid Young ABademy	18.0 (117)	71.5 (343)	73.0 (277)	68.0 (220)	92.8 (724)	145.0 (386)	152.1 (649)	21.9 (23) - excludes South Leeds academy	116.2 (855)	93.7 (4122) all pupils 46.6	all pupils 45.0

# Information about the PI

The target and the all pupils city-wide result include exclusions from SILCs, as well as primary and secondary schools.

# Comment on city wide performance

The rate of fixed term exclusions has reduced marginally in 2009/10, with the rate of fixed term exclusion increasing slightly in secondary schools and falling slightly in primary schools. The number of exclusions from primary schools fell from 392 in 2008/09 to 357 in 2009/10.

NI 108 - Key Stage 4 attainment for Black and minority ethnic groups

		Percentage Point Difference			
Ethnic Origin	2010 cohort size	Academic Year 2008-09	Academic Year 2009-10		
White British	6511	1.2	1.6		
White Irish	27	7.4	23.8		
White Gypsy, Roma and Traveller of Irish heritage	24	-39.7	-46.1		
White - Any other white background	98	-7.3	-6.4		
Mixed - Black Caribbean and White	145	-12.6	-13.7		
Mixed - Asian and White	60	2.4	9.7		
Mixed - Any other mixed background	89	-1.2	-7.6		
Black African	188	-6.8	-7.2		
Mixed - Black African and White	24	-14.7	-8.6		
Black Caribbean	93	-18.9	-13.7		
Black - Any other Black background	49	-27.2	-7.4		
Asian - Indian	125	15.9	8.9		
Asian - Pakistani	338	-10.7	-6.2		
Asian - Bangladeshi	59	-17.1	-6.2		
Asian - Any other Asian background	98	-5.5	-6.4		
Chinese	32	6.7	9.1		
Any other ethnic background	46	0	6.2		

#### Information about the PI

This indicator measures the percentage point gap between pupils in each ethnic group and all pupils, in achieving 5 A\*-C grades at GCSE (and equivalent), including GCSE English and maths. The rationale behind this measure is to narrow the gap in achievement between children in low attaining minority ethnic groups and their peers by improving the performance of these groups at Key Stage 4. Good performance is typified by a decrease in percentage point gap, equating to a reduction in the percentage point gap for the mean of each group.

### **Comment on performance**

Disaggregating the data for this measure to an AC level would mean that the cohort sizes would be too small and the data would be meaningless. As such, only the city wide figure has been reported for each ethnic group. Attainment for all pupils improved by 5 percentage points for 5 A\*-C including English and maths. Attainment improved for all ethnic groups except Indian, other white heritage, other Mixed heritage and Travellers of Irish heritage. As with 5 A\*-C, several of the ethnic groups with historically lower levels of attainment increased by more than the Leeds average, including Bangladeshi (up 15 percentage points), Other Pakistani heritage (12 percentage points), Black Caribbean (10 percentage points),Other Black heritage (24 percentage points), and Mixed Black African and White (10 percentage points). White Eastern European pupils saw an increase of 22 percentage points, despite only small improvements in their 5 A\*-C attainment, indicating that their success in English and maths has improved significantly.

The performance for Indian pupils is still above the Leeds average for 5 A\*-C including English and maths, but is below national levels of attainment for Indian pupils. Attainment for Bangladeshi pupils is still below the Leeds average, but the gap has narrowed to 6 percentage points, and attainment is still below the national level.

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## **November 2010 Figures**

All figures contained in this report come from the Connexions database. The cohort of young people to whom Connexions Leeds provides a service is:

- young people in education or training in Leeds
- young people in employment who are resident in Leeds
- young people not in education, employment or training (NEET) who are resident in Leeds
- young people in youth custody in Leeds (Eastmoor Secure Children's Home and HMPYOI Wetherby)

All the figures in this dataset are for young people age 16-18. This does not include young people age 16 in statutory education. Year 11 leavers are not included in the count until the September after they complete Year 11.

Headline figures for November 2010 are:-

Adjusted NEET: 8.4% (1900 young people)

Not Known: 5.3% (1225 young people)

The adjusted NEET figure takes account of the number of young people whose status is Not Known. A formula is applied to work out how many young people whose status is Not Known are likely to be NEET. This is added to the NEET figure to give the adjusted NEET figure.

Young people are classed as Not Known if they have not had contact with the Connexions service within a certain period, how regular the contact needs to be depends on whether the young person is NEET or EET. The Not Known figure, therefore, includes young people who may be in contact with other services but whose record has not been updated on the Connexions database.

The level of NEET this year is similar to last year, when a significant reduction was achieved, maintaining the level of NEET whilst reducing the level of Not Known has been an achievement over the last year. Work is required to bring the number of young people NEET down further.

The level of Not Known in Leeds has fallen in the past month (down from 11.9% in October) and is the lowest level for November that has ever been achieved in Leeds. Reductions in Not Known have brought figures in to line with statistical neighbours.

### **Ward Data**

It should be noted that these figures will not include young people who are in education or training in Leeds and not resident in Leeds, those young people are included in the headline figures for the authority.

If a young person's address is unknown it is recorded as the Connexions Centre. This means the large number of young people in the city centre does not reflect the number of young people who actually live in the city centre.

Errors in the recording of postcode on the Connexions database mean there are a number of young people who can not be matched to a ward or a super output area. For this reason these figures should be viewed as indicative.

			ET	Not K	Total	
Ward	Ward Wedge	Count	%	Count	%	number of young people
Burmantofts and Richmond	East	109	14.06%	50	6.45%	775
Crossgates and Whinmoor	East	61	8.18%	23	3.08%	746
Garforth and Swillington	East	20	2.90%	9	1.30%	690
Gipton and Harehills	East	119	11.06%	78	7.25%	1076
Killingbeck and Seacroft	East	115	11.76%	60	6.13%	978
Kippax and Methley	East	32	5.44%	18	3.06%	588
Temple Newsam	East	56	6.81%	37	4.50%	822
	East Total	512	9.02%	275	4.85%	5675
Alwoodley	North East	21	3.61%	17	2.92%	582
Chapel Allerton	North East	79	9.91%	40	5.02%	797
Harewood	North East	11	3.34%	12	3.65%	329
Moortown	North East	21	3.28%	18	2.81%	641
Roundhay	North East	44	5.98%	20	2.72%	736
Wetherby	North East	9	2.96%	10	3.29%	304
	NE Total	185	5.46%	117	3.45%	3389
Adel and Wharfedale	North West	15	2.98%	21	4.17%	503
Guiseley and Rawdon	North West	21	3.28%	19	2.97%	640
Headingley	North West	7	6.54%	4	3.74%	107
Horsforth	North West	13	2.08%	20	3.20%	625
Hyde Park and Woodhouse	North West	28	7.41%	19	5.03%	378
Kirkstall	North West	44	8.00%	38	6.91%	550
Otley and Yeadon	North West	29	4.25%	39	5.71%	683
Weetwood	North West	38	6.65%	24	4.20%	571
	NW Total	195	4.81%	184	4.54%	4057
Ardsley and Robin Hood	South	37	6.01%	22	3.57%	616
Beeston and Holbeck	South	96	12.52%	49	6.39%	767
City and Hunslet	South	94	9.84%	196	20.52%	955
Middleton Park	South	116	12.16%	54	5.66%	954
Morley North	South	30	5.08%	26	4.40%	591
Morley South	South	51	8.70%	28	4.78%	586
Rothwell	South	35	6.41%	25	4.58%	546
	South Total	459	9.15%	400	7.98%	5015
Armley	West	104	12.79%	48	5.90%	813
Bramley and Stanningley	West	89	11.73%	60	7.91%	759
Calverley and Farsley	West	23	4.03%	23	4.03%	571
Farnley and Wortley	West	73	8.35%	50	5.72%	874
Pudsey	West	29	4.73%	36	5.87%	613
	West Total	318	8.76%	217	5.98%	3630

# Appendix 3

# Draft Children and Young People's Plan (CYPP) for 2011-2015

Five outcomes for Children and young people in Leeds:	We will major on 11 <b>priorities</b> to deliver these outcomes:	LCC Delivery Lead (CTB partner sponsors to be confirmed)
Are safe from harm	1.help children to live in safe and supportive families     2.ensure that the most vulnerable are protected	Jackie Wilson     Jackie Wilson
Do well in learning and have the skills for life	3.support children to be ready for learning	3. Sally Threlfall
	4.improve behaviour, attendance and achievement	4. Dirk Gilleard
	5.increase the levels of young people in employment, education or training 6.improve support where there are	5. Dirk Gilleard
	additional health needs	6. Sally Threlfall
Choose healthy lifestyles	7.encourage activity and healthy eating	7. Dirk Gilleard
	8.promote sexual health	8. Sarah Sinclair
Have fun growing up	9.provide play, leisure, culture and sporting opportunities	9. Sally Threlfall
Are active citizens who feel they have voice and	10.reduce youth crime and anti-social behaviour	10. Jim Hopkinson
influence	11.increase participation, voice and influence	11. Sally Threlfall

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